

Calendar No. 225

119TH CONGRESS
1ST SESSION

S. 2110

To require the Administrator of the Environmental Protection Agency to prepare a report on reuse and refill systems, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 18, 2025

Mr. MERKLEY (for himself and Mrs. CAPITO) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

OCTOBER 29, 2025

Reported by Mrs. CAPITO, without amendment

A BILL

To require the Administrator of the Environmental Protection Agency to prepare a report on reuse and refill systems, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Research for Environ-
5 mental Uses and Sustainable Economies Act of 2025” or
6 the “REUSE Act of 2025”.

1 **SEC. 2. REPORT ON REUSE AND REFILL SYSTEMS.**

2 (a) DEFINITIONS.—In this section:

3 (1) ADMINISTRATOR.—The term “Adminis-
4 trator” means the Administrator of the Environ-
5 mental Protection Agency.

6 (2) REUSE AND REFILL SYSTEM.—The term
7 “reuse and refill system” means a set of mechanisms
8 relating to refillable or reusable products and bev-
9 erage containers, as determined by the Adminis-
10 trator, that is supported by adequate infrastructure
11 at the producer level, and adequate convenient avail-
12 ability and retail infrastructure at the consumer
13 level, to ensure that the products and beverage con-
14 tainers can be—

15 (A) repeatedly recovered, inspected, re-
16 paired (if necessary), and reissued by producers
17 into the supply chain for reuse or refill for mul-
18 tiple cycles; and

19 (B) conveniently and safely reused or re-
20 filled by producers and consumers for multiple
21 cycles.

22 (3) STATE.—The term “State” has the mean-
23 ing given the term in section 1004 of the Solid
24 Waste Disposal Act (42 U.S.C. 6903).

25 (b) REPORT.—Not later than 2 years after the date
26 of enactment of this Act, the Administrator shall make

1 publicly available a report describing the feasibility of, and
2 best practices relating to, reuse and refill systems for var-
3 ious sectors, as determined by the Administrator, which
4 may include food service, consumer food and beverage
5 products, consumer cleaning products, personal care prod-
6 ucts, transportation and shipping of wholesale and retail
7 goods, and public educational institutions, including insti-
8 tutions of higher education.

9 (c) OBJECTIVES.—The report under subsection (b)
10 shall include an evaluation and summary of—

11 (1) types of reuse and refill systems for product
12 delivery that can be best used at different scales;

13 (2) methods to ensure equitable distribution of
14 reuse and refill systems, where economically feasible,
15 for product delivery in communities of varying popu-
16 lation size;

17 (3) job creation opportunities through the use
18 or expansion of reuse and refill systems;

19 (4) economic costs and benefits for—

20 (A) businesses that deploy reuse and refill
21 system technologies; and

22 (B) parties responsible for waste collection
23 and management;

1 (5) types of local, State, and Federal support
2 needed to expand the use of reuse and refill systems;
3 and

4 (6) existing barriers to the widespread imple-
5 mentation of reuse and refill systems.

6 (d) CONSIDERATIONS.—In preparing the report
7 under subsection (b), the Administrator shall—

8 (1) take into consideration relevant information
9 relating to reuse and refill system programs and ap-
10 proaches in States, units of local government, and
11 foreign countries; and

12 (2) consult with relevant reuse and refill system
13 stakeholders.

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