

Calendar No. 238

119TH CONGRESS
1ST SESSION

S. 2424

To require a report of, and a strategy to combat, arms sales of the Government of the People's Republic of China, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 23, 2025

Mr. RICKETTS (for himself, Mr. BENNET, and Mr. SCOTT of Florida) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

OCTOBER 30, 2025

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To require a report of, and a strategy to combat, arms sales of the Government of the People's Republic of China, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Tracking Hostile In-
5 ~~dustry Networks and Kit while Thwarting Weapons Im-~~

1 ports from Chinese Entities Act of 2025” or the “THINK
2 TWICE Act of 2025”.

3 **SEC. 2. FINDINGS.**

4 Congress finds the following:

5 (1) The People’s Republic of China is the
6 fourth largest arms exporter behind the United
7 States, the Russian Federation, and France.

8 (2) Arms sales by entities in the People’s Re-
9 public of China are an important element of the
10 country’s growing military power and geopolitical in-
11 fluence.

12 (3) The People’s Republic of China uses arms
13 sales to promote strategic interests, including—

14 (A) improving the image and reputation of
15 the People’s Liberation Army;

16 (B) acquiring performance data of Chi-
17 nese-made weapons in contested environments,
18 which can be utilized by the People’s Liberation
19 Army;

20 (C) exacerbating tensions between the
21 United States and traditional security partners;

22 (D) gaining a foothold for further defense
23 and security cooperation with certain countries;

24 (E) building relationships with senior polit-
25 ical and military leaders in other countries, fur-

1 ther expanding the diplomatic and strategic in-
2 fluence of the People's Republic of China;

3 (F) protecting economic interests of the
4 People's Republic of China by ensuring the se-
5 curity of foreign partner governments to safe-
6 guard Chinese investments and Chinese work-
7 ers;

8 (G) exerting influence over the progression
9 of conflicts to serve the broader geostrategic
10 aims of the People's Republic of China;

11 (H) improving military operations and ca-
12 pabilities of partner states, thereby stabilizing
13 regions of interest by addressing local issues,
14 such as disturbances near the border of the
15 People's Republic of China; and

16 (I) subsidizing the research and develop-
17 ment and production costs of weapons systems
18 of the People's Republic of China.

19 **SEC. 3. REPORT ON ARMS SALES OF THE PEOPLE'S REPUB-**
20 **LIC OF CHINA.**

21 (a) **IN GENERAL.**—Not later than 180 days after the
22 date of the enactment of this Act, and annually thereafter,
23 the Secretary of Defense, in coordination with the Sec-
24 retary of State, shall submit to the appropriate congres-

1 sional committees a report on arms sales facilitated by en-
2 tities in the People's Republic of China.

3 (b) CONTENTS.—The report required by subsection
4 (a) shall include an analysis of—

5 (1) the weapons systems and defense equipment
6 originating from the People's Republic of China
7 available for purchase;

8 (2) the technical aspects and capabilities of
9 such weapons systems and defense equipment;

10 (3) how such weapons systems and defense
11 equipment may impact the balance of power in the
12 area of responsibility of each United States Combat-
13 ant Command, when applicable;

14 (4) the weapons systems and defense equipment
15 originating from the People's Republic of China that
16 are considered direct alternatives to weapons sys-
17 tems and defense equipment originating from the
18 United States;

19 (5) the weapons systems and defense equipment
20 originating from the People's Republic of China that
21 present the greatest security risks regarding the po-
22 tential to collect intelligence on or compromise as-
23 sets, weapons, or platforms of the United States;

24 (6) the countries mostly likely to procure weap-
25 ons systems and defense equipment originating from

1 the People's Republic of China, including the specific
2 type, quantity, and estimated value in United States
3 dollars of weapons, during the 1-year period fol-
4 lowing the date of the submission of the report;

5 (7) the weapons systems and defense equipment
6 in development as of the date of the submission of
7 the report by entities in the People's Republic of
8 China that could be available on the global market
9 not later than 5 years after such date;

10 (8) the factors that incentivize countries to pro-
11 cure such weapons systems and defense equipment,
12 including costs, flexible payment conditions and fi-
13 nancing, a lack of end-user agreements, and speed
14 of sale and delivery; and

15 (9) the strategy of the People's Republic of
16 China regarding arms sales and variables that could
17 influence such strategy.

18 (c) FORM.—

19 (1) IN GENERAL.—The report required by sub-
20 section (a) shall be submitted in unclassified form,
21 but shall include a classified annex.

22 (2) CLASSIFIED ANNEX.—The classified annex
23 required by paragraph (1) shall contain—

1 (A) an assessment by the National Intel-
2 ligence Council of the contents required by sub-
3 section (b); and

4 (B) an assessment by the Director of Na-
5 tional Intelligence of the counterintelligence
6 risks and risks of onward proliferation of tech-
7 nology and defense systems originating in the
8 United States and created through the pur-
9 chase, deployment, and use of weapons systems
10 and defense equipment originating from the
11 People's Republic of China by United States al-
12 lies and partners.

13 (d) APPROPRIATE CONGRESSIONAL COMMITTEES
14 DEFINED.—In this section, the term “appropriate con-
15 gressional committees” means—

16 (1) the Committee on Armed Services, the
17 Committee on Foreign Relations, and the Select
18 Committee on Intelligence of the Senate; and

19 (2) the Committee on Armed Services, the
20 Committee on Foreign Affairs, and the Permanent
21 Select Committee on Intelligence of the House of
22 Representatives.

1 **SEC. 4. STRATEGY TO COMBAT ARMS SALES OF THE PEOP-**
2 **LE'S REPUBLIC OF CHINA.**

3 (a) **IN GENERAL.**—Not later than 1 year after the
4 date of the enactment of this Act, the Secretary of State,
5 in coordination with the Secretary of Defense, shall de-
6 velop a strategy to dissuade purchases of new weapons
7 systems and defense equipment, excluding spare parts or
8 parts for maintenance of previously procured weapons,
9 originating from the People's Republic of China.

10 (b) **ELEMENTS.**—The strategy shall include the fol-
11 lowing elements:

12 (1) An information campaign targeting coun-
13 tries interested in procuring weapons systems and
14 defense equipment originating from the People's Re-
15 public of China to warn such countries about—

16 (A) potential risks, including the lack of a
17 proven track record in combat, insufficient
18 training on the operation of the weapon or
19 weapons system, reliability issues, and the lack
20 of maintenance and spare parts available;

21 (B) the inability to integrate such weapons
22 systems and defense equipment with weapons
23 systems and defense equipment from the United
24 States; and

1 (C) the potential limitation of future secu-
2 rity cooperation with the United States that
3 could arise if such weapons are acquired.

4 (2) A description of actions the United States
5 can take, including reforms to the foreign military
6 sales, direct commercial sales, and foreign military
7 financing processes, to make weapons systems and
8 defense equipment from the United States more at-
9 tractive to prospective buyers of weapons systems or
10 defense equipment originating from the People's Re-
11 public of China.

12 (3) A description of actions defense firms of the
13 United States can take to provide competitive alter-
14 natives to prospective buyers of weapons systems
15 and defense equipment originating from the People's
16 Republic of China.

17 (4) An analysis of whether the use of sanctions,
18 export controls, or other economic restrictions tar-
19 geting buyers of new weapons systems or defense
20 equipment originating from the People's Republic of
21 China could serve as an effective deterrent.

22 (5) A plan to ensure sufficient representation of
23 defense firms of the United States, or trusted allies,
24 at defense expositions where defense firms of the
25 People's Republic of China are also attending.

1 (6) A plan to combat Chinese disinformation
2 campaigns targeting the performance of weapons or
3 platforms produced by the United States or trusted
4 allies.

5 (7) A plan to ensure close coordination with
6 Congress to prevent disjointed engagement with
7 countries.

8 (e) REPORT AND IMPLEMENTATION PLAN.—Not
9 later than the date on which the strategy required by sub-
10 section (a) is completed, the Secretary of State shall sub-
11 mit to the appropriate congressional committees a report
12 detailing the strategy and a plan for implementation.

13 (d) FORM.—The report required by subsection (c)
14 shall be submitted in unclassified form, but may include
15 a classified annex.

16 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
17 FINED.—In this section, the term “appropriate congres-
18 sional committees” means—

19 (1) the Committee on Armed Services and the
20 Committee on Foreign Relations of the Senate; and

21 (2) the Committee on Armed Services and the
22 Committee on Foreign Affairs of the House of Rep-
23 resentatives.

1 **SECTION 1. SHORT TITLE.**

2 *This Act may be cited as the “Tracking Hostile Indus-*
3 *try Networks and Kit while Thwarting Weapons Imports*
4 *from Chinese Entities Act of 2025” or the “THINK TWICE*
5 *Act of 2025”.*

6 **SEC. 2. ASSESSMENT OF CHINESE ARMS SALES.**

7 *(a) IN GENERAL.—Not later than 180 days after the*
8 *date of the enactment of this Act, and annually thereafter*
9 *for 3 years, the Director of National Intelligence, in coordi-*
10 *nation with the Secretary of Defense and the Secretary of*
11 *State, shall submit to the appropriate congressional com-*
12 *mittees a report on arms sales facilitated by entities in the*
13 *People’s Republic of China.*

14 *(b) CONTENTS.—The report required by subsection (a)*
15 *shall include an analysis of—*

16 *(1) the weapons systems and military equipment*
17 *originating from the People’s Republic of China*
18 *available for purchase by foreign countries, including*
19 *such weapons systems and military equipment avail-*
20 *able for purchase by or for the ultimate use of non-*
21 *state actors;*

22 *(2) the technical aspects and capabilities of such*
23 *weapons systems and military equipment;*

24 *(3) how such weapons systems and military*
25 *equipment may impact the balance of power in the*

1 *area of responsibility of each geographic combatant*
2 *command, when applicable;*

3 *(4) the weapons systems and military equipment*
4 *originating from the People's Republic of China that*
5 *are considered direct alternatives to weapons systems*
6 *and military equipment originating from the United*
7 *States;*

8 *(5) the weapons systems and military equipment*
9 *originating from the People's Republic of China that*
10 *present the greatest security risks regarding the poten-*
11 *tial to collect intelligence on or compromise assets,*
12 *weapons, or platforms of the United States;*

13 *(6) the countries and non-state actors most likely*
14 *to procure weapons systems and military equipment*
15 *originating from the People's Republic of China, in-*
16 *cluding the specific type, quantity, and estimated*
17 *value in United States dollars of weapons, during the*
18 *1-year period following the date of the submission of*
19 *the report;*

20 *(7) the weapons systems and military equipment*
21 *in development as of the date of the submission of the*
22 *report by entities in the People's Republic of China*
23 *that could be available on the global market not later*
24 *than 5 years after such date;*

1 (8) *the factors that incentivize countries to pro-*
2 *cure such weapons systems and military equipment,*
3 *including costs, flexible payment conditions and fi-*
4 *nancing, a lack of end-user agreements, and speed of*
5 *sale and delivery;*

6 (9) *the strategy of the People’s Republic of China*
7 *regarding arms sales and variables that could influ-*
8 *ence such strategy; and*

9 (10) *the entities in the People’s Republic of*
10 *China that, through the facilitation of arms sales,*
11 *have violated United Nations Security Council resolu-*
12 *tions restricting the supply, sale, or transfer to the Is-*
13 *lamic Republic of Iran and the Democratic People’s*
14 *Republic of Korea of arms, including United Nations*
15 *Security Council Resolution 1747 (2007) and United*
16 *Nations Security Council Resolution 1929 (2010).*

17 *(c) FORM.—*

18 (1) *IN GENERAL.—The report required by sub-*
19 *section (a) shall be submitted in unclassified form,*
20 *but shall include a classified annex.*

21 (2) *CLASSIFIED ANNEX.—The classified annex*
22 *required by paragraph (1) shall contain an assess-*
23 *ment by the Director of National Intelligence of—*

24 (A) *the contents required by subsection (b);*

25 *and*

1 *maintenance of previously procured weapons, originating*
2 *from the People's Republic of China.*

3 (b) *ELEMENTS.*—*The strategy shall include the fol-*
4 *lowing elements:*

5 (1) *An information campaign targeting coun-*
6 *tries interested in procuring weapons systems and*
7 *military equipment originating from the People's Re-*
8 *public of China to warn such countries about—*

9 (A) *potential risks, including the lack of a*
10 *proven track record in combat, insufficient*
11 *training on the operation of the weapon or*
12 *weapons system, reliability issues, and the lack*
13 *of maintenance and spare parts available;*

14 (B) *the inability to integrate such weapons*
15 *systems and military equipment with weapons*
16 *systems and military equipment from the United*
17 *States; and*

18 (C) *the potential limitation of future secu-*
19 *rity cooperation with the United States that*
20 *could arise if such weapons are acquired.*

21 (2) *A description of actions the United States*
22 *Government can take, including creative financing*
23 *and subsidized pricing, to make weapons systems and*
24 *military equipment from the United States more at-*
25 *tractive to prospective buyers of weapons systems or*

1 *military equipment originating from the People's Re-*
2 *public of China.*

3 (3) *An analysis of whether the use of sanctions,*
4 *export controls, or other economic restrictions tar-*
5 *geting buyers of new weapons systems or military*
6 *equipment originating from the People's Republic of*
7 *China could serve as an effective deterrent.*

8 (4) *A description of actions defense firms of the*
9 *United States can take to provide competitive alter-*
10 *natives to prospective buyers of weapons systems and*
11 *military equipment originating from the People's Re-*
12 *public of China.*

13 (5) *A plan to combat Chinese disinformation*
14 *campaigns targeting the performance of weapons or*
15 *platforms produced by the United States or trusted*
16 *allies.*

17 (6) *A plan to ensure close coordination with*
18 *Congress to prevent disjointed engagement with coun-*
19 *tries.*

20 (c) *REPORT AND IMPLEMENTATION PLAN.*—*Not later*
21 *than the date on which the strategy required by subsection*
22 *(a) is completed, the Secretary of State shall submit to the*
23 *appropriate congressional committees a report detailing the*
24 *strategy and a plan for implementation.*

1 (d) *FORM.*—*The report required by subsection (c) shall*
2 *be submitted in unclassified form, but may include a classi-*
3 *fied annex.*

4 (e) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
5 *FINED.*—*In this section, the term “appropriate congres-*
6 *sional committees” means—*

7 (1) *the Committee on Armed Services and the*
8 *Committee on Foreign Relations of the Senate; and*

9 (2) *the Committee on Armed Services and the*
10 *Committee on Foreign Affairs of the House of Rep-*
11 *resentatives.*

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