

Calendar No. 340

119TH CONGRESS
2D SESSION

S. 233

[Report No. 119–111]

To amend the Office of National Drug Control Policy Reauthorization Act of 2006 to modify the authority of the Office of National Drug Control Policy with respect to the World Anti-Doping Agency, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 23, 2025

Mrs. BLACKBURN (for herself, Mr. VAN HOLLEN, Mrs. CAPITO, Mr. BLUMENTHAL, Mr. WICKER, Ms. BLUNT ROCHESTER, and Mr. LUJÁN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

FEBRUARY 23, 2026

Reported by Mr. CRUZ, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italie*]

A BILL

To amend the Office of National Drug Control Policy Reauthorization Act of 2006 to modify the authority of the Office of National Drug Control Policy with respect to the World Anti-Doping Agency, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Restoring Confidencee
3 in the World Anti-Doping Agency Act of 2025”.

4 **SEC. 2. AUTHORITY OF NATIONAL DRUG CONTROL POLICY**
5 **WITH RESPECT TO THE WORLD ANTI-DOPING**
6 **AGENCY.**

7 Section 701 of the Office of National Drug Control
8 Policy Reauthorization Act of 2006 (21 U.S.C. 2001) is
9 amended—

10 (1) in subsection (a)—

11 (A) by amending paragraph (1) to read as
12 follows:

13 “(1) UNITED STATES OLYMPIC AND
14 PARALYMPIC COMMITTEE.—The term ‘United States
15 Olympic and Paralympic Committee’ means the or-
16 ganization established by chapter 2205 of title 36,
17 United States Code.”;

18 (B) in paragraph (3), by striking “(36
19 U.S.C. 22501(b)(1))” and inserting “(36
20 U.S.C. 220501(b)(1))”;

21 (C) by redesignating paragraphs (1) and
22 (3) as paragraphs (4) and (1), respectively, and
23 moving the paragraphs so as to appear in nu-
24 meric order; and

25 (D) by inserting after paragraph (2) the
26 following:

1 “(3) INDEPENDENT ATHLETE.—The term
2 ‘independent athlete’ means an Olympic or
3 Paralympic athlete who does not serve, in any capac-
4 ity—

5 “(A) on the International Olympic Com-
6 mittee;

7 “(B) on the International Paralympic
8 Committee;

9 “(C) at an international sports federation
10 recognized by the International Olympic Com-
11 mittee or the International Paralympic Com-
12 mittee;

13 “(D) on the United States Olympic and
14 Paralympic Committee; or

15 “(E) at the World Anti-Doping Agency.”;
16 (2) in subsection (b)—

17 (A) by striking “United States Olympic
18 Committee” each place it appears and inserting
19 “United States Olympic and Paralympic Com-
20 mittee”;

21 (B) in paragraph (5), by striking the pe-
22 riod at the end and inserting “; and”; and

23 (C) by adding at the end the following:

1 “(6) carry out responsibilities with respect to
 2 the World Anti-Doping Agency, as described in sub-
 3 section (d).”; and

4 (3) by adding at the end the following:

5 “(d) AUTHORITY WITH RESPECT TO THE WORLD
 6 ANTI-DOPING AGENCY.—

7 “(1) IN GENERAL.—The Office of National
 8 Drug Control Policy, in consultation with the United
 9 States Anti-Doping Agency, the United States Olym-
 10 pic and Paralympic Committee, and the Team USA
 11 Athletes’ Commission, shall—

12 “(A) use all available tools to ensure
 13 that—

14 “(i) the World Anti-Doping Agency
 15 has a credible and independent governance
 16 model that provides for fair representation
 17 of the United States;

18 “(ii) the World Anti-Doping Agency
 19 fully implements all governance reforms,
 20 including a proper conflict-of-interest pol-
 21 icy for all members of the Executive Com-
 22 mittee, the Foundation Board, and all rel-
 23 evant expert advisory groups, standing
 24 committees, permanent special committees,

and working groups of the World Anti-Doping Agency; and

“(iii) independent athletes from the United States and other democratic countries, or representatives of such athletes, have decision-making roles on the Executive Committee and the Foundation Board, and in all relevant expert advisory groups, standing committees, permanent special committees, and working groups, of the World Anti-Doping Agency;

“(B) demonstrate leadership within the global community;

“(C) have strict standards that work toward countering doping in every form, including by countering systemic fraud through doping involving—

“(i) governmental law enforcement, intelligence, or anti-doping institutions;

“(ii) sporting organizations; or

“(iii) athlete support personnel; and

“(D) work collaboratively with democratic countries.

“(2) DETERMINATION.—

1 “(A) IN GENERAL.—Not later than 90
 2 days after the date of the enactment of this
 3 subsection, the Office of National Drug Control
 4 Policy, in consultation with the United States
 5 Anti-Doping Agency, the United States Olympic
 6 and Paralympic Committee, and the Team USA
 7 Athletes’ Commission, shall make a determina-
 8 tion as to whether the World Anti-Doping
 9 Agency—

10 “(i) has a credible and independent
 11 governance model that provides for fair
 12 representation of the United States;

13 “(ii) fully implements all governance
 14 reforms, including a proper conflict-of-in-
 15 terest policy described in paragraph
 16 (1)(A)(ii); and

17 “(iii) allows independent athletes from
 18 the United States and other democratic
 19 countries, or representatives of such ath-
 20 letes, to have decision-making roles on the
 21 Executive Committee and the Foundation
 22 Board, and in all relevant expert advisory
 23 groups, standing committees, permanent
 24 special committees, and working groups, of
 25 the World Anti-Doping Agency.

“(B) ACCOUNTABILITY.—In the case of a determination under subparagraph (A) that the World Anti-Doping Agency does not have such a governance model, has not fully implemented such governance reforms, or has not allowed decision-making roles described in clause (iii) of that subparagraph, the Office of National Drug Control Policy, in consultation with the United States Anti-Doping Agency, the United States Olympic and Paralympic Committee, and the Team USA Athletes’ Commission, shall—

“(i) use all available tools to ensure that the United States has fair representation in the World Anti-Doping Agency, including—

“(I) on the Executive Committee;

“(II) on the Foundation Board;

and

“(III) in all relevant expert advisory groups, standing committees, permanent special committees, and working groups of the World Anti-Doping Agency; and

“(ii) not later than 180 days after the date on which the determination under

1 subparagraph (A) is made, issue a report
 2 that describes the barriers to participation
 3 and fair representation of the United
 4 States on the Executive Committee, the
 5 Foundation Board, and all relevant expert
 6 advisory groups, standing committees, per-
 7 manent special committees, and working
 8 groups of the World Anti-Doping Agency.

9 ~~“(3) VOLUNTARY NONPAYMENT OF DUES.—~~

10 ~~“(A) IN GENERAL.—In the case of a deter-~~
 11 ~~mination under paragraph (2)(A) that the~~
 12 ~~World Anti-Doping Agency does not have a gov-~~
 13 ~~ernance model that provides for fair representa-~~
 14 ~~tion of the United States, has not fully imple-~~
 15 ~~mented governance reforms, or has not allowed~~
 16 ~~decision-making roles described in clause (iii) of~~
 17 ~~that subparagraph, the Office of National Drug~~
 18 ~~Control Policy, in consultation with the appro-~~
 19 ~~priate committees of Congress, may voluntarily~~
 20 ~~withhold up to the full amount of membership~~
 21 ~~dues to the World Anti-Doping Agency.~~

22 ~~“(B) APPROPRIATE COMMITTEES OF CON-~~
 23 ~~GRESS DEFINED.—In this paragraph, the term~~
 24 ~~‘appropriate committees of Congress’ means—~~

1 “(i) the Subcommittee on Consumer
2 Protection, Product Safety, and Data Se-
3 curity of the Committee on Commerce,
4 Science, and Transportation of the Senate
5 (or a successor subcommittee);

6 “(ii) the Subcommittee on Financial
7 Services and General Government of the
8 Committee on Appropriations of the Sen-
9 ate (or a successor subcommittee);

10 “(iii) the Subcommittee on Oversight
11 and Investigations of the Committee on
12 Energy and Commerce of the House of
13 Representatives (or a successor sub-
14 committee); and

15 “(iv) the Subcommittee on Financial
16 Services and General Government of the
17 Committee on Appropriations of the House
18 of Representatives (or a successor sub-
19 committee).

20 “(4) SPENDING PLAN.—Not later than 30 days
21 before the Office of National Drug Control Policy
22 obligates funds to the World Anti-Doping Agency,
23 the Office of National Drug Control Policy shall sub-
24 mit to the Committee on Appropriations of the Sen-
25 ate and the Committee on Appropriations of the

1 House of Representatives a spending plan and explain-
 2 nation of proposed uses of such funds.”.

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Restoring Confidence*
 5 *in the World Anti-Doping Agency Act of 2025”.*

6 **SEC. 2. AUTHORITY OF NATIONAL DRUG CONTROL POLICY**

7 **WITH RESPECT TO THE WORLD ANTI-DOPING**
 8 **AGENCY.**

9 *Section 701 of the Office of National Drug Control Pol-*
 10 *icy Reauthorization Act of 2006 (21 U.S.C. 2001) is amend-*
 11 *ed—*

12 (1) *by striking subsection (a) and inserting the*
 13 *following:*

14 “(a) *DEFINITIONS.—In this subchapter:*

15 “(1) *AMATEUR ATHLETE.—The term ‘amateur*
 16 *athlete’ has the meaning given that term in section*
 17 *220501(b)(1) of title 36, United States Code.*

18 “(2) *AMATEUR ATHLETIC COMPETITION.—The*
 19 *term ‘amateur athletic competition’ has the meaning*
 20 *given that term in section 220501(b)(2) of title 36,*
 21 *United States Code.*

22 “(3) *INDEPENDENT ATHLETE.—The term ‘inde-*
 23 *pendent athlete’ means a current or former amateur*
 24 *athlete who does not serve, in any capacity—*

1 “(A) on the International Olympic Com-
2 mittee;

3 “(B) on the International Paralympic Com-
4 mittee;

5 “(C) at an international sports federation
6 recognized by the International Olympic Com-
7 mittee or the International Paralympic Com-
8 mittee;

9 “(D) on the United States Olympic and
10 Paralympic Committee;

11 “(E) at a national governing body (as de-
12 fined in section 220501(b)(9) of title 36, United
13 States Code); or

14 “(F) at the World Anti-Doping Agency.

15 “(4) UNITED STATES OLYMPIC AND PARALYMPIC
16 COMMITTEE.—The term ‘United States Olympic and
17 Paralympic Committee’ means the organization es-
18 tablished by chapter 2205 of title 36, United States
19 Code.”;

20 (2) in subsection (b), by striking “United States
21 Olympic Committee” each place it appears and in-
22 serting “United States Olympic and Paralympic
23 Committee”; and

24 (3) by adding at the end the following:

1 “(d) *AUTHORITY WITH RESPECT TO THE WORLD*
 2 *ANTI-DOPING AGENCY.*—

3 “(1) *ANNUAL DETERMINATION.*—*Not later than*
 4 *180 days after the date of the enactment of this sub-*
 5 *section, and annually thereafter, the Office of Na-*
 6 *tional Drug Control Policy, in consultation with the*
 7 *United States Anti-Doping Agency, the United States*
 8 *Olympic and Paralympic Committee, and the Ath-*
 9 *letes’ Advisory Council (established and maintained*
 10 *under section 220504(b)(2)(A) of title 36, United*
 11 *States Code) shall make a determination as to wheth-*
 12 *er the World Anti-Doping Agency—*

13 “(A) *has a credible and independent govern-*
 14 *ance model that provides for fair representation*
 15 *of the United States;*

16 “(B) *fully implements or has implemented*
 17 *governance reforms to ensure independent gov-*
 18 *ernance; and*

19 “(C) *has fair processes and procedures to se-*
 20 *lect independent athletes, including athletes from*
 21 *the United States and other democratic coun-*
 22 *tries, or representatives of such athletes, for deci-*
 23 *sion-making roles on the Executive Committee*
 24 *and the Foundation Board, and in all relevant*
 25 *expert advisory groups, standing committees,*

1 *permanent special committees, and working*
 2 *groups of the World Anti-Doping Agency.*

3 “(2) *ACCOUNTABILITY.—In the case of a deter-*
 4 *mination under paragraph (1) that the World Anti-*
 5 *Doping Agency has not met the criteria set forth in*
 6 *subparagraphs (A), (B), or (C) of that paragraph, the*
 7 *Office of National Drug Control Policy, in consulta-*
 8 *tion with the United States Anti-Doping Agency, the*
 9 *United States Olympic and Paralympic Committee,*
 10 *and the Athletes’ Advisory Council (established and*
 11 *maintained under section 220504(b)(2)(A) of title 36,*
 12 *United States Code), shall use all available tools and*
 13 *best efforts to bring the World Anti-Doping Agency*
 14 *into compliance with the criteria set forth in that*
 15 *paragraph.*

16 “(3) *REPORT.—In the case of a determination*
 17 *under paragraph (1) that the World Anti-Doping*
 18 *Agency has not met the criteria set forth in subpara-*
 19 *graphs (A), (B), or (C) of that paragraph, not later*
 20 *than 180 days after the date on which that deter-*
 21 *mination is made, the Office of National Drug Con-*
 22 *trol Policy, in consultation with the United States*
 23 *Anti-Doping Agency, the United States Olympic and*
 24 *Paralympic Committee, and the Athletes’ Advisory*
 25 *Council (established and maintained under section*

1 220504(b)(2)(A) of title 36, United States Code) shall
2 submit to the appropriate committees of Congress a
3 report that describes the barriers to participation and
4 fair representation of the United States on the Execu-
5 tive Committee, the Foundation Board, and all rel-
6 evant expert advisory groups, standing committees,
7 permanent special committees, and working groups of
8 the World Anti-Doping Agency.

9 “(4) VOLUNTARY NONPAYMENT OF DUES.—

10 “(A) IN GENERAL.—In the case of a deter-
11 mination under paragraph (1) that the World
12 Anti-Doping Agency has not met the criteria set
13 forth in subparagraphs (A), (B), or (C) of that
14 paragraph, the Office of National Drug Control
15 Policy, in consultation with the appropriate
16 committees of Congress, may voluntarily with-
17 hold up to the full amount of any funds made
18 available for the payment of the United States
19 membership dues to the World Anti-Doping
20 Agency.

21 “(B) RETURN OF FUNDS AFTER NON-
22 COMPLIANCE.—Unless otherwise specified by law,
23 any funds made available for the payment of the
24 United States membership dues to the World
25 Anti-Doping Agency that have been voluntarily

1 *withheld pursuant to subparagraph (A) and have*
 2 *not been obligated prior to the end of an applica-*
 3 *ble fiscal year shall be returned to the general*
 4 *fund of the Treasury.*

5 “(5) *SPENDING PLAN.*—*Not later than 30 days*
 6 *before the Office of National Drug Control Policy obli-*
 7 *gates funds to the World Anti-Doping Agency, the Of-*
 8 *fice of National Drug Control Policy shall submit to*
 9 *the appropriate committees of Congress a spending*
 10 *plan and explanation of proposed uses of such funds.*

11 “(6) *APPROPRIATE COMMITTEES OF CONGRESS*
 12 *DEFINED.*—*In this subsection, the term ‘appropriate*
 13 *committees of Congress’ means—*

14 “(A) *the Committee on Commerce, Science,*
 15 *and Transportation of the Senate;*

16 “(B) *the Committee on Appropriations of*
 17 *the Senate;*

18 “(C) *the Committee on Energy and Com-*
 19 *merce of the House of Representatives; and*

20 “(D) *the Committee on Appropriations of*
 21 *the House of Representatives.”.*

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[Report No. 119-111]

A BILL

To amend the Office of National Drug Control Policy Reauthorization Act of 2006 to modify the authority of the Office of National Drug Control Policy with respect to the World Anti-Doping Agency, and for other purposes.

FEBRUARY 23, 2026

Reported with an amendment