

# Calendar No. 328

119TH CONGRESS  
2D SESSION

# S. 3360

To require a report on internet freedom in Iran.

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## IN THE SENATE OF THE UNITED STATES

DECEMBER 4, 2025

Ms. ROSEN (for herself, Mr. MCCORMICK, Mr. GALLEGO, and Mr. CORNYN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

FEBRUARY 10, 2026

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

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## A BILL

To require a report on internet freedom in Iran.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “~~Feasibility Review of~~  
5 ~~Emerging Equipment for Digital Open Media Act~~” or the  
6 “~~FREEDOM Act~~”.

1 **SEC. 2. REPORT ON INTERNET FREEDOM IN IRAN.**

2 (a) **IN GENERAL.**—Not later than 120 days after the  
3 date of the enactment of the Act, the Secretary of State,  
4 in consultation with the Federal Communications Com-  
5 mission and the Department of the Treasury, shall pre-  
6 pare and submit to the Committee on Foreign Relations  
7 of the Senate and the Committee on Foreign Affairs of  
8 the House of Representatives a report that updates and  
9 supplements the report required under section 5124 of the  
10 National Defense Authorization Act for Fiscal Year 2025  
11 (22 U.S.C. 8754a).

12 (b) **ADDITIONAL MATTERS TO BE INCLUDED.**—Up-  
13 dates to the strategy required in section 5124 of the Na-  
14 tional Defense Authorization Act for Fiscal Year 2025 (22  
15 U.S.C. 8754a), shall also include the following:

16 (1) An assessment of the feasibility of using di-  
17 rect-to-cell wireless communications technologies to  
18 expand internet access for the people of Iran, includ-  
19 ing technical, regulatory, and security consider-  
20 ations.

21 (2) An analysis of how drone-based platforms,  
22 signal jamming technologies, and related counter-  
23 measures could impact the feasibility, security, eco-  
24 nomics, and resilience of such direct-to-cell wireless  
25 communications.

1           ~~(3) A survey of terrestrial and non-terrestrial~~  
 2           ~~telecommunications service providers currently active~~  
 3           ~~in Iran, including—~~

4                   ~~(A) whether such providers are state-~~  
 5                   ~~owned or state-controlled;~~

6                   ~~(B) the extent of foreign participation or~~  
 7                   ~~investment in such providers; and~~

8                   ~~(C) the implications of such ownership and~~  
 9                   ~~control for communications freedom and censor-~~  
 10                  ~~ship.~~

11           ~~(4) Any other relevant information to assess the~~  
 12           ~~opportunities and risks associated with terrestrial~~  
 13           ~~and non-terrestrial communications technologies in~~  
 14           ~~Iran.~~

15           ~~(e) FORM.—The report required by subsection (a)~~  
 16           ~~shall be submitted in unclassified form, but may include~~  
 17           ~~a classified annex.~~

18   **SECTION 1. SHORT TITLE.**

19           *This Act may be cited as the “Feasibility Review of*  
 20           *Emerging Equipment for Digital Open Media Act” or the*  
 21           *“FREEDOM Act”.*

22   **SEC. 2. REPORT ON INTERNET FREEDOM IN IRAN.**

23           *(a) IN GENERAL.—Not later than 120 days after the*  
 24           *date of the enactment of the Act, the Secretary of State,*  
 25           *in consultation with the Federal Communications Commis-*

1 sion and the Department of the Treasury, shall prepare and  
2 submit to the Committee on Foreign Relations of the Senate  
3 and the Committee on Foreign Affairs of the House of Rep-  
4 resentatives a report that updates and supplements the re-  
5 port required under section 5124 of the National Defense  
6 Authorization Act for Fiscal Year 2025 (22 U.S.C. 8754a).

7 (b) *ADDITIONAL MATTERS TO BE INCLUDED.*—Up-  
8 dates to the strategy required in section 5124 of the Na-  
9 tional Defense Authorization Act for Fiscal Year 2025 (22  
10 U.S.C. 8754a), shall also include the following:

11 (1) *An assessment of the feasibility of using di-*  
12 *rect-to-cell wireless communications technologies to ex-*  
13 *pend internet access for the people of Iran, including*  
14 *technical, regulatory, and security considerations.*

15 (2) *An analysis of how drone-based platforms,*  
16 *signal jamming technologies, and related counter-*  
17 *measures could impact the feasibility, security, eco-*  
18 *nomics, and resilience of such direct-to-cell wireless*  
19 *communications.*

20 (3) *A survey of terrestrial and non-terrestrial*  
21 *telecommunications service providers currently active*  
22 *in Iran, including—*

23 (A) *whether such providers are state-owned*  
24 *or state-controlled;*

1           (B) *the extent of foreign participation or*  
2           *investment in such providers; and*

3           (C) *the implications of such ownership and*  
4           *control for communications freedom and censor-*  
5           *ship.*

6           (4) *Any other relevant information to assess the*  
7           *opportunities and risks associated with terrestrial*  
8           *and non-terrestrial communications technologies in*  
9           *Iran.*

10           (5) *An analysis of the effectiveness of low-Earth-*  
11           *orbit (LEO) satellite internet constellation systems in*  
12           *providing accessible internet to Iranians during the*  
13           *January 2026 Iranian protests, the needs of Iranian*  
14           *civil society in being able to ensure reliable access to*  
15           *such systems when the Government of Iran cuts access*  
16           *to the internet, existing capabilities of LEO satellite*  
17           *internet constellation systems in circumventing jam-*  
18           *ming, the per user cost of providing LEO satellite*  
19           *internet constellation systems, and recommendations*  
20           *for technology improvements to LEO satellite internet*  
21           *constellation systems to be able to resist jamming*  
22           *technologies to ensure the Iranian people's access to*  
23           *the global internet. This analysis should also include*  
24           *an assessment of physical and digital security*  
25           *vulnerabilities for LEO satellite internet users in*

1        *Iran and recommendations for how to mitigate those*  
2        *concerns. The analysis and assessment shall have a*  
3        *classified annex.*

4            (6) *An assessment of the feasibility of including*  
5        *readily available commercial “off-the-shelf” tech-*  
6        *nologies to be eligible for the grant program outlined*  
7        *in section 5124 of the National Defense Authorization*  
8        *Act for Fiscal Year 2025 (22 U.S.C. 8754a) that—*

9            (A) *could facilitate unrestricted access to the*  
10        *global internet in Iran;*

11            (B) *could be integrated into already avail-*  
12        *able commercial technologies that civil society*  
13        *and the people of Iran have access to;*

14            (C) *could reasonably shield the personal*  
15        *data of users from the Government of Iran; and*

16            (D) *has some degree of resilience against*  
17        *countermeasures that the Government of Iran*  
18        *could employ when cutting off the global inter-*  
19        *net.*

20        (c) *FORM.—The report required by subsection (a) shall*  
21        *be submitted in unclassified form, but may include a classi-*  
22        *fied annex.*



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