

119TH CONGRESS  
1ST SESSION

# S. 2110

To require the Administrator of the Environmental Protection Agency to prepare a report on reuse and refill systems, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JUNE 18, 2025

Mr. MERKLEY (for himself and Mrs. CAPITO) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

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## A BILL

To require the Administrator of the Environmental Protection Agency to prepare a report on reuse and refill systems, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Research for Environ-  
5 mental Uses and Sustainable Economies Act of 2025” or  
6 the “REUSE Act of 2025”.

7 **SEC. 2. REPORT ON REUSE AND REFILL SYSTEMS.**

8 (a) DEFINITIONS.—In this section:

1           (1) ADMINISTRATOR.—The term “Adminis-  
2           trator” means the Administrator of the Environ-  
3           mental Protection Agency.

4           (2) REUSE AND REFILL SYSTEM.—The term  
5           “reuse and refill system” means a set of mechanisms  
6           relating to refillable or reusable products and bev-  
7           erage containers, as determined by the Adminis-  
8           trator, that is supported by adequate infrastructure  
9           at the producer level, and adequate convenient avail-  
10          ability and retail infrastructure at the consumer  
11          level, to ensure that the products and beverage con-  
12          tainers can be—

13                   (A) repeatedly recovered, inspected, re-  
14                   paired (if necessary), and reissued by producers  
15                   into the supply chain for reuse or refill for mul-  
16                   tiple cycles; and

17                   (B) conveniently and safely reused or re-  
18                   filled by producers and consumers for multiple  
19                   cycles.

20          (3) STATE.—The term “State” has the mean-  
21          ing given the term in section 1004 of the Solid  
22          Waste Disposal Act (42 U.S.C. 6903).

23          (b) REPORT.—Not later than 2 years after the date  
24          of enactment of this Act, the Administrator shall make  
25          publicly available a report describing the feasibility of, and

1 best practices relating to, reuse and refill systems for var-  
2 ious sectors, as determined by the Administrator, which  
3 may include food service, consumer food and beverage  
4 products, consumer cleaning products, personal care prod-  
5 ucts, transportation and shipping of wholesale and retail  
6 goods, and public educational institutions, including insti-  
7 tutions of higher education.

8 (c) OBJECTIVES.—The report under subsection (b)  
9 shall include an evaluation and summary of—

10 (1) types of reuse and refill systems for product  
11 delivery that can be best used at different scales;

12 (2) methods to ensure equitable distribution of  
13 reuse and refill systems, where economically feasible,  
14 for product delivery in communities of varying popu-  
15 lation size;

16 (3) job creation opportunities through the use  
17 or expansion of reuse and refill systems;

18 (4) economic costs and benefits for—

19 (A) businesses that deploy reuse and refill  
20 system technologies; and

21 (B) parties responsible for waste collection  
22 and management;

23 (5) types of local, State, and Federal support  
24 needed to expand the use of reuse and refill systems;

25 and

1           (6) existing barriers to the widespread imple-  
2           mentation of reuse and refill systems.

3           (d) CONSIDERATIONS.—In preparing the report  
4           under subsection (b), the Administrator shall—

5           (1) take into consideration relevant information  
6           relating to reuse and refill system programs and ap-  
7           proaches in States, units of local government, and  
8           foreign countries; and

9           (2) consult with relevant reuse and refill system  
10          stakeholders.

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