

119TH CONGRESS
1ST SESSION

S. 2424

To require a report of, and a strategy to combat, arms sales of the Government of the People's Republic of China, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 23, 2025

Mr. RICKETTS (for himself and Mr. BENNET) introduced the following bill;
which was read twice and referred to the Committee on Foreign Relations

A BILL

To require a report of, and a strategy to combat, arms sales of the Government of the People's Republic of China, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Tracking Hostile In-

5 dustry Networks and Kit while Thwarting Weapons Im-

6 ports from Chinese Entities Act of 2025” or the “THINK

7 TWICE Act of 2025”.

8 **SEC. 2. FINDINGS.**

9 Congress finds the following:

1 (1) The People’s Republic of China is the
2 fourth largest arms exporter behind the United
3 States, the Russian Federation, and France.

4 (2) Arms sales by entities in the People’s Re-
5 public of China are an important element of the
6 country’s growing military power and geopolitical in-
7 fluence.

8 (3) The People’s Republic of China uses arms
9 sales to promote strategic interests, including—

10 (A) improving the image and reputation of
11 the People’s Liberation Army;

12 (B) acquiring performance data of Chi-
13 nese-made weapons in contested environments,
14 which can be utilized by the People’s Liberation
15 Army;

16 (C) exacerbating tensions between the
17 United States and traditional security partners;

18 (D) gaining a foothold for further defense
19 and security cooperation with certain countries;

20 (E) building relationships with senior polit-
21 ical and military leaders in other countries, fur-
22 ther expanding the diplomatic and strategic in-
23 fluence of the People’s Republic of China;

24 (F) protecting economic interests of the
25 People’s Republic of China by ensuring the se-

1 curity of foreign partner governments to safe-
2 guard Chinese investments and Chinese work-
3 ers;

4 (G) exerting influence over the progression
5 of conflicts to serve the broader geostrategic
6 aims of the People’s Republic of China;

7 (H) improving military operations and ca-
8 pabilities of partner states, thereby stabilizing
9 regions of interest by addressing local issues,
10 such as disturbances near the border of the
11 People’s Republic of China; and

12 (I) subsidizing the research and develop-
13 ment and production costs of weapons systems
14 of the People’s Republic of China.

15 **SEC. 3. REPORT ON ARMS SALES OF THE PEOPLE’S REPUB-**
16 **LIC OF CHINA.**

17 (a) IN GENERAL.—Not later than 180 days after the
18 date of the enactment of this Act, and annually thereafter,
19 the Secretary of Defense, in coordination with the Sec-
20 retary of State, shall submit to the appropriate congres-
21 sional committees a report on arms sales facilitated by en-
22 tities in the People’s Republic of China.

23 (b) CONTENTS.—The report required by subsection
24 (a) shall include an analysis of—

1 (1) the weapons systems and defense equipment
2 originating from the People’s Republic of China
3 available for purchase;

4 (2) the technical aspects and capabilities of
5 such weapons systems and defense equipment;

6 (3) how such weapons systems and defense
7 equipment may impact the balance of power in the
8 area of responsibility of each United States Combat-
9 ant Command, when applicable;

10 (4) the weapons systems and defense equipment
11 originating from the People’s Republic of China that
12 are considered direct alternatives to weapons sys-
13 tems and defense equipment originating from the
14 United States;

15 (5) the weapons systems and defense equipment
16 originating from the People’s Republic of China that
17 present the greatest security risks regarding the po-
18 tential to collect intelligence on or compromise as-
19 sets, weapons, or platforms of the United States;

20 (6) the countries mostly likely to procure weap-
21 ons systems and defense equipment originating from
22 the People’s Republic of China, including the specific
23 type, quantity, and estimated value in United States
24 dollars of weapons, during the 1-year period fol-
25 lowing the date of the submission of the report;

1 (7) the weapons systems and defense equipment
2 in development as of the date of the submission of
3 the report by entities in the People's Republic of
4 China that could be available on the global market
5 not later than 5 years after such date;

6 (8) the factors that incentivize countries to pro-
7 cure such weapons systems and defense equipment,
8 including costs, flexible payment conditions and fi-
9 nancing, a lack of end-user agreements, and speed
10 of sale and delivery; and

11 (9) the strategy of the People's Republic of
12 China regarding arms sales and variables that could
13 influence such strategy.

14 (c) FORM.—

15 (1) IN GENERAL.—The report required by sub-
16 section (a) shall be submitted in unclassified form,
17 but shall include a classified annex.

18 (2) CLASSIFIED ANNEX.—The classified annex
19 required by paragraph (1) shall contain—

20 (A) an assessment by the National Intel-
21 ligence Council of the contents required by sub-
22 section (b); and

23 (B) an assessment by the Director of Na-
24 tional Intelligence of the counterintelligence
25 risks and risks of onward proliferation of tech-

1 nology and defense systems originating in the
2 United States and created through the pur-
3 chase, deployment, and use of weapons systems
4 and defense equipment originating from the
5 People’s Republic of China by United States al-
6 lies and partners.

7 (d) APPROPRIATE CONGRESSIONAL COMMITTEES
8 DEFINED.—In this section, the term “appropriate con-
9 gressional committees” means—

10 (1) the Committee on Armed Services, the
11 Committee on Foreign Relations, and the Select
12 Committee on Intelligence of the Senate; and

13 (2) the Committee on Armed Services, the
14 Committee on Foreign Affairs, and the Permanent
15 Select Committee on Intelligence of the House of
16 Representatives.

17 **SEC. 4. STRATEGY TO COMBAT ARMS SALES OF THE PEO-**
18 **PLE’S REPUBLIC OF CHINA.**

19 (a) IN GENERAL.—Not later than 1 year after the
20 date of the enactment of this Act, the Secretary of State,
21 in coordination with the Secretary of Defense, shall de-
22 velop a strategy to dissuade purchases of new weapons
23 systems and defense equipment, excluding spare parts or
24 parts for maintenance of previously procured weapons,
25 originating from the People’s Republic of China.

1 (b) ELEMENTS.—The strategy shall include the fol-
2 lowing elements:

3 (1) An information campaign targeting coun-
4 tries interested in procuring weapons systems and
5 defense equipment originating from the People’s Re-
6 public of China to warn such countries about—

7 (A) potential risks, including the lack of a
8 proven track record in combat, insufficient
9 training on the operation of the weapon or
10 weapons system, reliability issues, and the lack
11 of maintenance and spare parts available;

12 (B) the inability to integrate such weapons
13 systems and defense equipment with weapons
14 systems and defense equipment from the United
15 States; and

16 (C) the potential limitation of future secu-
17 rity cooperation with the United States that
18 could arise if such weapons are acquired.

19 (2) A description of actions the United States
20 can take, including reforms to the foreign military
21 sales, direct commercial sales, and foreign military
22 financing processes, to make weapons systems and
23 defense equipment from the United States more at-
24 tractive to prospective buyers of weapons systems or

1 defense equipment originating from the People's Re-
2 public of China.

3 (3) A description of actions defense firms of the
4 United States can take to provide competitive alter-
5 natives to prospective buyers of weapons systems
6 and defense equipment originating from the People's
7 Republic of China.

8 (4) An analysis of whether the use of sanctions,
9 export controls, or other economic restrictions tar-
10 geting buyers of new weapons systems or defense
11 equipment originating from the People's Republic of
12 China could serve as an effective deterrent.

13 (5) A plan to ensure sufficient representation of
14 defense firms of the United States, or trusted allies,
15 at defense expositions where defense firms of the
16 People's Republic of China are also attending.

17 (6) A plan to combat Chinese disinformation
18 campaigns targeting the performance of weapons or
19 platforms produced by the United States or trusted
20 allies.

21 (7) A plan to ensure close coordination with
22 Congress to prevent disjointed engagement with
23 countries.

24 (c) REPORT AND IMPLEMENTATION PLAN.—Not
25 later than the date on which the strategy required by sub-

1 section (a) is completed, the Secretary of State shall sub-
2 mit to the appropriate congressional committees a report
3 detailing the strategy and a plan for implementation.

4 (d) FORM.—The report required by subsection (c)
5 shall be submitted in unclassified form, but may include
6 a classified annex.

7 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
8 FINED.—In this section, the term “appropriate congres-
9 sional committees” means—

10 (1) the Committee on Armed Services and the
11 Committee on Foreign Relations of the Senate; and

12 (2) the Committee on Armed Services and the
13 Committee on Foreign Affairs of the House of Rep-
14 resentatives.

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