

119TH CONGRESS
2D SESSION

S. 4631

To ensure that whistleblowers, including contractors, are protected from retaliation when a Federal employee orders a reprisal, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 21, 2026

Mr. PETERS (for himself and Mr. GRASSLEY) introduced the following bill;
which was read twice, considered, read the third time, and passed

A BILL

To ensure that whistleblowers, including contractors, are protected from retaliation when a Federal employee orders a reprisal, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Expanding Whistle-
5 blower Protections for Contractors Act of 2026”.

6 **SEC. 2. DEFENSE CONTRACTOR EMPLOYEES: PROTECTION**
7 **FROM REPRISAL FOR DISCLOSURE OF CER-**
8 **TAIN INFORMATION.**

9 Section 4701 of title 10, United States Code, is
10 amended—

1 (1) in subsection (a)—

2 (A) in paragraph (1)—

3 (i) in the matter preceding subpara-
4 graph (A)—

5 (I) by striking “An employee”
6 and all that follows through “services
7 contractor” and inserting “A pro-
8 tected individual”; and

9 (II) by striking “disclosing” and
10 all that follows through “evidence of”;
11 and

12 (ii) by striking subparagraphs (A),
13 (B), and (C) and inserting the following
14 subparagraphs:

15 “(A) Refusing to obey an order that would re-
16 quire the protected individual to violate a law, rule,
17 or regulation related to any contract, subcontract,
18 grant, or subgrant.

19 “(B) Disclosing to a person or body described
20 in paragraph (2) information that the protected indi-
21 vidual reasonably believes is evidence of the fol-
22 lowing:

23 “(i) Gross mismanagement of any Depart-
24 ment of Defense contract or grant, any gross
25 waste of Department funds, any abuse of au-

thority relating to any Department contract, subcontract, grant, or subgrant, or any violation of law, rule, or regulation related to any Department contract or subcontract (including the competition for or negotiation of a contract or subcontract) or grant or subgrant.

“(ii) Gross mismanagement of any National Aeronautics and Space Administration contract or grant, any gross waste of Administration funds, any abuse of authority relating to an Administration contract, subcontract, grant, or subgrant, or any violation of law, rule, or regulation related to any Administration contract or subcontract (including the competition for or negotiation of a contract or subcontract) or grant or subgrant.

“(iii) A substantial and specific danger to public health or safety.”; and

(B) in paragraph (3)—

(i) in subparagraph (A), by striking “an employee” and inserting “a protected individual”; and

(ii) by striking subparagraph (B) and inserting the following subparagraph:

1 “(B) it shall not be within the authority of an
2 executive branch official to request that a con-
3 tractor, subcontractor, grantee, or subgrantee en-
4 gage in a reprisal prohibited by paragraph (1).”;

5 (2) in subsection (c)—

6 (A) in paragraph (1), by adding at the end
7 the following subparagraph:

8 “(E) Propose appropriate disciplinary action
9 against any executive branch official for any request
10 made of a contractor, subcontractor, grantee, or sub-
11 grantee that subjected the complainant to a reprisal
12 prohibited by subsection (a).”; and

13 (B) by striking paragraph (8) and insert-
14 ing the following paragraph:

15 “(8) CLARIFICATION FOR SCOPE OF WAIVER RE-
16 STRICTIONS.—The rights, forum, and remedies provided
17 for in this section may not be waived by any public or
18 private agreement, policy, form, or condition of employ-
19 ment, including by any predispute arbitration agree-
20 ment.”;

21 (3) by striking subsection (e) and redesignating
22 subsections (f) and (g) as subsections (e) and (f), re-
23 spectively;

24 (4) in subsection (e), as so redesignated—

1 (A) by striking “an employee” and insert-
2 ing “a protected individual”; and

3 (B) by striking “the employee” and insert-
4 ing “the protected individual”; and

5 (5) in subsection (f), as so redesignated, by
6 adding at the end the following new paragraph:

7 “(8) The term ‘protected individual’ means—

8 “(A) a contractor, subcontractor, grantee,
9 or subgrantee of the Department of Defense or
10 the National Aeronautics and Space Adminis-
11 tration, including—

12 “(i) the government of each of the
13 several States, the District of Columbia, an
14 Indian tribe or authorized tribal organiza-
15 tion, the Commonwealth of Puerto Rico,
16 Guam, American Samoa, the Virgin Is-
17 lands, the Commonwealth of the Northern
18 Mariana Islands, or any other territory or
19 possession of the United States;

20 “(ii) the government of any political
21 subdivision of, agency of, or instrumen-
22 tality of, a government listed in clause (i);
23 and

24 “(iii) an element of the intelligence
25 community (as defined in section 3 of the

1 National Security Act of 1947 (50 U.S.C.
2 3003)) within the Department of Defense;

3 “(B) an employee of a contractor, subcon-
4 tractor, grantee, or subgrantee of the Depart-
5 ment of Defense or the National Aeronautics
6 and Space Administration, or a former em-
7 ployee of such contractor, subcontractor, grant-
8 ee, or subgrantee whose protected disclosure or
9 engagement in any activity protected against
10 reprisal under this section occurred prior to ter-
11 mination, including an employee of—

12 “(i) the government of each of the
13 several States, the District of Columbia, an
14 Indian tribe or authorized tribal organiza-
15 tion, the Commonwealth of Puerto Rico,
16 Guam, American Samoa, the Virgin Is-
17 lands, the Commonwealth of the Northern
18 Mariana Islands, or any other territory or
19 possession of the United States;

20 “(ii) the government of any political
21 subdivision of, agency of, or instrumen-
22 tality of, a government listed in clause (i);
23 and

24 “(iii) an element of the intelligence
25 community (as defined in section 3 of the

1 National Security Act of 1947 (50 U.S.C.
2 3003)) within the Department of Defense;
3 or

4 “(C) a person performing personal services
5 for the Department of Defense or the National
6 Aeronautics and Space Administration pursuant
7 to a contractual agreement for the performance
8 of personal services, including a personal serv-
9 ices contract or personal services agreement,
10 and who engages in an activity for which any
11 reprisal is prohibited under subsection (a), in-
12 cluding a person performing personal services
13 pursuant such a contractual agreement for—

14 “(i) the government of each of the
15 several States, the District of Columbia, an
16 Indian tribe or authorized tribal organiza-
17 tion, the Commonwealth of Puerto Rico,
18 Guam, American Samoa, the Virgin Is-
19 lands, the Commonwealth of the Northern
20 Mariana Islands, or any other territory or
21 possession of the United States;

22 “(ii) the government of any political
23 subdivision of, agency of, or instrumen-
24 tality of, a government listed in clause (i);
25 and

1 “(iii) an element of the intelligence
 2 community (as defined in section 3 of the
 3 National Security Act of 1947 (50 U.S.C.
 4 3003)) within the Department of De-
 5 fense.”.

6 **SEC. 3. ENHANCEMENT OF NON-DEFENSE CONTRACTOR**
 7 **PROTECTION FROM REPRISAL FOR DISCLO-**
 8 **SURE OF CERTAIN INFORMATION.**

9 Section 4712 of title 41, United States Code, is
 10 amended—

11 (1) in subsection (a)—

12 (A) by striking paragraph (1) and insert-
 13 ing the following paragraph:

14 “(1) IN GENERAL.—A protected individual may
 15 not be discharged, demoted, or otherwise discrimi-
 16 nated against as a reprisal for the following:

17 “(A) Refusing to obey an order that would
 18 require the protected individual to violate a law,
 19 rule, or regulation related to any contract, sub-
 20 contract, grant, or subgrant.

21 “(B) Disclosing to a person or body de-
 22 scribed in paragraph (2) information that the
 23 protected individual reasonably believes is evi-
 24 dence of the following:

“(i) Gross mismanagement of any Federal contract or grant, any gross waste of Federal funds, any abuse of authority relating to any Federal contract, subcontract, grant, or subgrant, or any violation of law, rule, or regulation related to any Federal contract or subcontract (including the competition for or negotiation of a contract or subcontract) or grant or subgrant.

“(ii) A substantial and specific danger to public health or safety.”; and

(B) in paragraph (3)—

(i) in subparagraph (A), by striking “an employee” and inserting “a protected individual”; and

(ii) by striking subparagraph (B) and inserting the following subparagraph:

“(B) it shall not be within the authority of an executive branch official to request that a contractor, subcontractor, grantee, or subgrantee engage in a reprisal prohibited by paragraph (1).”;

(2) in subsection (c)—

1 (A) in paragraph (1), by adding at the end
 2 the following new subparagraph:

3 “(E) Propose appropriate disciplinary ac-
 4 tion against any executive branch official for
 5 any request made of a contractor, subcon-
 6 tractor, grantee, or subgrantee that subjected
 7 the complainant to a reprisal prohibited by sub-
 8 section (a).”; and

9 (B) by striking paragraph (7) and insert-
 10 ing the following paragraph:

11 “(7) RIGHTS, FORUM, AND REMEDIES NOT
 12 WAIVABLE.—The rights, forum, and remedies pro-
 13 vided for in this section may not be waived by any
 14 public or private agreement, policy, form, or condi-
 15 tion of employment, including by any predispute ar-
 16 bitration agreement.”;

17 (3) in subsection (e)—

18 (A) by striking “an employee” and insert-
 19 ing “a protected individual”; and

20 (B) by striking “the employee” and insert-
 21 ing “the protected individual”;

22 (4) by striking subsection (f) and redesignating
 23 subsections (g) and (h) as subsections (f) and (g),
 24 respectively; and

1 (5) in subsection (f), as so redesignated, by in-
2 serting after paragraph (2) the following new para-
3 graph:

4 “(3) The term ‘protected individual’ means—

5 “(A) a contractor, subcontractor, grantee,
6 or subgrantee of the Federal Government, in-
7 cluding—

8 “(i) the government of each of the
9 several States, the District of Columbia, an
10 Indian tribe or authorized tribal organiza-
11 tion, the Commonwealth of Puerto Rico,
12 Guam, American Samoa, the Virgin Is-
13 lands, the Commonwealth of the Northern
14 Mariana Islands, or any other territory or
15 possession of the United States;

16 “(ii) the government of any political
17 subdivision of, agency of, or instrumen-
18 tality of, a government listed in clause (i);
19 and

20 “(iii) an element of the intelligence
21 community (as defined in section 3 of the
22 National Security Act of 1947 (50 U.S.C.
23 3003));

24 “(B) an employee of a contractor, subcon-
25 tractor, grantee, or subgrantee of the Federal

1 Government or a former employee of such con-
2 tractor, subcontractor, grantee, or subgrantee
3 whose protected disclosure or engagement in
4 any activity protected against reprisal under
5 this section occurred prior to termination, in-
6 cluding an employee of—

7 “(i) the government of each of the
8 several States, the District of Columbia, an
9 Indian tribe or authorized tribal organiza-
10 tion, the Commonwealth of Puerto Rico,
11 Guam, American Samoa, the Virgin Is-
12 lands, the Commonwealth of the Northern
13 Mariana Islands, or any other territory or
14 possession of the United States;

15 “(ii) the government of any political
16 subdivision of, agency of, or instrumen-
17 tality of, a government listed in clause (i);
18 and

19 “(iii) an element of the intelligence
20 community (as defined in section 3 of the
21 National Security Act of 1947 (50 U.S.C.
22 3003)); or

23 “(C) a person performing personal services
24 for the Federal Government pursuant to a con-
25 tractual agreement for the performance of per-

1 sonal services, including a personal services con-
2 tract or personal services agreement, including
3 a person performing personal services pursuant
4 to such a contractual agreement for—

5 “(i) the government of each of the
6 several States, the District of Columbia, an
7 Indian tribe or authorized tribal organiza-
8 tion, the Commonwealth of Puerto Rico,
9 Guam, American Samoa, the Virgin Is-
10 lands, the Commonwealth of the Northern
11 Mariana Islands, or any other territory or
12 possession of the United States;

13 “(ii) the government of any political
14 subdivision of, agency of, or instrumen-
15 tality of, a government listed in clause (i);
16 and

17 “(iii) an element of the intelligence
18 community (as defined in section 3 of the
19 National Security Act of 1947 (50 U.S.C.
20 3003)).”.

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