

119TH CONGRESS  
1ST SESSION

# S. 2898

To reauthorize the Traumatic Brain Injury program.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18 (legislative day, SEPTEMBER 16), 2025

Mr. MULLIN (for himself, Mr. KIM, Mr. CORNYN, Mr. PADILLA, and Ms. CORTEZ MASTO) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To reauthorize the Traumatic Brain Injury program.

1       *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Dennis John Benigno  
5 Traumatic Brain Injury Program Reauthorization Act of  
6 2025”.

1 **SEC. 2. THE BILL PASCRELL, JR., NATIONAL PROGRAM FOR**  
2 **TRAUMATIC BRAIN INJURY SURVEILLANCE**  
3 **AND REGISTRIES.**

4 (a) PREVENTION OF TRAUMATIC BRAIN INJURY.—  
5 Section 393B of the Public Health Service Act (42 U.S.C.  
6 280b–1c) is amended—

7 (1) in subsection (a), by inserting “and preva-  
8 lence” after “incidence”;

9 (2) in subsection (b)—

10 (A) in paragraph (1), by inserting “and re-  
11 duction of associated injuries and fatalities” be-  
12 fore the semicolon;

13 (B) in paragraph (2), by inserting “and re-  
14 lated risk factors” before the semicolon; and

15 (C) in paragraph (3)—

16 (i) in the matter preceding subpara-  
17 graph (A), by striking “2020” each place  
18 it appears and inserting “2030”; and

19 (ii) in subparagraph (A)—

20 (I) in clause (i), by striking “;  
21 and” and inserting a semicolon;

22 (II) by redesignating clause (ii)  
23 as clause (iv);

24 (III) by inserting after clause (i)  
25 the following:

1 “(ii) populations at higher risk of  
2 traumatic brain injury, including popu-  
3 lations whose increased risk is due to occu-  
4 pational or circumstantial factors;

5 “(iii) causes of, and risk factors for,  
6 traumatic brain injury; and”;

7 (IV) in clause (iv), as so redesign-  
8 nated, by striking “arising from trau-  
9 matic brain injury” and inserting “,  
10 which may include related mental  
11 health and other conditions, arising  
12 from traumatic brain injury, includ-  
13 ing”;

14 (3) in subsection (c), by inserting “, and other  
15 relevant Federal departments and agencies” before  
16 the period at the end.

17 (b) NATIONAL PROGRAM FOR TRAUMATIC BRAIN IN-  
18 JURY SURVEILLANCE AND REGISTRIES.—Section 393C of  
19 the Public Health Service Act (42 U.S.C. 280b–1d) is  
20 amended—

21 (1) by amending the section heading to read as  
22 follows: “**THE BILL PASCRELL, JR., NATIONAL**  
23 **PROGRAM FOR TRAUMATIC BRAIN INJURY**  
24 **SURVEILLANCE AND REGISTRIES”;**

25 (2) in subsection (a)—

1 (A) in the matter preceding paragraph (1),  
2 by inserting “to identify populations that may  
3 be at higher risk for traumatic brain injuries, to  
4 collect data on the causes of, and risk factors  
5 for, traumatic brain injuries,” after “related  
6 disability,”;

7 (B) in paragraph (1), by inserting “, in-  
8 cluding the occupation of the individual, when  
9 relevant to the circumstances surrounding the  
10 injury” before the semicolon; and

11 (C) in paragraph (4), by inserting “short-  
12 and long-term” before “outcomes”;

13 (3) by striking subsection (b);

14 (4) by redesignating subsection (c) as sub-  
15 section (b);

16 (5) in subsection (b), as so redesignated, by in-  
17 serting “and evidence-based practices to identify and  
18 address concussion” before the period at the end;

19 and

20 (6) by adding at the end the following:

21 “(c) AVAILABILITY OF INFORMATION.—The Sec-  
22 retary, acting through the Director of the Centers for Dis-  
23 ease Control and Prevention, shall make publicly available  
24 aggregated information on traumatic brain injury and  
25 concussion described in this section, including on the

1 website of the Centers for Disease Control and Prevention.  
2 Such website, to the extent feasible, shall include aggre-  
3 gated information on populations that may be at higher  
4 risk for traumatic brain injuries and strategies for pre-  
5 venting or reducing risk of traumatic brain injury that are  
6 tailored to such populations.”.

7 (c) AUTHORIZATION OF APPROPRIATIONS.—Section  
8 394A of the Public Health Service Act (42 U.S.C. 280b–  
9 3) is amended—

10 (1) in subsection (a), by striking “1994, and”  
11 and inserting “1994,”; and

12 (2) in subsection (b), by striking “2020 through  
13 2024” and inserting “2026 through 2030”.

14 **SEC. 3. STATE GRANT PROGRAMS.**

15 (a) STATE GRANTS FOR PROJECTS REGARDING  
16 TRAUMATIC BRAIN INJURY.—Section 1252 of the Public  
17 Health Service Act (42 U.S.C. 300d–52) is amended—

18 (1) in subsection (b)(2)—

19 (A) by inserting “, taking into consider-  
20 ation populations that may be at higher risk for  
21 traumatic brain injuries” after “outreach pro-  
22 grams”; and

23 (B) by inserting “Tribal,” after “State,”;

24 (2) in subsection (c), by adding at the end the  
25 following:

1           “(3) MAINTENANCE OF EFFORT.—With respect  
2 to activities for which a grant awarded under sub-  
3 section (a) is to be expended, a State or American  
4 Indian consortium shall agree to maintain expendi-  
5 tures of non-Federal amounts for such activities at  
6 a level that is not less than the level of such expendi-  
7 tures maintained by the State or American Indian  
8 consortium for the fiscal year preceding the fiscal  
9 year for which the State or American Indian consor-  
10 tium receives such a grant.

11           “(4) WAIVER.—The Secretary may, upon the  
12 request of a State or American Indian consortium,  
13 waive not more than 50 percent of the matching  
14 fund amount under paragraph (1), if the Secretary  
15 determines that such matching fund amount would  
16 result in an inability of the State or American In-  
17 dian consortium to carry out the purposes under  
18 subsection (a). A waiver provided by the Secretary  
19 under this paragraph shall apply only to the fiscal  
20 year involved.”;

21           (3) in subsection (e)(3)(B)—

22           (A) by striking “(such as third party pay-  
23 ers, State agencies, community-based providers,  
24 schools, and educators)”;

1 (B) by inserting “(such as third party pay-  
2 ers, State agencies, community-based providers,  
3 schools, and educators)” after “professionals”;

4 (4) in subsection (h), by striking paragraphs  
5 (1) and (2) and inserting the following:

6 “(1) AMERICAN INDIAN CONSORTIUM; STATE.—  
7 The terms ‘American Indian consortium’ and ‘State’  
8 have the meanings given such terms in section 1253.

9 “(2) TRAUMATIC BRAIN INJURY.—

10 “(A) IN GENERAL.—Subject to subpara-  
11 graph (B), the term ‘traumatic brain injury’—

12 “(i) means an acquired injury to the  
13 brain;

14 “(ii) may include—

15 “(I) brain injuries caused by an-  
16 oxia due to trauma; and

17 “(II) damage to the brain from  
18 an internal or external source that re-  
19 sults in infection, toxicity, surgery, or  
20 vascular disorders not associated with  
21 aging; and

22 “(iii) does not include brain dysfunc-  
23 tion caused by congenital or degenerative  
24 disorders, or birth trauma.

1           “(B) REVISIONS TO DEFINITION.—The  
2           Secretary may revise the definition of the term  
3           ‘traumatic brain injury’ under this paragraph,  
4           as the Secretary determines necessary, after  
5           consultation with States and other appropriate  
6           public or nonprofit private entities.”; and

7           (5) in subsection (i), by striking “2020 through  
8           2024” and inserting “2026 through 2030”.

9           (b) STATE GRANTS FOR PROTECTION AND ADVO-  
10          CACY SERVICES.—Section 1253(l) of the Public Health  
11          Service Act (42 U.S.C. 300d–53(l)) is amended by striking  
12          “2020 through 2024” and inserting “2026 through  
13          2030”.

14          **SEC. 4. REPORT TO CONGRESS.**

15          Not later than 2 years after the date of enactment  
16          of this Act, the Secretary of Health and Human Services  
17          (referred to in this Act as the “Secretary”) shall submit  
18          to the Committee on Health, Education, Labor, and Pen-  
19          sions of the Senate and the Committee on Energy and  
20          Commerce of the House of Representatives a report that  
21          contains—

22                 (1) an overview of populations who may be at  
23                 higher risk for traumatic brain injury, such as indi-  
24                 viduals affected by domestic violence or sexual as-  
25                 sault and public safety officers, as defined in section

1 1204 of the Omnibus Crime Control and Safe  
2 Streets Act of 1968 (34 U.S.C. 10284);

3 (2) an outline of existing surveys and activities  
4 of the Centers for Disease Control and Prevention  
5 on traumatic brain injuries and any steps the agency  
6 has taken to address gaps in data collection related  
7 to such higher risk populations, which may include  
8 leveraging surveys such as the National Intimate  
9 Partner and Sexual Violence Survey to collect data  
10 on traumatic brain injuries;

11 (3) an overview of any outreach or education ef-  
12 forts to reach such higher risk populations; and

13 (4) any challenges associated with reaching  
14 such higher risk populations.

15 **SEC. 5. STUDY ON LONG-TERM SYMPTOMS OR CONDITIONS**  
16 **RELATED TO TRAUMATIC BRAIN INJURY.**

17 (a) IN GENERAL.—The Secretary, in consultation  
18 with stakeholders and the heads of other relevant Federal  
19 departments and agencies, as appropriate, shall conduct,  
20 either directly or through a contract with a nonprofit pri-  
21 vate entity, a study to—

22 (1) examine the incidence and prevalence of  
23 long-term or chronic symptoms or conditions in indi-  
24 viduals who have experienced a traumatic brain in-  
25 jury;

1           (2) examine the evidence base of research re-  
2           lated to the chronic effects of traumatic brain injury  
3           across the lifespan;

4           (3) examine any correlations between traumatic  
5           brain injury and increased risk of other conditions,  
6           such as dementia and mental health conditions;

7           (4) assess existing services available for individ-  
8           uals with such long-term or chronic symptoms or  
9           conditions; and

10          (5) identify any gaps in research related to such  
11          long-term or chronic symptoms or conditions of indi-  
12          viduals who have experienced a traumatic brain in-  
13          jury.

14          (b) PUBLIC REPORT.—Not later than 2 years after  
15          the date of enactment of this Act, the Secretary shall—

16                (1) submit to the Committee on Health, Edu-  
17                cation, Labor, and Pensions of the Senate and the  
18                Committee on Energy and Commerce of the House  
19                of Representatives a report detailing the findings,  
20                conclusions, and recommendations of the study de-  
21                scribed in subsection (a); and

22                (2) in the case that such study is conducted di-  
23                rectly by the Secretary, make the report described in

1 paragraph (1) publicly available on the website of  
2 the Department of Health and Human Services.

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