

Calendar No. 379

119TH CONGRESS
2^D SESSION

S. 3199

[Report No. 119–119]

To establish a multi-stakeholder advisory committee tasked with providing detailed recommendations to address challenges to transmitting geolocation information with calls to the 988 Suicide and Crisis Lifeline, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 19, 2025

Mr. BARRASSO (for himself, Mr. LUJÁN, Mrs. BLACKBURN, Mrs. CAPITO, Mr. CRAPO, Mr. DAINES, Mrs. FISCHER, Mrs. GILLIBRAND, Ms. HASSAN, Ms. KLOBUCHAR, Mr. RISCH, Mr. WARNOCK, and Mr. OSSOFF) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

APRIL 22, 2026

Reported by Mr. CRUZ, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To establish a multi-stakeholder advisory committee tasked with providing detailed recommendations to address challenges to transmitting geolocation information with calls to the 988 Suicide and Crisis Lifeline, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “988 Lifeline Location
 5 Improvement Act of 2025”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) ~~911 SYSTEM SERVICE PROVIDER.~~—The
 9 term “~~911 system service provider~~” has the meaning
 10 given the term “covered 911 service provider” in
 11 section 9.19(a)(4) of title 47, Code of Federal Regu-
 12 lations, or any successor regulation.

13 (2) ~~APPROPRIATE COMMITTEES OF CON-~~
 14 GRESS.—The term “appropriate committees of Con-
 15 gress” means—

16 (A) the Committee on Commerce, Science,
 17 and Transportation of the Senate;

18 (B) the Committee on Health, Education,
 19 Labor, and Pensions of the Senate; and

20 (C) the Committee on Energy and Com-
 21 merce of the House of Representatives.

22 (3) ~~COMMITTEE.~~—The term “committee”
 23 means the advisory committee established under sec-
 24 tion 3.

1 (4) COMMUNITY BASED MENTAL HEALTH ORGA-
2 NIZATION.—The term “community based mental
3 health organization” means an organization that
4 serves individuals with mental health conditions and
5 the families of those individuals in a community set-
6 ting.

7 (5) DISPATCHABLE LOCATION.—The term
8 “dispatchable location” has the meaning given that
9 term in section 9.3 of title 47, Code of Federal Reg-
10 ulations, or any successor regulation.

11 (6) HANDSET MANUFACTURER.—The term
12 “handset manufacturer” means a manufacturer of
13 cellular phones.

14 (7) LOCAL CRISIS CENTER.—The term “local
15 crisis center” means a call center intended to receive
16 calls from the 988 Suicide and Crisis Lifeline and
17 the Veterans Crisis Line.

18 (8) LOCAL GOVERNMENT.—The term “local
19 government” means the government of any political
20 subdivision of a State.

21 (9) LOW POPULATION STATE.—The term “low
22 population State” means a State that has no urban-
23 ized areas with a population greater than 250,000,
24 as reported in the decennial census.

1 (10) MENTAL HEALTH SERVICES ORGANIZA-
2 TION.—The term “mental health services organiza-
3 tion” means an organization or association that rep-
4 resents providers of mental health crisis services or
5 crisis respite services.

6 (11) PUBLIC SAFETY ANSWERING POINT.—The
7 term “public safety answering point” has the mean-
8 ing given that term in section 9.3 of title 47, Code
9 of Federal Regulations, or any successor regulation.

10 (12) SMALL AND RURAL COMMUNITIES.—The
11 term “small and rural communities” means a
12 noncore area, a micropolitan area, or a small metro-
13 politan statistical area with a population of not more
14 than 250,000, as reported in the decennial census.

15 (13) STATE.—The term “State” means any of
16 the several States of the United States, the District
17 of Columbia, and any territory or possession of the
18 United States.

19 (14) TELECOMMUNICATIONS SERVICE PRO-
20 VIDER.—The term “telecommunications service pro-
21 vider” has the meaning given the term “service pro-
22 vider” in section 52.5(e) of title 47, Code of Federal
23 Regulations, or any successor regulation.

1 **SEC. 3. ESTABLISHMENT OF COMMITTEE.**

2 ~~(a) ESTABLISHMENT.~~—Not later than 180 days after
 3 the date of enactment of this Act, the Federal Commu-
 4 nications Commission, in coordination with the Secretary
 5 of Health and Human Services, shall establish an advisory
 6 committee to provide recommendations to address chal-
 7 lenges to transmitting geolocation information, including
 8 dispatchable location information, with calls to the 988
 9 Suicide and Crisis Lifeline.

10 ~~(b) MEMBERSHIP.~~—

11 ~~(1) COMPOSITION.~~—

12 ~~(A) IN GENERAL.~~—The committee shall be
 13 composed of 15 members, to be appointed in
 14 accordance with subparagraphs ~~(B)~~ and ~~(C)~~.

15 ~~(B) APPOINTMENTS BY FEDERAL COMMU-~~
 16 ~~NICATIONS COMMISSION.~~—Of the 15 members
 17 of the committee appointed under this para-
 18 graph, the Federal Communications Commis-
 19 sion shall appoint—

20 ~~(i) 1 member from a telecommuni-~~
 21 ~~cations service provider or an organization~~
 22 ~~that represents telecommunications service~~
 23 ~~providers;~~

24 ~~(ii) 1 member from a handset manu-~~
 25 ~~facturer or an organization that represents~~
 26 ~~handset manufacturers;~~

(iii) 1 member from a public safety answering point or an organization that represents public safety answering points;

(iv) 1 member from a 911 system service provider or an organization that represents 911 system service providers;

(v) 2 members from a State government, with at least 1 member representing a low population State; and

(vi) 2 members from a local government, with at least 1 member representing small and rural communities.

(C) APPOINTMENTS BY THE SECRETARY OF HEALTH AND HUMAN SERVICES.—Of the 15 members of the committee appointed under this paragraph, the Secretary of Health and Human Services shall appoint—

(i) 1 member from the 988 Suicide and Crisis Lifeline;

(ii) 1 member from a local crisis center or an organization that represents local crisis centers;

(iii) 1 member from the Veterans Crisis Line;

1 (iv) 1 member from the Substance
2 Abuse and Mental Health Services Admin-
3 istration;

4 (v) 1 member from a mental health
5 services organization;

6 (vi) 1 member from a community
7 based mental health organization; and

8 (vii) 1 member with experience pro-
9 viding services for people who are deaf or
10 hard of hearing or have hearing loss, such
11 as access to the 988 Suicide and Crisis
12 Lifeline through direct video calling and
13 video relay service.

14 (2) DATE.—The appointments of the members
15 of the committee shall be made not later than 30
16 days after the date of enactment of this Act.

17 (c) PERIOD OF APPOINTMENT; VACANCIES.—

18 (1) IN GENERAL.—A member of the committee
19 shall be appointed for the life of the committee.

20 (2) VACANCIES.—A vacancy in the committee—

21 (A) shall not affect the powers of the com-
22 mittee; and

23 (B) shall be filled in the same manner as
24 the original appointment.

25 (d) MEETINGS.—

1 (1) INITIAL MEETING.—Not later than 30 days
 2 after the date on which all members of the com-
 3 mittee have been appointed, the committee shall hold
 4 the first meeting of the committee.

5 (2) FREQUENCY.—The committee shall meet at
 6 the call of the Chairperson.

7 (3) QUORUM.—A majority of the members of
 8 the committee shall constitute a quorum, but a less-
 9 er number of members may hold hearings.

10 (e) CHAIRPERSON AND VICE CHAIRPERSON.—The
 11 committee shall select a Chairperson and Vice Chairperson
 12 from among the members of the committee.

13 **SEC. 4. DUTIES OF COMMITTEE.**

14 (a) STUDY.—The committee shall conduct a study
 15 on—

16 (1) policy considerations regarding consumer
 17 privacy and legal authority with respect to man-
 18 dating transmission of geolocation information, in-
 19 cluding dispatchable location information, with calls
 20 to the 988 Suicide and Crisis Lifeline;

21 (2) technical implementation standards for tele-
 22 communications service providers, 911 system serv-
 23 ice providers, public safety answering points, and
 24 local crisis centers; and

1 (3) potential recovery of costs or additional
2 funding requirements for telecommunications service
3 providers; the 988 Suicide and Crisis Lifeline; the
4 Veterans Crisis Line; and local crisis centers.

5 (b) RECOMMENDATIONS.—Based on the results of
6 the study conducted under subsection (a), the committee
7 shall develop recommendations on potential legislation
8 that would address challenges relating to the inclusion of
9 geolocation information, including dispatchable location
10 information, with calls to the 988 Suicide and Crisis Life-
11 line.

12 (c) REPORT.—Not later than 1 year after the date
13 of enactment of this Act, the committee shall submit to
14 appropriate committees of Congress and the Federal Com-
15 munications Commission a report that contains a detailed
16 statement of the findings and conclusions of the com-
17 mittee, together with the recommendations of the com-
18 mittee for such legislation and administrative actions as
19 the committee considers appropriate.

20 **SEC. 5. POWERS OF COMMITTEE.**

21 (a) HEARINGS.—The committee may hold such hear-
22 ings; sit and act at such times and places; take such testi-
23 mony; and receive such evidence as the committee con-
24 siders advisable to carry out this Act.

25 (b) INFORMATION FROM FEDERAL AGENCIES.—

1 (1) IN GENERAL.—The committee may secure
 2 directly from a Federal department or agency such
 3 information as the committee considers necessary to
 4 carry out this Act.

5 (2) FURNISHING INFORMATION.—On request of
 6 the Chairperson of the committee, the head of the
 7 department or agency shall furnish the information
 8 to the committee.

9 (c) POSTAL SERVICES.—The committee may use the
 10 United States mails in the same manner and under the
 11 same conditions as other departments and agencies of the
 12 Federal Government.

13 (d) GIFTS.—The committee may accept, use, and dis-
 14 pose of gifts or donations of services or property.

15 **SEC. 6. COMMITTEE PERSONNEL MATTERS.**

16 (a) TRAVEL EXPENSES.—A member of the com-
 17 mittee shall be allowed travel expenses, including per diem
 18 in lieu of subsistence, at rates authorized for employees
 19 of agencies under subchapter I of chapter 57 of title 5,
 20 United States Code, while away from their homes or reg-
 21 ular places of business in the performance of services for
 22 the committee.

23 (b) STAFF.—

24 (1) IN GENERAL.—The Chairperson of the com-
 25 mittee may, without regard to the civil service laws

1 (including regulations); appoint and terminate an ex-
 2 ecutive director and such other additional personnel
 3 as may be necessary to enable the committee to per-
 4 form its duties; except that the employment of an
 5 executive director shall be subject to confirmation by
 6 the committee.

7 (2) COMPENSATION.—The Chairperson of the
 8 committee may fix the compensation of the executive
 9 director and other personnel without regard to chap-
 10 ter 51 and subchapter III of chapter 53 of title 5,
 11 United States Code, relating to classification of posi-
 12 tions and General Schedule pay rates; except that
 13 the rate of pay for the executive director and other
 14 personnel may not exceed the rate payable for level
 15 V of the Executive Schedule under section 5316 of
 16 that title.

17 (c) DETAIL OF GOVERNMENT EMPLOYEES.—A Fed-
 18 eral Government employee may be detailed to the com-
 19 mittee without reimbursement; and such detail shall be
 20 without interruption or loss of civil service status or privi-
 21 lege.

22 (d) PROCUREMENT OF TEMPORARY AND INTERMIT-
 23 TENT SERVICES.—The Chairperson of the committee may
 24 procure temporary and intermittent services under section
 25 3109(b) of title 5, United States Code, at rates for individ-

1 uals that do not exceed the daily equivalent of the annual
 2 rate of basic pay prescribed for level V of the Executive
 3 Schedule under section 5316 of that title.

4 **SEC. 7. TERMINATION OF COMMITTEE.**

5 The committee shall terminate 30 days after the date
 6 on which the committee submits the report required under
 7 section 4(c).

8 **SEC. 8. FUNDING.**

9 This Act shall be carried out using amounts otherwise
 10 appropriated, and no additional amounts are authorized
 11 to be appropriated to carry out this Act.

12 **SECTION 1. SHORT TITLE.**

13 *This Act may be cited as the “988 Lifeline Location*
 14 *Improvement Act of 2026”.*

15 **SEC. 2. DEFINITIONS.**

16 *In this Act:*

17 (1) *911 SYSTEM SERVICE PROVIDER.*—*The term*
 18 *“911 system service provider” has the meaning given*
 19 *the term “covered 911 service provider” in section*
 20 *9.19(a)(4) of title 47, Code of Federal Regulations, or*
 21 *any successor regulation.*

22 (2) *APPROPRIATE COMMITTEES OF CONGRESS.*—
 23 *The term “appropriate committees of Congress”*
 24 *means—*

1 (A) *the Committee on Commerce, Science,*
2 *and Transportation of the Senate;*

3 (B) *the Committee on Health, Education,*
4 *Labor, and Pensions of the Senate; and*

5 (C) *the Committee on Energy and Com-*
6 *merce of the House of Representatives.*

7 (3) *DISPATCHABLE LOCATION.—The term*
8 *“dispatchable location” has the meaning given that*
9 *term in section 9.3 of title 47, Code of Federal Regu-*
10 *lations, or any successor regulation.*

11 (4) *EMERGENCY COMMUNICATIONS CENTER.—*
12 *The term “emergency communications center”*
13 *means—*

14 (A) *a facility that is designed to receive a*
15 *911 request for emergency assistance; or*

16 (B) *a public safety answering point, as de-*
17 *finied in section 9.3 of title 47, Code of Federal*
18 *Regulations, or any successor regulation.*

19 (5) *TELECOMMUNICATIONS SERVICE PRO-*
20 *VIDER.—The term “telecommunications service pro-*
21 *vider” has the meaning given the term “service pro-*
22 *vider” in section 52.5(e) of title 47, Code of Federal*
23 *Regulations, or any successor regulation.*

1 **SEC. 3. NOTICE OF INQUIRY.**

2 (a) *IN GENERAL.*—Not later than 270 days after the
3 date of enactment of this Act, the Federal Communications
4 Commission shall initiate a notice of inquiry to address
5 the challenges to transmitting geolocation information with
6 calls to the 988 Suicide and Crisis Lifeline.

7 (b) *EVALUATION CONSIDERATIONS.*—In evaluating re-
8 sponses to the notice of inquiry under subsection (a), the
9 Federal Communications Commission shall consider—

10 (1) *legal authorities with respect to mandating*
11 *the transmission of geolocation information, including*
12 *dispatchable location information, with calls to the*
13 *988 Suicide and Crisis Lifeline;*

14 (2) *the protection of consumer privacy with re-*
15 *spect to mandating the transmission of geolocation*
16 *information, including dispatchable location informa-*
17 *tion, with calls to the 988 Suicide and Crisis Lifeline;*

18 (3) *the feasibility and technical implementation*
19 *standards for telecommunications service providers,*
20 *911 system service providers, public safety answering*
21 *points, and local crisis centers with respect to man-*
22 *dating the transmission of geolocation information;*

23 (4) *an assessment of the potential costs, funding*
24 *requirements, and options for recovery of costs for*
25 *telecommunications service providers, the 988 Suicide*
26 *and Crisis Lifeline, the Veterans Crisis Line, and*

1 *local crisis centers with respect to mandating the*
 2 *transmission of geolocation information;*

3 *(5) technical challenges associated with man-*
 4 *dating the transmission of geolocation information for*
 5 *users who access the 988 American Sign Language*
 6 *line through direct video calling and video relay serv-*
 7 *ice; and*

8 *(6) the technologies currently available to pro-*
 9 *vide dispatchable location information and methods*
 10 *for transferring location information from 988 centers*
 11 *to 911 centers.*

12 **SEC. 4. GAO REPORT.**

13 *(a) IN GENERAL.—Not later than 180 days after the*
 14 *date of enactment of this Act, the Comptroller General of*
 15 *the United States shall conduct a study and submit to the*
 16 *appropriate committees of Congress a report on the oppor-*
 17 *tunities and challenges related to implementing geolocation*
 18 *for the 988 Suicide and Crisis Lifeline, including—*

19 *(1) policy considerations regarding consumer*
 20 *privacy and legal authority with respect to man-*
 21 *dating transmission of geolocation information, in-*
 22 *cluding dispatchable location information, with calls*
 23 *to the 988 Suicide and Crisis Lifeline;*

24 *(2) technical implementation standards for tele-*
 25 *communications service providers, 911 system service*

1 providers, emergency communications centers, and
 2 local crisis centers; and

3 (3) the potential recovery of costs or additional
 4 funding requirements for telecommunications service
 5 providers, the 988 Suicide and Crisis Lifeline, the
 6 Veterans Crisis Line, and local crisis centers.

7 (b) CONSULTATION.—In conducting the study under
 8 subsection (a), the Comptroller General of the United States
 9 shall consult with—

10 (1) representatives from—

11 (A) telecommunications service providers or
 12 organizations that represent telecommunications
 13 service providers;

14 (B) handset manufacturers or organizations
 15 that represent handset manufacturers;

16 (C) emergency communications centers or
 17 organizations that represent emergency commu-
 18 nications centers;

19 (D) 911 system service providers or organi-
 20 zations that represent 911 system service pro-
 21 viders;

22 (E) State government, including those rep-
 23 resenting low population States;

24 (F) local government, including those rep-
 25 resenting small and rural communities;

- 1 (G) the 988 Suicide and Crisis Lifeline;
- 2 (H) local crisis centers or organizations
- 3 that represent local crisis centers;
- 4 (I) the Veterans Crisis Line;
- 5 (J) the Substance Abuse and Mental Health
- 6 Services Administration;
- 7 (K) mental health services organizations;
- 8 and
- 9 (L) community mental health centers; and
- 10 (2) individuals with experience providing serv-
- 11 ices for people who are deaf or hard of hearing or
- 12 have hearing loss, such as providing access to the 988
- 13 Suicide and Crisis Lifeline through direct video call-
- 14 ing and video relay service.

Amend the title so as to read: “A bill to instruct the Federal Communications Commission to initiate a notice of inquiry and instruct the Government Accountability Office to complete a study and report providing detailed recommendations to address challenges to transmitting geolocation information with calls to the 988 Suicide and Crisis Lifeline, and for other purposes.”.

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119TH CONGRESS
2^D Session

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[Report No. 119-119]

A BILL

To establish a multi-stakeholder advisory committee tasked with providing detailed recommendations to address challenges to transmitting geolocation information with calls to the 988 Suicide and Crisis Lifeline, and for other purposes.

APRIL 22, 2026

Reported with an amendment and an amendment to the title