

119TH CONGRESS
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S. 2457

To authorize dedicated domestic terrorism offices within the Department of Homeland Security, the Department of Justice, and the Federal Bureau of Investigation to analyze and monitor domestic terrorist activity and require the Federal Government to take steps to prevent domestic terrorism.

IN THE SENATE OF THE UNITED STATES

JULY 24, 2025

Mr. DURBIN introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To authorize dedicated domestic terrorism offices within the Department of Homeland Security, the Department of Justice, and the Federal Bureau of Investigation to analyze and monitor domestic terrorist activity and require the Federal Government to take steps to prevent domestic terrorism.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Domestic Terrorism
5 Prevention Act of 2025”.

1 **SEC. 2. DEFINITIONS.**

2 In this Act—

3 (1) the term “Director” means the Director of
4 the Federal Bureau of Investigation;

5 (2) the term “domestic terrorism” has the
6 meaning given the term in section 2331 of title 18,
7 United States Code;

8 (3) the term “hate crime incident” means an
9 act described in section 241, 245, 247, or 249 of
10 title 18, United States Code, or in section 901 of the
11 Civil Rights Act of 1968 (42 U.S.C. 3631);

12 (4) the term “Secretary”, except as otherwise
13 provided, means the Secretary of Homeland Secu-
14 rity; and

15 (5) the term “uniformed services” has the
16 meaning given the term in section 101(a) of title 10,
17 United States Code.

18 **SEC. 3. OFFICES TO COMBAT DOMESTIC TERRORISM.**

19 (a) AUTHORIZATION OF OFFICES TO MONITOR, ANA-
20 LYZE, INVESTIGATE, AND PROSECUTE DOMESTIC TER-
21 RORISM.—

22 (1) DOMESTIC TERRORISM UNIT.—There is au-
23 thorized a Domestic Terrorism Unit in the Office of
24 Intelligence and Analysis of the Department of
25 Homeland Security, which shall be responsible for

1 monitoring and analyzing domestic terrorism activ-
2 ity.

3 (2) DOMESTIC TERRORISM OFFICE.—There is
4 authorized a Domestic Terrorism Office in the
5 Counterterrorism Section of the National Security
6 Division of the Department of Justice—

7 (A) which shall be responsible for inves-
8 tigating and prosecuting incidents of domestic
9 terrorism;

10 (B) which shall be headed by the Domestic
11 Terrorism Counsel; and

12 (C) which shall coordinate with the Civil
13 Rights Division on domestic terrorism matters
14 that may also be hate crime incidents.

15 (3) DOMESTIC TERRORISM SECTION OF THE
16 FBI.—There is authorized a Domestic Terrorism
17 Section within the Counterterrorism Division of the
18 Federal Bureau of Investigation, which shall be re-
19 sponsible for investigating domestic terrorism activ-
20 ity.

21 (4) STAFFING.—The Secretary, the Attorney
22 General, and the Director shall each ensure that
23 each office authorized under this section in their re-
24 spective agencies shall—

1 (A) have an adequate number of employees
2 to perform the required duties;

3 (B) have not less than one employee dedi-
4 cated to ensuring compliance with civil rights
5 and civil liberties laws and regulations; and

6 (C) require that all employees undergo an-
7 nual anti-bias training.

8 (5) SUNSET.—The offices authorized under this
9 subsection shall terminate on the date that is 10
10 years after the date of enactment of this Act.

11 (b) JOINT REPORT ON DOMESTIC TERRORISM.—

12 (1) BIENNIAL REPORT REQUIRED.—Not later
13 than 180 days after the date of enactment of this
14 Act, and every 6 months thereafter for the 10-year
15 period beginning on the date of enactment of this
16 Act, the Secretary, the Attorney General, and the
17 Director shall submit a joint report authored by the
18 domestic terrorism offices authorized under para-
19 graphs (1), (2), and (3) of subsection (a) to—

20 (A) the Committee on the Judiciary, the
21 Committee on Homeland Security and Govern-
22 mental Affairs, and the Select Committee on
23 Intelligence of the Senate; and

24 (B) the Committee on the Judiciary, the
25 Committee on Homeland Security, and the Per-

manent Select Committee on Intelligence of the
House of Representatives.

(2) CONTENTS.—Each report submitted under
paragraph (1) shall include—

(A) an assessment of the domestic terrorism threat posed by White supremacists and neo-Nazis, including White supremacist and neo-Nazi infiltration of Federal, State, and local law enforcement agencies and the uniformed services;

(B)(i) in the first report, an analysis of incidents or attempted incidents of domestic terrorism that have occurred in the United States since April 19, 1995, including any White supremacist-related incidents or attempted incidents; and

(ii) in each subsequent report, an analysis of incidents or attempted incidents of domestic terrorism that occurred in the United States during the preceding 6 months, including any White supremacist-related incidents or attempted incidents;

(C) a quantitative analysis of domestic terrorism for the preceding 6 months, including—

(i) the number of—

1 (I) domestic terrorism-related as-
2 sessments initiated by the Federal
3 Bureau of Investigation, including the
4 number of assessments from each cat-
5 egory and subcategory, with a specific
6 category or subcategory for assess-
7 ments related to White supremacism;

8 (II) domestic terrorism-related
9 preliminary investigations initiated by
10 the Federal Bureau of Investigation,
11 including the number of preliminary
12 investigations from each category and
13 subcategory, with a specific category
14 or subcategory for preliminary inves-
15 tigation related to White
16 supremacism, and how many prelimi-
17 nary investigations resulted from as-
18 sessments;

19 (III) domestic terrorism-related
20 full investigations initiated by the
21 Federal Bureau of Investigation, in-
22 cluding the number of full investiga-
23 tions from each category and sub-
24 category, with a specific category or
25 subcategory for full investigations re-

1 lated to White supremacy, and how
2 many full investigations resulted from
3 preliminary investigations and assess-
4 ments;

5 (IV) domestic terrorism-related
6 incidents, including the number of in-
7 cidents from each category and sub-
8 category, with a specific category or
9 subcategory for incidents related to
10 White supremacy, the number of
11 deaths and injuries resulting from
12 each incident, and a detailed expla-
13 nation of each incident;

14 (V) Federal domestic terrorism-
15 related arrests, including the number
16 of arrests from each category and
17 subcategory, with a specific category
18 or subcategory for arrests related to
19 White supremacy, and a detailed
20 explanation of each arrest;

21 (VI) Federal domestic terrorism-
22 related indictments, including the
23 number of indictments from each cat-
24 egory and subcategory, with a specific
25 category or subcategory for indict-

ments related to White supremacism,
and a detailed explanation of each in-
dictment;

(VII) Federal domestic terrorism-
related prosecutions, including the
number of prosecutions from each cat-
egory and subcategory, with a specific
category or subcategory for prosecu-
tions related to White supremacism,
and a detailed explanation of each
prosecution;

(VIII) Federal domestic ter-
rorism-related convictions, including
the number of convictions from each
category and subcategory, with a spe-
cific category or subcategory for con-
victions related to White
supremacism, and a detailed expla-
nation of each conviction; and

(IX) Federal domestic terrorism-
related weapons recoveries, including
the number of each type of weapon
and the number of weapons from each
category and subcategory, with a spe-
cific category or subcategory for weap-

1 ons recoveries related to White
2 supremacism; and

3 (ii) an explanation of each individual
4 case that progressed through more than
5 one of the stages described in clause (i)—

6 (I) including the specific category
7 or subcategory for the case; and

8 (II) not including personally
9 identifiable information not otherwise
10 releasable to the public; and

11 (D) a certification that each of the assess-
12 ments and investigations described in subpara-
13 graph (C) is in compliance with all applicable
14 civil rights and civil liberties laws and regula-
15 tions.

16 (3) HATE CRIMES.—In compiling a joint report
17 under this subsection, the domestic terrorism offices
18 authorized under paragraphs (1), (2), and (3) of
19 subsection (a) shall, in consultation with the Civil
20 Rights Division of the Department of Justice and
21 the Civil Rights Unit of the Federal Bureau of In-
22 vestigation, review each Federal hate crime charge
23 and conviction during the preceding 6 months to de-
24 termine whether the incident also constitutes a do-
25 mestic terrorism-related incident.

1 (4) CLASSIFICATION AND PUBLIC RELEASE.—

2 Each report submitted under paragraph (1) shall
3 be—

4 (A) unclassified, to the greatest extent pos-
5 sible, with a classified annex only if necessary;
6 and

7 (B) in the case of the unclassified portion
8 of the report, posted on the public websites of
9 the Department of Homeland Security, the De-
10 partment of Justice, and the Federal Bureau of
11 Investigation.

12 (5) NONDUPLICATION.—If 2 or more provisions
13 of this subsection or any other law impose require-
14 ments on an agency to report or analyze information
15 on domestic terrorism that are substantially similar,
16 the agency may produce one report that complies
17 with each such requirement as fully as possible.

18 (c) DOMESTIC TERRORISM EXECUTIVE COM-
19 MITTEE.—

20 (1) IN GENERAL.—There is authorized a Do-
21 mestic Terrorism Executive Committee (in this sub-
22 section referred to as the “Committee”) within the
23 Department of Justice.

24 (2) MEMBERSHIP.—The members of the Com-
25 mittee shall include—

1 (A) a representative from the Terrorism
2 and National Security Subcommittee of the At-
3 torney General's Advisory Committee of United
4 States Attorneys;

5 (B) a representative from the Counterter-
6 rorism Section of the National Security Division
7 of the Department of Justice;

8 (C) a representative from the Criminal
9 Section of the Civil Rights Division of the De-
10 partment of Justice;

11 (D) a representative from the Domestic
12 Terrorism Section of the Counterterrorism Divi-
13 sion of the Federal Bureau of Investigation au-
14 thorized under subsection (a)(3); and

15 (E) a representative from the Domestic
16 Terrorism Unit of the Office of Intelligence and
17 Analysis of the Department of Homeland Secu-
18 rity authorized under subsection (a)(1).

19 (3) DUTIES.—The Committee shall—

20 (A) meet on a regular basis, and not less
21 frequently than 4 times each year, to coordinate
22 with United States Attorneys and other key
23 public safety officials across the United States
24 to promote information sharing and ensure an

1 effective, responsive, and organized joint effort
2 to combat domestic terrorism; and

3 (B) convene local forums, not less fre-
4 quently than 4 times each year, to connect com-
5 munity groups with Federal law enforcement
6 agencies to—

7 (i) help increase community under-
8 standing and reporting of domestic ter-
9 rorism;

10 (ii) build trust between law enforce-
11 ment agencies and the communities most
12 impacted by domestic terrorism; and

13 (iii) create and strengthen alliances
14 between law enforcement agencies and
15 other government partners and groups to
16 combat domestic terrorism.

17 (d) FOCUS ON GREATEST THREATS.—The domestic
18 terrorism offices authorized under paragraphs (1), (2),
19 and (3) of subsection (a) shall focus their limited resources
20 on the most significant domestic terrorism threats, as de-
21 termined by the number of domestic terrorism-related inci-
22 dents from each category and subcategory in the joint re-
23 port for the preceding 6 months required under subsection
24 (b).

1 **SEC. 4. TRAINING TO COMBAT DOMESTIC TERRORISM.**

2 (a) **REQUIRED TRAINING AND RESOURCES.**—The
3 Secretary, the Attorney General, and the Director shall
4 review the anti-terrorism training and resource programs
5 of their respective agencies that are provided to Federal,
6 State, local, and Tribal law enforcement agencies, includ-
7 ing the State and Local Anti-Terrorism Program that is
8 funded by the Bureau of Justice Assistance of the Depart-
9 ment of Justice, and ensure that such programs include
10 training and resources to assist State, local, and Tribal
11 law enforcement agencies in understanding, detecting, de-
12 terring, and investigating acts of domestic terrorism and
13 White supremacist and neo-Nazi infiltration of law en-
14 forcement and corrections agencies. The Attorney General
15 shall make training available to Department prosecutors
16 and to Assistant United States Attorneys on countering
17 and prosecuting domestic terrorism. The domestic-ter-
18 rorism training shall focus on the most significant domes-
19 tic terrorism threats, as determined by the quantitative
20 analysis in the joint report required under section 3(b).

21 (b) **REQUIREMENT.**—Any individual who provides do-
22 mestic terrorism training required under this section shall
23 have—

24 (1) expertise in domestic terrorism; and

1 (2) relevant academic, law enforcement, or
2 other community-based experience in matters related
3 to domestic terrorism.

4 (c) REPORT.—

5 (1) IN GENERAL.—Not later than 6 months
6 after the date of enactment of this Act and twice
7 each year thereafter, the Secretary, the Attorney
8 General, and the Director shall each submit a report
9 to the committees of Congress described in section
10 3(b)(1) on the domestic terrorism training imple-
11 mented by their respective agencies under this sec-
12 tion, which shall include copies of all training mate-
13 rials used and the names and qualifications of the
14 individuals who provide the training.

15 (2) CLASSIFICATION AND PUBLIC RELEASE.—

16 Each report submitted under paragraph (1) shall—

17 (A) be unclassified, to the greatest extent
18 possible, with a classified annex only if nec-
19 essary; and

20 (B) in the case of the unclassified portion
21 of each report, be posted on the respective pub-
22 lic website of the Department of Homeland Se-
23 curity, the Department of Justice, or the Fed-
24 eral Bureau of Investigation.

1 **SEC. 5. INTERAGENCY TASK FORCE.**

2 (a) IN GENERAL.—Not later than 180 days after the
3 date of enactment of this Act, the Attorney General, the
4 Director, the Secretary, and the Secretary of Defense shall
5 establish an interagency task force to analyze and combat
6 White supremacist and neo-Nazi infiltration of the uni-
7 formed services and Federal law enforcement agencies.

8 (b) REPORT.—

9 (1) IN GENERAL.—Not later than 1 year after
10 the interagency task force is established under sub-
11 section (a), the Attorney General, the Director, the
12 Secretary, and the Secretary of Defense shall submit
13 a joint report on the findings of the task force and
14 the response of the Attorney General, the Secretary,
15 and the Secretary of Defense to such findings, to—

16 (A) the Committee on the Judiciary of the
17 Senate;

18 (B) the Committee on Homeland Security
19 and Governmental Affairs of the Senate;

20 (C) the Select Committee on Intelligence of
21 the Senate;

22 (D) the Committee on Armed Services of
23 the Senate;

24 (E) the Committee on the Judiciary of the
25 House of Representatives;

1 (F) the Committee on Homeland Security
2 of the House of Representatives;

3 (G) the Permanent Select Committee on
4 Intelligence of the House of Representatives;
5 and

6 (H) the Committee on Armed Services of
7 the House of Representatives.

8 (2) CLASSIFICATION AND PUBLIC RELEASE.—

9 The report submitted under paragraph (1) shall
10 be—

11 (A) submitted in unclassified form, to the
12 greatest extent possible, with a classified annex
13 only if necessary; and

14 (B) in the case of the unclassified portion
15 of the report, posted on the public website of
16 the Department of Justice, the Federal Bureau
17 of Investigation, the Department of Homeland
18 Security, and the Department of Defense.

19 **SEC. 6. FEDERAL SUPPORT FOR ADDRESSING HATE CRIME**
20 **INCIDENTS WITH A NEXUS TO DOMESTIC**
21 **TERRORISM.**

22 (a) COMMUNITY RELATIONS SERVICE.—The Com-
23 munity Relations Service of the Department of Justice,
24 authorized under section 1001(a) of the Civil Rights Act
25 of 1964 (42 U.S.C. 2000g), may offer the support of the

1 Service to communities where the Department of Justice
2 has brought charges in a hate crime incident that has a
3 nexus to domestic terrorism.

4 (b) FEDERAL BUREAU OF INVESTIGATION.—Section
5 249 of title 18, United States Code, is amended by adding
6 at the end the following:

7 “(f) FEDERAL BUREAU OF INVESTIGATION.—The
8 Attorney General, acting through the Director of the Fed-
9 eral Bureau of Investigation, shall assign a special agent
10 or hate crimes liaison to each field office of the Federal
11 Bureau of Investigation to investigate hate crimes inci-
12 dents (as defined in section 2 of the Domestic Terrorism
13 Prevention Act of 2025) with a nexus to domestic ter-
14 rorism (as defined in such section 2).”.

15 **SEC. 7. RULE OF CONSTRUCTION.**

16 Nothing in this Act, or any amendment made by this
17 Act, may be construed to authorize the infringement or
18 violation of any right protected under the First Amend-
19 ment to the Constitution of the United States or an appli-
20 cable provision of Federal law.

21 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

22 There are authorized to be appropriated to the De-
23 partment of Justice, the Federal Bureau of Investigation,
24 the Department of Homeland Security, and the Depart-

- 1 ment of Defense such sums as may be necessary to carry
- 2 out this Act and the amendments made by this Act.

