

119TH CONGRESS  
1ST SESSION

# S. 2904

To impose sanctions with respect to the shadow fleet of the Russian Federation, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18 (legislative day, SEPTEMBER 16), 2025

Mr. RISCH (for himself, Mrs. SHAHEEN, Mr. COTTON, Mr. WHITEHOUSE, Mr. RICKETTS, Mr. BLUMENTHAL, Mr. COONS, Mr. GRAHAM, and Mr. KAINE) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To impose sanctions with respect to the shadow fleet of the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Sanctioning Harborers And Dodgers Of Western Sanc-  
6 tions Act of 2025” or the “SHADOW Fleet Sanctions Act  
7 of 2025”.

8 (b) TABLE OF CONTENTS.—The table of contents for  
9 this Act is as follows:

Sec. 1. Short title; table of contents.

## TITLE I—SANCTIONS WITH RESPECT TO THE RUSSIAN FEDERATION

Sec. 101. Definitions.

### Subtitle A—Sanctions With Respect to Russian Shadow Fleet

#### PART I—IMPOSITION OF SANCTIONS

- Sec. 111. Imposition of sanctions with respect to vessels suspected of participation in or support of the Russian shadow fleet.
- Sec. 112. Imposition of sanctions with respect to foreign persons that support Russian illicit shipping with vessels subject to United States sanctions.
- Sec. 113. Imposition of sanctions with respect to port terminals accepting oil from Russian shadow fleet vessels.

#### PART II—DISCLOSURES, PUBLICATIONS, AND REPORTS

- Sec. 121. Alignment of designation authorities with European Union and United Kingdom regarding Russian shadow fleet.
- Sec. 122. Support of efforts of the Joint Expeditionary Force.
- Sec. 123. Database of vessels involved in sabotage and other illicit activities.
- Sec. 124. Report on specific licenses granted under Executive Order 14024.

#### PART III—FLAG STATES REQUIREMENTS AND STRATEGY

- Sec. 131. Minimum standards for operating as a flag state registry and assessment of efforts to prevent the circumvention of sanctions and other crimes.
- Sec. 132. Strategy for countries that do not make sufficient efforts to comply with minimum standards for operating as a flag state.

#### PART IV—DENYING ACCESS TO UNITED STATES MARKETS FOR RUSSIAN- ORIGIN OIL

- Sec. 141. International efforts to enforce price cap on oil exports from the Russian Federation.
- Sec. 142. Report on crude oil price cap.

#### PART V—OTHER MATTERS

- Sec. 151. International efforts to identify vessels transporting Russian-origin oil.

### Subtitle B—Sanctions With Respect to Russian-Origin Energy Products

- Sec. 161. Imposition of sanctions with respect to persons with certain interests in Russian energy projects.
- Sec. 162. Modifications of Protecting Europe's Energy Security Act of 2019.
- Sec. 163. Report on exports of Russian-origin petroleum products.
- Sec. 164. Strategy to counter role of the People's Republic of China in evasion of sanctions with respect to Russian-origin petroleum products.

### Subtitle C—Sanctions With Respect to Russian Defense Industrial Base

Sec. 171. Imposition of sanctions with respect to persons that sell, lease, or provides good or services relating to the defense industrial base of the Russian Federation.

Subtitle D—General Provisions

Sec. 181. Sanctions described.

Sec. 182. Exceptions; waivers.

Sec. 183. Implementation.

TITLE II—OTHER MATTERS

Sec. 201. Determination with respect to Russian military actions in support of Russian shadow fleet.

Sec. 202. Resources for sanctions implementation at the Department of State.

Sec. 203. Modification of limitation on military cooperation between the United States and the Russian Federation.

Sec. 204. Emergency appropriations for the Countering Russian Influence Fund.

Sec. 205. Report on presidential drawdown authority and Ukraine Security Assistance Initiative.

Sec. 206. Support for Ukraine arms sales.

**1 TITLE I—SANCTIONS WITH RE-**  
**2 SPECT TO THE RUSSIAN FED-**  
**3 ERATION**

**4 SEC. 101. DEFINITIONS.**

**5** In this title:

**6** (1) ADEQUATE MARITIME INSURANCE.—The  
**7** term “adequate maritime insurance”—

**8** (A) means verified documentation evidenc-  
**9** ing protection and indemnity insurance with au-  
**10** dited financial statements of the insurer; and

**11** (B) does not include insurance provided  
**12** by—

**13** (i) an insurer organized under the  
**14** laws of the Russian Federation; or

1 (ii) an insurer that continues to pro-  
 2 vide insurance to any vessel designated for  
 3 the imposition of sanctions under the laws  
 4 of the United States, the European Union,  
 5 or the United Kingdom.

6 (2) ADMITTED; ALIEN; LAWFULLY ADMITTED  
 7 FOR PERMANENT RESIDENCE.—The terms “admit-  
 8 ted” and “alien”, and “lawfully admitted for perma-  
 9 nent residence” have the meanings given those terms  
 10 in section 101 of the Immigration and Nationality  
 11 Act (8 U.S.C. 1101).

12 (3) APPROPRIATE CONGRESSIONAL COMMIT-  
 13 TEES.—The term “appropriate congressional com-  
 14 mittees” means—

15 (A) the Committee on Foreign Relations  
 16 and the Committee on Banking, Housing, and  
 17 Urban Affairs of the Senate; and

18 (B) the Committee on Foreign Affairs and  
 19 the Committee on Financial Services of the  
 20 House of Representatives.

21 (4) BENEFICIAL OWNER.—The term “beneficial  
 22 owner” means, with respect to a vessel, any indi-  
 23 vidual who, directly or indirectly, through any con-  
 24 tract, arrangement, understanding, relationship, or  
 25 otherwise—

1 (A) exercises substantial control over the  
2 vessel; or

3 (B) owns not less than 25 percent of the  
4 vessel.

5 (5) CRUDE OIL PRICE CAP.—The term “crude  
6 oil price cap” means the price cap for crude oil and  
7 petroleum products that originated in the Russian  
8 Federation established by the Price Cap Coalition.

9 (6) FOREIGN PERSON.—The term “foreign per-  
10 son” means an individual or entity that is not a  
11 United States person.

12 (7) FOREIGN VESSEL.—The term “foreign ves-  
13 sel” means a vessel that is not owned or operated  
14 by a United States person.

15 (8) KNOWINGLY.—The term “knowingly”, with  
16 respect to conduct, a circumstance, or a result,  
17 means that a person has actual knowledge, or should  
18 have known, of the conduct, the circumstance, or the  
19 result.

20 (9) PETROLEUM PRODUCT.—The term “petro-  
21 leum product” means oil of any kind or in any form,  
22 gasoline, diesel fuel, aviation fuel, fuel oil, kerosene,  
23 any product obtained from refining or processing of  
24 crude oil, liquefied petroleum gases, natural gas liq-  
25 uids, petrochemical feedstocks, condensate, waste or

1 refuse mixtures containing any of such oil products,  
 2 and any other liquid hydrocarbon compounds.

3 (10) PRICE CAP COALITION.—The term “Price  
 4 Cap Coalition” means the international coalition  
 5 made up of Australia, New Zealand, Canada, the  
 6 European Union, France, Germany, Italy, Japan,  
 7 the United Kingdom, and the United States and  
 8 known as the “Price Cap Coalition”.

9 (11) RUSSIAN-ORIGIN PETROLEUM PRODUCT.—  
 10 The term “Russian-origin petroleum product” means  
 11 a petroleum product extracted, refined, processed, or  
 12 otherwise produced in the Russian Federation.

13 (12) RUSSIAN PERSON.—The term “Russian  
 14 person” means—

15 (A) a citizen or national of the Russian  
 16 Federation; or

17 (B) an entity organized under the laws of  
 18 the Russian Federation or otherwise subject to  
 19 the jurisdiction of the Government of the Rus-  
 20 sian Federation.

21 (13) RUSSIAN SHADOW FLEET.—The term  
 22 “Russian shadow fleet” means any foreign vessel or  
 23 vessels used or directed by the Russian Federation  
 24 to move oil, arms, and other goods for the purpose  
 25 of circumventing international sanctions.

1           (14) SABOTAGE ACTIVITIES.—The term “sabo-  
2       tage activities” means actions, or preparations for  
3       actions, taken with the intent to cause defective pro-  
4       duction, operation, or damage to critical undersea  
5       infrastructure, including energy pipelines, offshore  
6       energy facilities, or subsea power lines and tele-  
7       communications cables and associated landing sta-  
8       tions and facilities.

9           (15) UNITED STATES PERSON.—The term  
10       “United States person” means—

11               (A) a United States citizen or an alien law-  
12               fully admitted for permanent residence to the  
13               United States;

14               (B) an entity organized under the laws of  
15               the United States or of any jurisdiction within  
16               the United States, including a foreign branch of  
17               such an entity; or

18               (C) a person in the United States.

1 **Subtitle A—Sanctions With Respect**  
2 **to Russian Shadow Fleet**

3 **PART I—IMPOSITION OF SANCTIONS**

4 **SEC. 111. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
5 **VESSELS SUSPECTED OF PARTICIPATION IN**  
6 **OR SUPPORT OF THE RUSSIAN SHADOW**  
7 **FLEET.**

8 (a) IN GENERAL.—Not later than 90 days after the  
9 date of the enactment of this Act, the President shall im-  
10 pose the sanctions described in section 181 with respect  
11 to any Russian shadow fleet vessel that, on or after the  
12 date of the enactment of this Act, transports crude oil,  
13 arms, or other goods for the purpose of circumventing  
14 sanctions imposed by the United States or other countries,  
15 including—

16 (1) any foreign vessel the owner or operator of  
17 which knowingly—

18 (A) exhibits or engages in unsafe or non-  
19 standard maritime behavior in furtherance of  
20 the transportation of Russian-origin petroleum  
21 products or uranium or coal that originated in  
22 the Russian Federation;

23 (B) lacks adequate maritime insurance for  
24 the transport of goods described in subpara-  
25 graph (A); or



1 (C) evades compliance with the crude oil  
2 price cap; and

3 (2) any foreign person that the President deter-  
4 mines knowingly—

5 (A) owns, operates, or manages a vessel  
6 described in paragraph (1);

7 (B) provides underwriting services or in-  
8 surance or reinsurance necessary for such a  
9 vessel;

10 (C) facilitates deceptive or structured  
11 transactions to support a vessel described in  
12 paragraph (1);

13 (D) provides services or facilities for tech-  
14 nology upgrades or installation of equipment  
15 for, or retrofitting or tethering of, a vessel de-  
16 scribed in paragraph (1) for the purpose of  
17 evading sanctions;

18 (E) provided services for the testing, in-  
19 spection, or certification for a vessel described  
20 in paragraph (1) for the purpose of evading  
21 sanctions;

22 (F) serves as a captain or senior leadership  
23 of the crew of such a vessel; or

24 (G) transfers to the Russian Federation  
25 any foreign vessel designed to transport Rus-

1           sian-origin petroleum products or uranium or  
2           coal.

3           (b) VESSELS SUBJECT TO SANCTIONS BY THE  
4   UNITED KINGDOM OR THE EUROPEAN UNION.—In deter-  
5   mining whether a foreign vessel or foreign person is de-  
6   scribed in subsection (a), the President may use as prima  
7   facie evidence that the foreign vessel or foreign person is  
8   subject to sanctions imposed by the United Kingdom, the  
9   European Union, the Group of 7, or a member of the Five  
10   Eyes intelligence alliance.

11          (c) INDICATORS OF UNSAFE OR NONSTANDARD MAR-  
12   ITIME BEHAVIOR.—In determining under subsection  
13   (a)(1)(A) if a vessel is exhibiting or engaged in unsafe or  
14   nonstandard maritime behavior, the President may use as  
15   prima facie evidence that the vessel is exhibiting or en-  
16   gaged in such behavior if the vessel has exhibited 3 or  
17   more indicators of such behavior, including the following:

18           (1) Has refused to take on a pilot in accordance  
19           with best practices of the International Maritime Or-  
20           ganization.

21           (2) Does not respond when hailed by appro-  
22           priate maritime authority.

23           (3) Turns off the Automatic Identification Sys-  
24           tem of the vessel without explanation or report to

1 the appropriate maritime authority within a reason-  
2 able period of time.

3 (4) Engages in unsafe maritime maneuvers with  
4 another vessel.

5 (5) Is uninsured or underinsured, including any  
6 vessel that is insured by an insurance company orga-  
7 nized under the laws of the Russian Federation or  
8 the Islamic Republic of Iran.

9 (6) Is single-hulled contrary to standards of the  
10 International Maritime Organization.

11 (7) Has changed ownership or flag registry  
12 more than once in the previous year.

13 (8) Has a history of deliberately losing power or  
14 turning off transmitters without a compelling secu-  
15 rity need.

16 (9) Has not been properly maintained, based on  
17 credible evidence.

18 (10) Has been involved in a recent maritime or  
19 environmental incident.

20 (11) Is escorted by the military of the Russian  
21 Federation.

22 (12) Has engaged in sabotage activities.

23 (d) REPORT.—Not later than 120 days after the date  
24 of the enactment of this Act, and every 90 days thereafter,  
25 the President shall submit to the appropriate congres-

1 sional committees a report that describes any sanctions  
 2 imposed under this section, including a brief description  
 3 of each foreign person and foreign vessel with respect to  
 4 which sanctions are imposed and the justification for such  
 5 sanctions.

6 **SEC. 112. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
 7 **FOREIGN PERSONS THAT SUPPORT RUSSIAN**  
 8 **ILLICIT SHIPPING WITH VESSELS SUBJECT**  
 9 **TO UNITED STATES SANCTIONS.**

10 (a) IN GENERAL.—Not later than 180 days after the  
 11 date of the enactment of this Act, the President shall im-  
 12 pose the sanctions described in section 181 with respect  
 13 to a foreign person if the President determines that the  
 14 foreign person, on or after the date of the enactment of  
 15 this Act, has engaged in a transaction described in sub-  
 16 section (b) with a Russian shadow fleet vessel that is sub-  
 17 ject to sanctions imposed by the United States.

18 (b) TRANSACTIONS DESCRIBED.—A transaction de-  
 19 scribed in this subsection is any of the following:

- 20 (1) The conduct of any ship-to-ship transfer in-  
 21 volving Russian-origin petroleum products, uranium,  
 22 or coal products with a Russian shadow fleet vessel.
- 23 (2) The provision of significant goods or serv-  
 24 ices, including crew or maintenance services, in sup-  
 25 port of a Russian shadow fleet vessel with the

1 knowledge that the vessel is subject to sanctions im-  
 2 posed by the United States.

3 (3) In the case of the owner or operator of a  
 4 foreign port, allowing a Russian shadow fleet vessel  
 5 to port or otherwise receive services at the foreign  
 6 port.

7 (4) In the case of a foreign person that is the  
 8 owner or operator of a refinery, knowingly engaging  
 9 in a transaction to process, refine, or otherwise deal  
 10 in any Russian Federation-origin petroleum products  
 11 that were transported on a Russian shadow fleet  
 12 vessel.

13 **SEC. 113. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
 14 **PORT TERMINALS ACCEPTING OIL FROM**  
 15 **RUSSIAN SHADOW FLEET VESSELS.**

16 Beginning on the date that is 15 days after the date  
 17 of the enactment of this Act, the President may impose  
 18 the sanctions described in section 181 with respect to any  
 19 foreign person that owns or operates a port in the People's  
 20 Republic of China or the Republic of India that accepts  
 21 oil from—

22 (1) foreign vessels transporting Russian-origin  
 23 crude oil for sale at a price higher than the max-  
 24 imum price agreed to by the Price Cap Coalition or

1 any related price cap established by the United  
2 States; or

3 (2) foreign vessels with respect to which the  
4 United States has imposed sanctions.

5 **PART II—DISCLOSURES, PUBLICATIONS, AND**  
6 **REPORTS**

7 **SEC. 121. ALIGNMENT OF DESIGNATION AUTHORITIES**  
8 **WITH EUROPEAN UNION AND UNITED KING-**  
9 **DOM REGARDING RUSSIAN SHADOW FLEET.**

10 (a) REPORT.—

11 (1) IN GENERAL.—Not later than 180 days  
12 after the date of the enactment of this Act, and  
13 every 180 days thereafter, the Secretary of State,  
14 through the head of the Office of Sanctions Coordi-  
15 nation and in coordination with the Secretary of the  
16 Treasury and the Director of the Office of Foreign  
17 Assets Control of the Department of the Treasury,  
18 shall submit to the appropriate congressional com-  
19 mittees a report that includes a list of each foreign  
20 vessel subject to sanctions imposed by the European  
21 Union or the United Kingdom that is determined to  
22 operate as part of the Russian shadow fleet.

23 (2) JUSTIFICATION.—For any vessel listed in a  
24 report under paragraph (1) that is not subject to  
25 sanctions imposed by the United States, the report

1       shall include the justification provided by the Euro-  
2       pean Union or the United Kingdom, as the case may  
3       be, for designation of the vessel and a brief justifica-  
4       tion of the reason provided by the European Union  
5       or the United Kingdom.

6       (b) STRATEGY.—Not later than 180 days after the  
7       date of the enactment of this Act, the Secretary of State,  
8       through the head of the Office of Sanctions Coordination  
9       and in coordination with the Secretary of the Treasury  
10      and the Director of the Office of Foreign Assets Control,  
11      shall produce a strategy for enhancing alignment of sanc-  
12      tions designation authorities of the United States regard-  
13      ing vessels supporting the Russian shadow fleet with those  
14      authorities of the European Union and the United King-  
15      dom.

16   **SEC. 122. SUPPORT OF EFFORTS OF THE JOINT EXPEDI-**  
17                           **TIONARY FORCE.**

18      (a) SENSE OF CONGRESS.—It is the sense of Con-  
19      gress that the United States supports the efforts of the  
20      Joint Expeditionary Force to track, monitor, deter, and  
21      if necessary, respond to operations and illicit activities of  
22      the Russian shadow fleet.

23      (b) STATEMENT OF POLICY.—It shall be the policy  
24      of the United States to use relevant maritime elements

1 of the United States Government to support and amplify  
2 the authorized efforts of the Joint Expeditionary Force.

3 **SEC. 123. DATABASE OF VESSELS INVOLVED IN SABOTAGE**  
4 **AND OTHER ILLICIT ACTIVITIES.**

5 (a) IN GENERAL.—The Secretary of State, in coordi-  
6 nation with the heads of relevant Federal agencies, shall  
7 establish and maintain a public database of foreign vessels  
8 suspected of being involved in sabotage activities or other  
9 illicit activities in support of the Russian shadow fleet that  
10 includes credible, open-source information collected re-  
11 garding activities described in section 111(a).

12 (b) COORDINATION.—Whenever possible, the Sec-  
13 retary of State shall coordinate with Australia, New Zea-  
14 land, Canada, France, Germany, Italy, Japan, the United  
15 Kingdom, and the European Union, if any such country  
16 or jurisdiction is imposing sanctions with respect to the  
17 Russian shadow fleet, to coordinate information sharing  
18 on data regarding foreign vessels suspected of engaging  
19 in sabotage activities or other illicit activities described in  
20 subsection (a), including credible, open-source information  
21 collected regarding activities described in section 111(a).

22 **SEC. 124. REPORT ON SPECIFIC LICENSES GRANTED**  
23 **UNDER EXECUTIVE ORDER 14024.**

24 (a) IN GENERAL.—Not later than 90 days after the  
25 date of the enactment of this Act, and every 90 days there-



1 after, the Secretary of State, in coordination with the Sec-  
 2 retary of the Treasury, shall submit to the appropriate  
 3 congressional committees a report listing any specific li-  
 4 cense granted or in effect under Executive Order 14024  
 5 (50 U.S.C. 1701 note; relating to blocking property with  
 6 respect to specified harmful foreign activities of the Gov-  
 7 ernment of the Russian Federation).

8 (b) FORM.—Each report required under subsection  
 9 (a) shall be submitted in classified form.

### 10 **PART III—FLAG STATES REQUIREMENTS AND** 11 **STRATEGY**

#### 12 **SEC. 131. MINIMUM STANDARDS FOR OPERATING AS A** 13 **FLAG STATE REGISTRY AND ASSESSMENT OF** 14 **EFFORTS TO PREVENT THE CIRCUMVENTION** 15 **OF SANCTIONS AND OTHER CRIMES.**

16 It is the policy of the United States that the govern-  
 17 ment of a country is complying with the minimum stand-  
 18 ards required by the United States for maintaining an  
 19 open flag registry if, on balance, the government—

20 (1) has enacted and implemented laws and es-  
 21 tablished government structures, policies, and prac-  
 22 tices that prohibit and generally deter the use of its  
 23 flag registry as a mechanism to circumvent sanc-  
 24 tions imposed by the United States, the United  
 25 Kingdom, the European Union, or other Group of 7

1 countries, including prohibiting its flag to continue  
2 to fly on vessels that are subject to sanctions im-  
3 posed by any such country or jurisdiction;

4 (2) has enacted and implemented laws and es-  
5 tablished government structures, policies, and prac-  
6 tices that prohibit and generally deter the use of its  
7 flag registry to avoid detection of illicit activities, in-  
8 cluding drug trafficking, illicit arms shipments,  
9 human trafficking, and illegal, unreported, and un-  
10 regulated fishing activities;

11 (3) enforces the laws described in paragraphs  
12 (1) and (2) by punishing any person found, through  
13 a fair judicial process, to have violated those laws;

14 (4) takes steps to ensure ships flying its flag  
15 comply with well-established industry standards and  
16 best practices relating to maritime activities, includ-  
17 ing adhering to resolutions and warnings promul-  
18 gated by the International Maritime Organization,  
19 such as Resolution A.1192(33) (December 6, 2023)  
20 relating to urging member states and all relevant  
21 stakeholders to promote actions to prevent illegal op-  
22 erations in the maritime sector by the “dark fleet”  
23 or “shadow fleet”;

24 (5) responds to credible reports from other  
25 countries and private entities warning of vessels fly-

1       ing its flag engaging in maritime behavior that poses  
 2       safety risks, such as not allowing pilot access or  
 3       turning off Automatic Identification Systems with-  
 4       out adequate justification;

5           (6) takes steps to ensure vessels flying its flag  
 6       adhere to measures that lawfully prohibit and regu-  
 7       late ship-to-ship transfers of oil or petroleum prod-  
 8       ucts subject to sanctions;

9           (7) takes steps to ensure vessels flying its flag  
 10      possess adequate and credible insurance to cover the  
 11      costs of maritime accidents;

12          (8) takes steps to ensure vessels are operating  
 13      under transparent ownership structures, including  
 14      by verifying the beneficial ownership and manage-  
 15      ment of vessels; and

16          (9) takes steps to ensure vessels do not avoid  
 17      flag state or port state control inspections or avoid  
 18      commercial screenings and inspections.

19   **SEC. 132. STRATEGY FOR COUNTRIES THAT DO NOT MAKE**  
 20                   **SUFFICIENT EFFORTS TO COMPLY WITH MIN-**  
 21                   **IMUM STANDARDS FOR OPERATING AS A**  
 22                   **FLAG STATE.**

23       Not later than one year after the date of the enact-  
 24      ment of this Act, and annually thereafter through 2030,

1 the Secretary of State, in consultation with the heads of  
2 appropriate Federal agencies, shall—

3 (1) conduct an assessment of countries that do  
4 not meet the minimum standards for operating as a  
5 flag state registry in compliance with United States  
6 policy, including the standards described in section  
7 131; and

8 (2) submit to the appropriate congressional  
9 committees a strategy for identifying and engaging  
10 with those countries.

#### 11 **PART IV—DENYING ACCESS TO UNITED STATES**

#### 12 **MARKETS FOR RUSSIAN-ORIGIN OIL**

#### 13 **SEC. 141. INTERNATIONAL EFFORTS TO ENFORCE PRICE**

#### 14 **CAP ON OIL EXPORTS FROM THE RUSSIAN** 15 **FEDERATION.**

16 The Secretary of State, in coordination with the Sec-  
17 retary of the Treasury, shall—

18 (1) fully monitor international compliance with  
19 the crude oil price cap within the jurisdiction of the  
20 United States;

21 (2) engage, advise, and assist foreign govern-  
22 ments in joining and implementing efforts to enforce  
23 the crude oil price cap;

24 (3) engage with the governments of countries  
25 that import or facilitate the transport of crude oil of

1 Russian Federation origin or refined petroleum  
2 products made from such oil to identify entities  
3 evading the crude oil price cap and deploy resources  
4 aimed at enforcement and compliance; and

5 (4) consider which countries play a significant  
6 role in exporting such oil or petroleum products or  
7 in evading sanctions when selecting locations to as-  
8 sign Treasury Financial Attachés under section 316  
9 of title 31, United States Code.

10 **SEC. 142. REPORT ON CRUDE OIL PRICE CAP.**

11 (a) IN GENERAL.—Not later than 180 days after the  
12 date of the enactment of this Act, and every 2 years there-  
13 after, the Secretary of State, in coordination with the Sec-  
14 retary of the Treasury, the Secretary of Commerce, and  
15 the Secretary of Energy, shall submit to the appropriate  
16 congressional committees a report that includes the fol-  
17 lowing and all related material information:

18 (1) A determination of whether crude oil of  
19 Russian Federation origin or refined petroleum  
20 products made from such oil are entering the United  
21 States and, if so, at what volume.

22 (2) A description of efforts undertaken by the  
23 executive branch to monitor and prevent the impor-  
24 tation of such oil and petroleum products.

1           (3) A description and assessment of efforts un-  
2           dertaken by the Department of State to engage  
3           countries, individuals, entities, port stakeholders,  
4           and other organizations involved in the maritime oil  
5           trade to promote responsible practices, uphold envi-  
6           ronmental and safety standards, prevent and disrupt  
7           trade in goods subject to sanctions imposed by the  
8           United States, and enhance compliance with the  
9           crude oil price cap.

10          (4) An assessment of income derived by the  
11          Russian Federation from individuals, entities, and  
12          organizations involved in the acquisition, transport,  
13          sale, and delivery of such oil or petroleum products  
14          in excess of the crude oil price cap, including  
15          through entities beneficially owned by the Govern-  
16          ment of the Russian Federation between January  
17          2022 and the date of the report.

18          (5) An estimate of income described in para-  
19          graph (4) projected to be derived by the Russian  
20          Federation from calendar year 2025 through the cal-  
21          endar year following submission of the report.

22          (6) An assessment of the extent to which the  
23          Russian Federation benefits financially from the sale  
24          of such oil or petroleum products exported in compli-  
25          ance with the crude oil price cap.

1 (b) TERMINATION.—The requirement to submit re-  
 2 ports under subsection (a) shall terminate on the earlier  
 3 of—

4 (1) January 1, 2030; or

5 (2) the date that is 90 days after the termi-  
 6 nation of the prohibition on importation of energy  
 7 products of the Russian Federation under section 3  
 8 of the Ending Importation of Russian Oil Act (Pub-  
 9 lic Law 117–109; 22 U.S.C. 8923 note).

## 10 **PART V—OTHER MATTERS**

### 11 **SEC. 151. INTERNATIONAL EFFORTS TO IDENTIFY VESSELS**

#### 12 **TRANSPORTING RUSSIAN-ORIGIN OIL.**

13 It shall be the policy of the United States—

14 (1) to fully promote the recommendations made  
 15 by Resolution A.1192(33) of the International Mari-  
 16 time Organization, adopted on December 6, 2023;

17 (2) to use the voice and vote of the United  
 18 States in international organizations and engage  
 19 other relevant multilateral bodies, such as the North  
 20 Atlantic Treaty Organization and the European  
 21 Union, to strongly encourage the governments of all  
 22 countries to adopt those recommendations, including  
 23 the recommendation that a port state, when the  
 24 state becomes aware of a vessel intentionally taking  
 25 measures to avoid detection, such as switching off

1       its Automatic Identification System or long-range  
2       identification and tracking system transmissions or  
3       concealing its actual identity, should, following an  
4       initial investigation to verify that the vessel has not  
5       stopped transmitting signals for legitimate rea-  
6       sons—

7               (A) subject the vessel to enhanced inspec-  
8       tions as authorized through relevant mecha-  
9       nisms of the port state; and

10              (B) notify the flag administration of the  
11       vessel, as appropriate; and

12              (3) to encourage governments of all countries to  
13       deny access to ports and services for any vessel that,  
14       following an initial investigation, is found to have  
15       turned off its transponder or entered false informa-  
16       tion for the purpose of conducting a transfer of or  
17       transaction for crude oil of Russian Federation ori-  
18       gin or refined petroleum products made from such  
19       oil in violation of the crude oil price cap.



**1 Subtitle B—Sanctions With Respect**  
**2 to Russian-Origin Energy Products**

**3 SEC. 161. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
**4 PERSONS WITH CERTAIN INTERESTS IN RUS-**  
**5 SIAN ENERGY PROJECTS.**

**6** (a) IN GENERAL.—Not later than 30 days after the  
**7** date of enactment of this Act, and every 180 days there-  
**8** after, the President shall impose the sanctions described  
**9** in section 181 with respect to any foreign person the  
**10** President determines is, on or after such date of enact-  
**11** ment, a leader, official, senior executive officer, or member  
**12** of the board of directors of, or principal shareholder with  
**13** a controlling or majority interest in, any of the following  
**14** Russian energy projects:

**15** (1) The Yamal Liquefied Natural Gas Product  
**16** or a successor project.

**17** (2) The Arctic 1, 2, and 3 Liquefied Natural  
**18** Gas Projects or a successor project.

**19** (3) Any project in the Arctic region or the Rus-  
**20** sian Far East carried out after the date of the en-  
**21** actment of this Act.

**22** (b) SENSE OF CONGRESS.—It is the sense of Con-  
**23** gress that—

**24** (1) countries that rely on Russian energy  
**25** projects, including Sakhalin-1 and Sakhalin-2,

1 TurkStream 1 and 2, and the Druzhba pipeline,  
 2 should work to expeditiously end their dependence  
 3 on such projects and diversify their sources of en-  
 4 ergy to exports from other countries, including the  
 5 United States; and

6 (2) the European Union should remain com-  
 7 mitted to firm deadlines set forth in the RePowerEU  
 8 Roadmap for the phasing out of energy exported  
 9 from the Russian Federation.

10 **SEC. 162. MODIFICATIONS OF PROTECTING EUROPE’S EN-**  
 11 **ERGY SECURITY ACT OF 2019.**

12 Section 7503 of the Protecting Europe’s Energy Se-  
 13 curity Act of 2019 (title LXXV of Public Law 116–92;  
 14 22 U.S.C. 9526 note) is amended—

15 (1) in subsection (a)(1)(B)(v), by striking “the  
 16 Nord Stream 2 pipeline” and inserting “the Nord  
 17 Stream 1 pipeline, the Nord Stream 2 pipeline, or  
 18 a successor to either such pipeline”;

19 (2) in subsection (e)—

20 (A) by striking paragraph (4); and

21 (B) by redesignating paragraphs (5) and  
 22 (6) as paragraphs (4) and (5), respectively;

23 (3) by amending subsection (f) to read as fol-  
 24 lows:

25 “(f) NATIONAL SECURITY WAIVER.—

1           “(1) IN GENERAL.—The President may waive  
2           the application of sanctions under this section if—

3                   “(A) the President—

4                           “(i) determines such a waiver is in the  
5                           national security interests of the United  
6                           States; and

7                           “(ii) not later than 30 days before the  
8                           waiver takes effect, submits to the appro-  
9                           priate congressional committees a report  
10                          on the waiver and the reasons for the waiv-  
11                          er; and

12                   “(B) a joint resolution prohibiting the  
13                   waiver is not enacted into law during the 30-  
14                   day period described in subparagraph (A)(ii).

15           “(2) CONSIDERATION OF JOINT RESOLU-  
16           TIONS.—

17                   “(A) IN GENERAL.—A joint resolution de-  
18                   scribed in paragraph (1)(B) introduced in ei-  
19                   ther House of Congress shall be considered in  
20                   accordance with the provisions of section 601(b)  
21                   of the International Security Assistance and  
22                   Arms Export Control Act of 1976 (Public Law  
23                   94–329; 90 Stat. 765), except that the resolu-  
24                   tion shall be subject to germane amendments.

“(B) CONSIDERATION OF VETO MESSAGES.—If joint resolution described in paragraph (1)(B) is vetoed by the President, the time for debate in consideration of the veto message on the resolution shall—

“(i) in the Senate, be limited to 20 hours; and

“(ii) in the House of Representatives, be determined in accordance with the Rules of the House.”; and

(4) in subsection (h)—

(A) by striking paragraph (2);

(B) by striking “terminate” and all that follows through “the date on which” and inserting “terminate on the date on which”;

(C) by redesignating subparagraphs (A) and (B) as paragraphs (1) and (2), respectively, and by moving such paragraphs, as so redesignated, 2 ems to the left; and

(D) in paragraph (2), as redesignated, by striking “; or” and inserting a period.

**SEC. 163. REPORT ON EXPORTS OF RUSSIAN-ORIGIN PETROLEUM PRODUCTS.**

(a) IN GENERAL.—Not later than 120 days after the date of the enactment of this Act, and annually thereafter

1 until the date described in subsection (e), the President  
2 shall submit to the appropriate congressional committees  
3 a report describing exports of Russian-origin petroleum  
4 products.

5 (b) ELEMENTS.—Each report required by subsection  
6 (a) shall include the following:

7 (1) An analysis of the export and sale of Rus-  
8 sian-origin petroleum products by the Russian Fed-  
9 eration during 2018 and each calendar year there-  
10 after, including—

11 (A) an estimate of the revenue received by  
12 the Russian Federation from such exports and  
13 sales;

14 (B) an estimate of that revenue attrib-  
15 utable to the People’s Republic of China;

16 (C) the number of barrels of crude oil ex-  
17 ported from the Russian Federation;

18 (D) the number of such barrels exported to  
19 the People’s Republic of China;

20 (E) the number of such barrels exported to  
21 countries other than the People’s Republic of  
22 China;

23 (F) the average price for each such barrel;  
24 and

1 (G) the average price for each such barrel  
2 exported to the People's Republic of China.

3 (2) An analysis of the labeling practices of the  
4 Russian Federation for exports of Russian-origin pe-  
5 troleum products.

6 (3) A description of entities involved in the ex-  
7 portation and sale of Russian-origin petroleum prod-  
8 ucts.

9 (4) A description of vessels involved in such ex-  
10 portation and sale.

11 (5) A description of ports involved in such ex-  
12 portation and sale.

13 (c) FORM.—Each report required by subsection (a)  
14 shall be submitted in unclassified form but may include  
15 a classified annex.

16 (d) PUBLICATION.—The unclassified portion of each  
17 report required by subsection (a) shall be posted on a pub-  
18 licly available website of the Energy Information Adminis-  
19 tration.

20 (e) TERMINATION.—The requirement to submit re-  
21 ports under this section shall terminate on the date that  
22 is 5 years after the date of the enactment of this Act.

1 **SEC. 164. STRATEGY TO COUNTER ROLE OF THE PEOPLE'S**  
2 **REPUBLIC OF CHINA IN EVASION OF SANC-**  
3 **TIONS WITH RESPECT TO RUSSIAN-ORIGIN**  
4 **PETROLEUM PRODUCTS.**

5 (a) IN GENERAL.—Not later than 120 days after the  
6 date of the enactment of this Act, the Secretary of State,  
7 in consultation with the heads of other appropriate Fed-  
8 eral agencies, shall submit to the appropriate congres-  
9 sional committees a written strategy, and provide to those  
10 committees an accompanying briefing, on the role of the  
11 People's Republic of China in evasion of sanctions imposed  
12 by the United States with respect to Russian-origin petro-  
13 leum products that includes an assessment of options—

14 (1) to strengthen the enforcement of such sanc-  
15 tions; and

16 (2) to expand sanctions designations targeting  
17 the involvement of the People's Republic of China in  
18 the production, transportation, storage, refining, and  
19 sale of Russian-origin petroleum products.

20 (b) ELEMENTS.—The strategy required by subsection  
21 (a) shall include—

22 (1) a description and assessment of the use of  
23 sanctions in effect before the date of the enactment  
24 of this Act to target individuals and entities of the  
25 People's Republic of China that are directly or indi-

1 rectly associated with smuggling of Russian-origin  
2 petroleum products;

3 (2) an assessment of—

4 (A) Russian-owned entities operating in  
5 the People’s Republic of China and involved in  
6 petroleum refining supply chains;

7 (B) the People’s Republic of China’s role  
8 in Russian petroleum refining supply chains;

9 (C) how the People’s Republic of China  
10 leverages its role in Russian petroleum supply  
11 chains to achieve political objectives; and

12 (D) what percent of the energy consump-  
13 tion of the People’s Republic of China is linked  
14 to imported Russian-origin petroleum products;

15 (3) a detailed plan for—

16 (A) monitoring the maritime domain for  
17 sanctionable activity related to smuggling of  
18 Russian-origin petroleum products;

19 (B) identifying the individuals, entities,  
20 and vessels engaging in sanctionable activity re-  
21 lated to Russian-origin petroleum products, in-  
22 cluding—

23 (i) vessels—

24 (I) transporting petrochemicals  
25 subject to sanctions;



- 1 (II) conducting ship-to-ship  
2 transfers of such petrochemicals;
- 3 (III) with deactivated automatic  
4 identification systems; or
- 5 (IV) that engage in “flag hop-  
6 ping” by changing national registries;
- 7 (ii) individuals or entities—
- 8 (I) storing petrochemicals subject  
9 to sanctions; or
- 10 (II) refining or otherwise proc-  
11 essing such petrochemicals; and
- 12 (iii) through the use of port entry and  
13 docking permission of vessels subject to  
14 sanctions;
- 15 (C) deterring individuals and entities from  
16 violating sanctions by educating and engag-  
17 ing—
- 18 (i) insurance providers;
- 19 (ii) parent companies; and
- 20 (iii) vessel operators;
- 21 (D) collaborating with allies and partners  
22 of the United States engaged in the Northern  
23 Europe, including through standing or new  
24 maritime task forces, to build sanctions enforce-

1           ment capacity through assistance and training  
2           to defense and law enforcement services; and

3           (E) using public communications and glob-  
4           al diplomatic engagements to highlight the role  
5           of smuggling of Russian-origin petroleum prod-  
6           ucts in bolstering the Russian Federation’s war  
7           efforts in Ukraine and support for other malign  
8           activity; and

9           (4) an assessment of—

10           (A) the total number of vessels smuggling  
11           Russian-origin petroleum products;

12           (B) the total number of vessels smuggling  
13           such products destined for the People’s Repub-  
14           lic of China;

15           (C) interference by the People’s Republic  
16           of China with attempts by the United States,  
17           the United Kingdom, or the European Union to  
18           investigate or enforce sanctions with respect to  
19           Russian-origin petroleum products;

20           (D) the effectiveness of the use of sanc-  
21           tions with respect to insurers of entities that  
22           own or operate vessels involved in smuggling  
23           Russian-origin petroleum products;

1 (E) the personnel and resources needed to  
2 enforce sanctions with respect to Russian-origin  
3 petroleum products; and

4 (F) the impact of smuggled Russian-origin  
5 petroleum products on global energy markets.

6 (c) FORM.—The strategy required by subsection (a)  
7 shall be submitted in unclassified form but may include  
8 a classified index.

9 **Subtitle C—Sanctions With Respect**  
10 **to Russian Defense Industrial Base**

11 **SEC. 171. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
12 **PERSONS THAT SELL, LEASE, OR PROVIDE**  
13 **GOODS OR SERVICES RELATING TO THE DE-**  
14 **FENSE INDUSTRIAL BASE OF THE RUSSIAN**  
15 **FEDERATION.**

16 (a) REPORT REQUIRED.—Not later than 60 days  
17 after the date of the enactment of this Act, and every 90  
18 days thereafter, the Secretary of State, in consultation  
19 with the Secretary of the Treasury, shall submit to the  
20 appropriate congressional committees a report that identi-  
21 fies, for the period covered by the report each foreign per-  
22 son that the Secretary of State, in consultation with the  
23 Secretary of the Treasury and the Secretary of Commerce,  
24 determines has knowingly—

1           (1) sold, leased, provided, or facilitated selling,  
2           leasing, or providing goods or services relating to the  
3           defense industrial base of the Russian Federation,  
4           including—

5                   (A) computer numerical control (CNC)  
6                   tools and associated machinery, software, and  
7                   maintenance or upgrade services;

8                   (B) lubricant additives;

9                   (C) semiconductors and associated manu-  
10                  facturing equipment;

11                  (D) items on the Common High Priority  
12                  Items List maintained by the Bureau of Indus-  
13                  try and Security of the Department of Com-  
14                  merce;

15                  (E) nitrocellulose, wood cellulose, and asso-  
16                  ciated additives and components necessary for  
17                  the production of propellant or energetics for  
18                  munitions;

19                  (F) fiber optic cables with military applica-  
20                  tions and associated technologies needed to  
21                  manufacture such cables;

22                  (G) advanced sensors; and

23                  (H) any additional items identified by the  
24                  Secretary of State, in consultation with the Sec-  
25                  retary of Commerce, that are critical to the de-

1           fense industrial base of the Russian Federation;  
2           or

3           (2) facilitated deceptive or structured trans-  
4           actions to provide the goods and services described  
5           by paragraph (1).

6           (b) INELIGIBILITY FOR VISAS, ADMISSION, OR PA-  
7           ROLE OF IDENTIFIED PERSONS AND CORPORATE OFFI-  
8           CERS.—

9           (1) IN GENERAL.—

10           (A) VISAS, ADMISSION, OR PAROLE.—An  
11           alien described in paragraph (2) shall be—

12                   (i) inadmissible to the United States;

13                   (ii) ineligible to receive a visa or other  
14                   documentation to enter the United States;  
15                   and

16                   (iii) otherwise ineligible to be admitted  
17                   or paroled into the United States or to re-  
18                   ceive any other benefit under the Immigra-  
19                   tion and Nationality Act (8. U.S.C. 1101  
20                   et seq.).

21           (B) CURRENT VISAS REVOKED.—

22                   (i) IN GENERAL.—The visa or other  
23                   entry documentation of an alien described  
24                   in paragraph (2) shall be revoked, regard-

1 less of when such visa or other entry docu-  
 2 mentation is or was issued.

3 (ii) IMMEDIATE EFFECT.—A revoca-  
 4 tion under clause (i) shall—

5 (I) take effect immediately; and

6 (II) automatically cancel any  
 7 other valid visa or entry documenta-  
 8 tion that is in the possession of the  
 9 alien.

10 (2) ALIENS DESCRIBED.—An alien described in  
 11 this paragraph is an alien who is—

12 (A) identified in a report required by sub-  
 13 section (a);

14 (B) a corporate officer of a foreign entity  
 15 identified in that report; or

16 (C) a principal shareholder with a control-  
 17 ling interest in a foreign entity described in  
 18 subparagraph (A).

19 (c) BLOCKING OF PROPERTY OF IDENTIFIED PER-  
 20 SONS.—The President shall exercise all powers granted to  
 21 the President by the International Emergency Economic  
 22 Powers Act (50 U.S.C. 1701 et seq.) to the extent nec-  
 23 essary to block and prohibit all transactions in all property  
 24 and interests in property of any person identified in a re-  
 25 port required by subsection (a) if such property and inter-

ests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

(d) WIND-DOWN PERIOD.—The President may not impose sanctions under this section with respect to a person identified in the first report submitted pursuant to subsection (a) if the President certifies in such report that the person has, not later than 30 days after the date of the enactment of this Act, engaged in good faith efforts to wind down operations that would otherwise subject the person to the imposition of sanctions under this section.

## **Subtitle D—General Provisions**

### **SEC. 181. SANCTIONS DESCRIBED.**

The sanctions described in this section to be imposed with respect to a foreign person are the following:

(1) BLOCKING OF PROPERTY.—The President shall exercise all of the powers granted to the President under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in property and interests in property of the foreign person if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

1           (2) INELIGIBILITY FOR VISAS, ADMISSION, OR  
2 PAROLE.—

3           (A) VISAS, ADMISSION, OR PAROLE.—A  
4 foreign person that is an alien is—

5                   (i) inadmissible to the United States;

6                   (ii) ineligible to receive a visa or other  
7 documentation to enter the United States;  
8 and

9                   (iii) otherwise ineligible to be admitted  
10 or paroled into the United States or to re-  
11 ceive any other benefit under the Immigra-  
12 tion and Nationality Act (8 U.S.C. 1101 et  
13 seq.).

14          (B) CURRENT VISAS REVOKED.—

15               (i) IN GENERAL.—A foreign person  
16 that is an alien is subject to revocation of  
17 any visa or other entry documentation re-  
18 gardless of when the visa or other entry  
19 documentation is or was issued.

20               (ii) IMMEDIATE EFFECT.—A revoca-  
21 tion under clause (i) shall take effect im-  
22 mediately and automatically cancel any  
23 other valid visa or entry documentation  
24 that is in the alien's possession.



1 **SEC. 182. EXCEPTIONS; WAIVERS.**

2 (a) EXCEPTIONS.—

3 (1) EXCEPTION RELATING TO IMPORTATION OF  
4 GOODS.—

5 (A) IN GENERAL.—A requirement to block  
6 and prohibit all transactions in all property and  
7 interests in property under this title shall not  
8 include the authority or a requirement to im-  
9 pose sanctions on the importation of goods.

10 (B) GOOD.—In this paragraph, the term  
11 “good” means any article, natural or manmade  
12 substance, material, supply, or manufactured  
13 product, including inspection and test equip-  
14 ment, and excluding technical data.

15 (2) EXCEPTION TO COMPLY WITH UNITED NA-  
16 TIONS HEADQUARTERS AGREEMENT AND LAW EN-  
17 FORCEMENT ACTIVITIES.—Sanctions under this title  
18 shall not apply with respect to the admission of an  
19 alien to the United States if admitting or paroling  
20 the alien into the United States is necessary—

21 (A) to permit the United States to comply  
22 with the Agreement regarding the Head-  
23 quarters of the United Nations, signed at Lake  
24 Success June 26, 1947, and entered into force  
25 November 21, 1947, between the United Na-  
26 tions and the United States, or other applicable

1 international obligations of the United States;  
 2 or

3 (B) to carry out or assist authorized law  
 4 enforcement activity in the United States.

5 (3) EXCEPTION TO COMPLY WITH INTEL-  
 6 LIGENCE ACTIVITIES.—Sanctions under this title  
 7 shall not apply to any activity subject to the report-  
 8 ing requirements under title V of the National Secu-  
 9 rity Act of 1947 (50 U.S.C. 3091 et seq.) or any au-  
 10 thorized intelligence activities of the United States.

11 (4) HUMANITARIAN ASSISTANCE.—

12 (A) IN GENERAL.—Sanctions under this  
 13 title shall not apply to—

14 (i) the conduct or facilitation of a  
 15 transaction for the provision of agricultural  
 16 commodities, food, medicine, medical de-  
 17 vices, humanitarian assistance, or for hu-  
 18 manitarian purposes; or

19 (ii) transactions that are necessary for  
 20 or related to the activities described in  
 21 clause (i).

22 (B) DEFINITIONS.—In this paragraph:

23 (i) AGRICULTURAL COMMODITY.—The  
 24 term “agricultural commodity” has the  
 25 meaning given that term in section 102 of

1 the Agricultural Trade Act of 1978 (7  
2 U.S.C. 5602).

3 (ii) MEDICAL DEVICE.—The term  
4 “medical device” has the meaning given  
5 the term “device” in section 201 of the  
6 Federal Food, Drug, and Cosmetic Act (21  
7 U.S.C. 321).

8 (iii) MEDICINE.—The term “medi-  
9 cine” has the meaning given the term  
10 “drug” in section 201 of the Federal Food,  
11 Drug, and Cosmetic Act (21 U.S.C. 321).

12 (5) EXCEPTION FOR SAFETY OF VESSELS AND  
13 CREW.—Sanctions under this title shall not apply  
14 with respect to a person providing provisions to a  
15 vessel otherwise subject to sanctions under this title  
16 if such provisions are intended for the safety and  
17 care of the crew aboard the vessel, the protection of  
18 human life aboard the vessel, or the maintenance of  
19 the vessel to avoid any environmental or other sig-  
20 nificant damage.

21 (6) ANNUAL REPORT.—Not later than 1 year  
22 after the date of the enactment of this Act, and an-  
23 nually thereafter, the President shall submit to the  
24 appropriate congressional committees a report that  
25 describes each activity that would be sanctionable

1 under this title if not covered by an exception under  
2 this subsection.

3 (b) WAIVER.—

4 (1) IN GENERAL.—The President may, on a  
5 case-by-case basis and for periods not to exceed 180  
6 days each, waive the application of sanctions im-  
7 posed with respect to a foreign vessel or a foreign  
8 person under this title if the President certifies to  
9 the appropriate congressional committees, not later  
10 than 15 days after such waiver is to take effect, that  
11 the waiver is in the national security interests of the  
12 United States.

13 (2) CERTIFICATION.—The President shall not  
14 be required to impose sanctions under this title with  
15 respect to a foreign person who has engaged in ac-  
16 tivity subject to sanctions under this title if the  
17 President certifies in writing to the appropriate con-  
18 gressional committees that the foreign person—

19 (A) is no longer engaging in such activi-  
20 ties; or

21 (B) has taken and is continuing to take  
22 significant, verifiable steps toward permanently  
23 terminating such activities.

24 (c) RULE OF CONSTRUCTION.—Nothing in this sec-  
25 tion shall be construed to affect the availability of any ex-

1 isting authorities to issue waivers, exceptions, exemptions,  
2 licenses, or other authorization.

3 **SEC. 183. IMPLEMENTATION.**

4 (a) IMPLEMENTATION.—The President may exercise  
5 all authorities under sections 203 and 205 of the Inter-  
6 national Emergency Economic Powers Act (50 U.S.C.  
7 1702 and 1704) for purposes of carrying out this title.

8 (b) PENALTIES.—A person that violates, attempts to  
9 violate, conspires to violate, or causes a violation of this  
10 title or any regulation, license, or order issued to carry  
11 out this title shall be subject to the penalties set forth in  
12 subsections (b) and (c) of section 206 of the International  
13 Emergency Economic Powers Act (50 U.S.C. 1705) to the  
14 same extent as a person that commits an unlawful act de-  
15 scribed in subsection (a) of that section.

16 (c) REGULATIONS.—

17 (1) DEADLINE FOR REGULATIONS.—Not later  
18 than 180 days after the date of the enactment of  
19 this Act, the President shall prescribe such regula-  
20 tions as may be necessary for the implementation of  
21 this title.

22 (2) NOTIFICATION TO CONGRESS.—Not later  
23 than 10 days before the prescription of regulations  
24 under paragraph (1), the President shall brief and

1 provide written notification to the appropriate con-  
 2 gressional committees regarding—

3 (A) the proposed regulations; and

4 (B) the specific provisions of this title that  
 5 the regulations are implementing.

## 6 **TITLE II—OTHER MATTERS**

### 7 **SEC. 201. DETERMINATION WITH RESPECT TO RUSSIAN** 8 **MILITARY ACTIONS IN SUPPORT OF RUSSIAN** 9 **SHADOW FLEET.**

10 (a) IN GENERAL.—The President shall determine, at  
 11 such times as are required under subsection (b), wheth-  
 12 er—

13 (1) the Government of the Russian Federation,  
 14 including through any of its proxies, is engaged in  
 15 or knowingly supporting an escalation of military  
 16 measures in the Gulf of Finland, the Baltic Sea, or  
 17 the Straits of Denmark, including to deter members  
 18 of the North Atlantic Treaty Organization from in-  
 19 specting vessels transporting Russian-origin petro-  
 20 leum products or posing a threat to undersea infra-  
 21 structure to ensure such vessels are adhering to ac-  
 22 cepted maritime standards; and

23 (2) if the President makes a positive determina-  
 24 tion under paragraph (1), whether that escalation—

1 (A) has the aim or effect of undermining  
2 sanctions enforcement; or

3 (B) increases the risk of an incident at  
4 sea, including damage to undersea cable infra-  
5 structure.

6 (b) TIMING OF DETERMINATIONS.—The President  
7 shall make the determination described in subsection (a)—

8 (1) not later than 15 days after the date of the  
9 enactment of this Act;

10 (2) after the first determination under para-  
11 graph (1), not less frequently than every 30 days (or  
12 more frequently as warranted) during the 1-year pe-  
13 riod beginning on such date of enactment; and

14 (3) after the end of that 1-year period, not less  
15 frequently than every 90 days.

16 (c) REPORT REQUIRED.—Upon making a determina-  
17 tion under subsection (a), the President shall submit a re-  
18 port on the determination to—

19 (1) the committees specified in subsection (d);

20 (2) the majority leader and the minority leader  
21 of the Senate; and

22 (3) the Speaker and the minority leader of the  
23 House of Representatives.

24 (d) COMMITTEES SPECIFIED.—The committees spec-  
25 ified in this subsection are—

1           (1) the Committee on Foreign Relations, the  
2           Committee on Armed Services, and the Select Com-  
3           mittee on Intelligence of the Senate; and

4           (2) the Committee on Foreign Affairs, the  
5           Committee on Armed Services, and the Permanent  
6           Select Committee on Intelligence of the House of  
7           Representatives.

8   **SEC. 202. RESOURCES FOR SANCTIONS IMPLEMENTATION**  
9                           **AT THE DEPARTMENT OF STATE.**

10          (a) SENSE OF CONGRESS.—It is the sense of Con-  
11          gress that sanctions are a vital foreign policy and national  
12          security tool, and as such, it is critical that the Depart-  
13          ment of State and other agencies with responsibilities re-  
14          lating to sanctions across the executive branch—

15                 (1) are fully staffed, including through the  
16          prompt confirmation by the Senate of a qualified  
17          head of the Office of Sanctions Coordination of the  
18          Department of State; and

19                 (2) have the resources and infrastructure nec-  
20          essary for the successful development and implemen-  
21          tation of sanctions.

22          (b) INCREASING RESOURCES AND IMPROVING MOD-  
23          ERNIZATION FOR SANCTIONS IMPLEMENTATION.—The  
24          head of the Office of Sanctions Coordination shall take  
25          steps to modernize the sanctions infrastructure and in-



1   crease resources dedicated to implementing sanctions, in-  
2   cluding by—

3           (1) ensuring the Department of State has nec-  
4        essary subscriptions and access to open-source data-  
5        bases for purposes of making determinations to sup-  
6        port the designation of persons for the imposition of  
7        sanctions;

8           (2) equipping bureaus involved in drafting and  
9        reviewing evidentiary packages to support such des-  
10       ignations with sufficient technical resources to do so,  
11       including an adequate number of workstations that  
12       can be used to review classified information; and

13          (3) increasing the number of personnel dedi-  
14       cated to making and reviewing such designations.

15       (c) REPORT ON MODERNIZATION EFFORTS.—Not  
16   later than 180 days after the date of the enactment of  
17   this Act, the head of the Office of Sanctions Coordination  
18   shall submit to the Committee on Foreign Relations of the  
19   Senate and the Committee on Foreign Affairs of the  
20   House of Representatives a report describing steps the De-  
21   partment of State is taking to address challenges in the  
22   ability of the Department to support the designation of  
23   persons for the imposition of sanctions.

24       (d) AUTHORIZATIONS OF APPROPRIATION.—

1 (1) OFFICE OF SANCTIONS COORDINATION.—

2 There is authorized to be appropriated to the Office  
3 of Sanctions Coordination for each of fiscal years  
4 2026 and 2027 \$15,000,000 to carry out this sec-  
5 tion.

6 (2) OFFICE OF FOREIGN ASSETS CONTROL.—

7 There is authorized to be appropriated to the Office  
8 of Foreign Assets Control of the Department of the  
9 Treasury for each of fiscal years 2026 and 2027  
10 \$15,000,000 to carry out this section.

11 **SEC. 203. MODIFICATION OF LIMITATION ON MILITARY CO-**  
12 **OPERATION BETWEEN THE UNITED STATES**  
13 **AND THE RUSSIAN FEDERATION.**

14 Section 1232 of the National Defense Authorization  
15 Act for Fiscal Year 2017 (Public Law 114–328; 130 Stat.  
16 2488) is amended—

17 (1) by striking subsections (c) and (d); and

18 (2) by redesignating subsections (e) and (f) as  
19 subsections (c) and (d), respectively.

20 **SEC. 204. EMERGENCY APPROPRIATIONS FOR THE COUN-**  
21 **TERING RUSSIAN INFLUENCE FUND.**

22 (a) EMERGENCY APPROPRIATIONS.—

23 (1) AUTHORIZATION OF APPROPRIATION.—

24 There is authorized to be appropriated, out of any  
25 money in the Treasury not otherwise appropriated,

1       \$200,000,000 to the Secretary of State for fiscal  
2       years 2026 and 2027 for the Countering Russian In-  
3       fluence Fund to provide additional support to  
4       Ukraine and allies of the United States in Central  
5       and Eastern Europe in the wake of aggression by  
6       the Russian Federation, including assistance com-  
7       bating Russian Federation information operations,  
8       sabotage activities, cyber threats, and security  
9       threats.

10       (2) EMERGENCY DESIGNATION.—

11               (A) IN GENERAL.—The amounts provided  
12       under paragraph (1) are designated as an emer-  
13       gency requirement pursuant to section 4(g) of  
14       the Statutory Pay-As-You-Go Act of 2010 (2  
15       U.S.C. 933(g)).

16               (B) DESIGNATION IN THE SENATE AND  
17       THE HOUSE OF REPRESENTATIVES.—This sub-  
18       section is designated as an emergency require-  
19       ment pursuant to subsections (a) and (b) of  
20       section 4001 of S. Con. Res. 14 (117th Con-  
21       gress), the concurrent resolution on the budget  
22       for fiscal year 2022.

23       (b) REPORT REQUIRED.—

24               (1) IN GENERAL.—Not later than 90 days after  
25       the date of the enactment of this Act, and every 180

1 days thereafter, the Secretary of State shall submit  
 2 to the appropriate committees of Congress a report  
 3 that contains a description of the activities carried  
 4 out pursuant to this section.

5 (2) FORM.—The strategy required by para-  
 6 graph (1) shall be submitted in unclassified form,  
 7 but may include a classified annex if necessary.

8 (c) APPROPRIATE COMMITTEES OF CONGRESS DE-  
 9 FINED.—In this section, the term “appropriate commit-  
 10 tees of Congress” means—

11 (1) the Committee on Foreign Relations and  
 12 the Committee on Appropriations of the Senate; and

13 (2) the Committee on Foreign Affairs and the  
 14 Committee on Appropriations of the House of Rep-  
 15 resentatives.

16 **SEC. 205. REPORT ON PRESIDENTIAL DRAWDOWN AUTHOR-**  
 17 **ITY AND UKRAINE SECURITY ASSISTANCE**  
 18 **INITIATIVE.**

19 (a) IN GENERAL.—Not later than 30 days after the  
 20 date of the enactment of this Act, and every 30 days there-  
 21 after, the Secretary of State and the Secretary of Defense  
 22 shall jointly submit to the appropriate committees of Con-  
 23 gress a report that includes—

24 (1) the status of remaining amounts available  
 25 for Ukraine under the Presidential drawdown au-

1       thority provided in the Additional Ukraine Supple-  
 2       mental Appropriations Act, 2022 (Public Law 117–  
 3       128; 136 Stat. 1211) and the Ukraine Security Sup-  
 4       plemental Appropriations Act (Public Law 118–50;  
 5       138 Stat. 905);

6           (2) a description of all defense articles and  
 7       services provided to Ukraine under Presidential  
 8       drawdown authority, Foreign Military Financing,  
 9       and the Ukraine Security Assistance Initiative under  
 10      section 1250 of the National Defense Authorization  
 11      Act for Fiscal Year 2016 (Public Law 114–92; 129  
 12      Stat. 1068); and

13          (3) a description of the readiness requirements,  
 14      valuations, and replenishment calculations used to  
 15      determine the availability of inventory to transfer to  
 16      Ukraine.

17      (b) APPROPRIATE COMMITTEES OF CONGRESS DE-  
 18      FINED.—In this section, the term “appropriate commit-  
 19      tees of Congress” means—

20          (1) the Committee on Foreign Relations, the  
 21      Committee on Armed Services, and the Committee  
 22      on Appropriations of the Senate; and

23          (2) the Committees on Foreign Affairs, the  
 24      Committee on Armed Services, and the Committee  
 25      on Appropriations of the House of Representatives.

1 **SEC. 206. SUPPORT FOR UKRAINE ARMS SALES.**

2       For any letter of offer to sell or license to export de-  
3 fense articles or defense services to Ukraine that would  
4 require a numbered certification to Congress required by  
5 section 36 of the Arms Export Control Act (22 U.S.C.  
6 2776), the President shall not offer such letter of offer  
7 or issue such license until 15 days have elapsed from the  
8 time such numbered certification is provided to Congress,  
9 notwithstanding the requirements of such section for 30  
10 days, and any joint resolution of disapproval shall be eligi-  
11 ble for a motion to discharge from the Committee on For-  
12 eign Relations of the Senate 5 days after introduction.

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