

119TH CONGRESS  
1ST SESSION

# S. 3262

To require the Secretary of Defense to develop and implement a strategy to field an integrated air defense system to bolster the capability of NATO to defeat unmanned aerial systems and deter Russian aggression, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

NOVEMBER 20, 2025

Mr. BENNET (for himself and Ms. ERNST) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To require the Secretary of Defense to develop and implement a strategy to field an integrated air defense system to bolster the capability of NATO to defeat unmanned aerial systems and deter Russian aggression, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. INTEGRATED NATO AIR DEFENSE AGAINST UN-**  
4 **MANNED AERIAL SYSTEMS.**

5 (a) IN GENERAL.—The Secretary of Defense, in co-  
6 ordination with the Secretary of State, shall engage the  
7 Secretary General of NATO and relevant policymakers of

1 NATO countries to develop and implement a strategy to  
2 rapidly field a multi-layered, integrated air defense system  
3 that would bolster allied air defense capabilities to defeat  
4 unmanned aerial systems and deter Russian aggression  
5 against NATO, particularly against the alliance's eastern  
6 flank members, including Estonia, Finland, Latvia, Lith-  
7 uania, Poland, and Romania.

8 (b) ELEMENTS.—The strategy required by subsection  
9 (a) shall—

10 (1) identify existing gaps in the defense efforts  
11 of NATO against unmanned aerial systems, particu-  
12 larly with regard to—

13 (A) impediments to using mass-produced,  
14 low-cost effectors, such as improved ammuni-  
15 tion and rockets, against low-cost unmanned  
16 aerial systems, which risk requiring NATO to  
17 use expensive, high-cost weaponry, thereby de-  
18 pleting NATO stocks in a non-economical man-  
19 ner;

20 (B) impediments to using next-generation  
21 technologies, such as artificial intelligence and  
22 high-power microwave weapons, to better co-  
23 ordinate defense responses; and

1           (C) impediments to allied command and  
2           control, multilateral coordination, leveraging of  
3           shared facilities, and enhancing operability;

4           (2) describe current United States contributions  
5           to NATO air defense and identify future actions to  
6           be taken over the next five years by the Department  
7           of Defense—

8           (A) to enhance the ability of NATO to  
9           produce, at scale, low-cost effectors, such as im-  
10          proved ammunition and rockets, to defeat low-  
11          cost unmanned aerial systems;

12          (B) to enhance the ability of NATO to de-  
13          velop next-generation technologies to defeat low-  
14          cost unmanned aerial systems, particularly arti-  
15          ficial intelligence and high-power microwave  
16          weapons, to better coordinate defense responses;  
17          and

18          (C) to expand the production by NATO of  
19          mass-produced, low-cost unmanned aerial sys-  
20          tems, including through cooperation with  
21          Ukraine, given Ukraine’s demonstrated exper-  
22          tise in the production of low-cost unmanned  
23          aerial systems; and

1           (3) describe actions that NATO and specific  
2           NATO allies, including the United States, should  
3           take over the next five years—

4                   (A) to solve the impediments described in  
5           subsection (b)(1); and

6                   (B) to achieve the goals described in sub-  
7           section (b)(2).

8           (c) SUBMISSION.—Not later than 90 days after the  
9           date of the enactment of this Act, the Secretary of Defense  
10          shall submit to the appropriate congressional committees  
11          the strategy required by subsection (a), including an iden-  
12          tification of—

13                   (1) any changes to funding or policy required to  
14          bolster NATO’s multi-layered, integrated air defense  
15          against unmanned aerial systems; and

16                   (2) any additional resources required to carry  
17          out the specific initiatives described in subsection  
18          (b).

19          (d) INTERIM REPORT ON IMPLEMENTATION.—Not  
20          later than March 15, 2027, the Secretary of Defense shall  
21          submit to the appropriate congressional committees a re-  
22          port on the progress made in implementing the strategy  
23          required by subsection (a), including any gaps in resources  
24          or authorities identified in the ability of the Department  
25          of Defense to implement the strategy.

1 (e) DEFINITIONS.—In this section:

2 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
3 TEES.—The term “appropriate congressional com-  
4 mittees” means—

5 (A) the congressional defense committees;  
6 and

7 (B) the Committee on Foreign Relations of  
8 the Senate and the Committee on Foreign Af-  
9 fairs of the House of Representatives.

10 (2) NATO.—The term “NATO” means the  
11 North Atlantic Treaty Organization.

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