

**Calendar No. 100**119<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION**S. 1900**

To require the Secretary of the Treasury to pursue more equitable treatment of Taiwan at the international financial institutions, and for other purposes.

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**IN THE SENATE OF THE UNITED STATES**

MAY 22, 2025

Mr. MCCORMICK (for himself, Ms. ROSEN, Mr. SULLIVAN, and Ms. SLOTKIN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

JUNE 18, 2025

Reported by Mr. RISCH, without amendment

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**A BILL**

To require the Secretary of the Treasury to pursue more equitable treatment of Taiwan at the international financial institutions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Taiwan Non-Discrimi-  
5 nation Act of 2025”.

1 **SEC. 2. FINDINGS.**

2 Congress finds as follows:

3 (1) As enshrined in its Articles of Agreement,  
4 the International Monetary Fund (IMF) is devoted  
5 to promoting international monetary cooperation, fa-  
6 cilitating the expansion and balanced growth of  
7 international trade, encouraging exchange stability,  
8 and avoiding competitive exchange depreciation.

9 (2) Taiwan is the 21st largest economy in the  
10 world and the 10th largest goods trading partner of  
11 the United States.

12 (3) Although Taiwan is not an IMF member, it  
13 is a member of the World Trade Organization, the  
14 Asian Development Bank, and the Asia-Pacific Eco-  
15 nomic Cooperation forum.

16 (4) According to the January 2020 Report on  
17 Macroeconomic and Foreign Exchange Policies of  
18 Major Trading Partners of the United States, pub-  
19 lished by the Department of the Treasury, Taiwan  
20 held \$471,900,000,000 in foreign exchange reserves,  
21 more than major economies such as India, South  
22 Korea, and Brazil.

23 (5) According to section 4(d) of the Taiwan Re-  
24 lations Act (Public Law 96–8), enacted on April 10,  
25 1979, “Nothing in this Act may be construed as a  
26 basis for supporting the exclusion or expulsion of

1 Taiwan from continued membership in any inter-  
2 national financial institution or any other inter-  
3 national organization.”.

4 (6) Taiwan held membership in the IMF for 9  
5 years following the recognition of the People’s Re-  
6 public of China (PRC) by the United Nations, and  
7 16 Taiwan staff members at the Fund were allowed  
8 to continue their employment after the PRC was  
9 seated at the IMF in 1980. As James M. Boughton  
10 has noted in his *Silent Revolution: The International*  
11 *Monetary Fund 1979–1989*, even as the PRC was  
12 seated, the United States Executive Director to the  
13 IMF, Sam Y. Cross, expressed support on behalf of  
14 the United States Government for “some kind of as-  
15 sociation between Taiwan and the Fund”.

16 (7) On September 27, 1994, in testimony be-  
17 fore the Senate Committee on Foreign Relations re-  
18 garding the 1994 Taiwan Policy Review, then-As-  
19 sistant Secretary of State for East Asian and Pacific  
20 Affairs Winston Lord stated: “Recognizing Taiwan’s  
21 important role in transnational issues, we will sup-  
22 port its membership in organizations where state-  
23 hood is not a prerequisite, and we will support op-  
24 portunities for Taiwan’s voice to be heard in organi-  
25 zations where its membership is not possible.”.

1           (8) The Congress has repeatedly reaffirmed  
2 support for this policy, including in Public Laws  
3 107–10, 107–158, 108–28, 108–235, 113–17, and  
4 114–139, and the unanimous House and Senate  
5 passage of the Taiwan Allies International Protec-  
6 tion and Enhancement Initiative (TAIPEI) Act of  
7 2019.

8           (9) In its fact sheet, entitled “U.S. Relations  
9 with Taiwan”, published on August 31, 2018, the  
10 Department of State asserts: “The United States  
11 supports Taiwan’s membership in international orga-  
12 nizations that do not require statehood as a condi-  
13 tion of membership and encourages Taiwan’s mean-  
14 ingful participation in international organizations  
15 where its membership is not possible.”.

16           (10) According to the Articles of Agreement of  
17 the IMF, “membership shall be open to other coun-  
18 tries”, subject to conditions prescribed by the Board  
19 of Governors of the IMF.

20           (11) In the IMF publication “Membership and  
21 Nonmembership in the International Monetary  
22 Fund: A Study in International Law and Organiza-  
23 tion”, Joseph Gold, the then-General Counsel and  
24 Director of the Legal Department of the IMF, elabo-  
25 rated on the differences between the terms “coun-

1 tries” and “states”, noting that “the word ‘country’  
2 may have been adopted because of the absence of  
3 agreement on the definition of a ‘state’” and, with  
4 respect to the use of “countries” and applications  
5 for IMF membership, “the absence of any adjective  
6 in the Articles emphasizes the breadth of the discre-  
7 tion that the Fund may exercise in admitting coun-  
8 tries to membership”. According to Mr. Gold, “the  
9 desire to give the Fund flexibility in dealing with ap-  
10 plications may explain not only the absence of any  
11 adjective that qualifies ‘countries’ but also the choice  
12 of that word itself”.

13 (12) In his IMF study, Mr. Gold further ob-  
14 serves, “in the practice of the Fund the concepts of  
15 independence and sovereignty have been avoided on  
16 the whole as a mode of expressing a criterion for  
17 membership in the Fund”. He continues, “Although  
18 the Fund usually takes into account the recognition  
19 or nonrecognition of an entity as a state, there are  
20 no rules or even informal understandings on the ex-  
21 tent to which an applicant must have been recog-  
22 nized by members or other international organiza-  
23 tions before the Fund will regard it as eligible for  
24 membership.”. In fact, when considering an applica-  
25 tion for membership where the status of an appli-

1 cant may not be resolved, Mr. Gold writes “there  
2 have been occasions on which the Fund has made a  
3 finding before decisions had been taken by the  
4 United Nations or by most members or by members  
5 with a majority of the total voting power.” Mr. Gold  
6 concludes, “the Fund makes its own findings on  
7 whether an applicant is a ‘country’, and makes them  
8 solely for its own purposes.”

9 (13) Although not a member state of the  
10 United Nations, the Republic of Kosovo is a member  
11 of both the IMF and the World Bank, having joined  
12 both organizations on June 29, 2009.

13 (14) On October 26, 2021, Secretary of State  
14 Antony Blinken issued a statement in support of  
15 Taiwan’s “robust, meaningful participation” in the  
16 United Nations system, which includes the IMF, the  
17 World Bank, and other specialized United Nations  
18 agencies. Secretary of State Blinken noted, “As the  
19 international community faces an unprecedented  
20 number of complex and global issues, it is critical for  
21 all stakeholders to help address these problems. This  
22 includes the 24 million people who live in Taiwan.  
23 Taiwan’s meaningful participation in the UN system  
24 is not a political issue, but a pragmatic one.” He  
25 continued, “Taiwan’s exclusion undermines the im-

1       portant work of the UN and its related bodies, all  
2       of which stand to benefit greatly from its contribu-  
3       tions.”.

4               (15) In October 2024, Taiwan announced it  
5       would seek IMF membership, with the Taipei Eco-  
6       nomic and Cultural Representative Office in the  
7       United States stating, “Taiwan’s membership at the  
8       IMF would help boost financial resilience.”.

9       **SEC. 3. SENSE OF THE CONGRESS.**

10       It is the sense of the Congress that—

11               (1) the size, significance, and connectedness of  
12       the Taiwanese economy highlight the importance of  
13       greater participation by Taiwan in the International  
14       Monetary Fund, given the purposes of the Fund ar-  
15       ticulated in its Articles of Agreement; and

16               (2) the experience of Taiwan in developing a vi-  
17       brant and advanced economy under democratic gov-  
18       ernance and the rule of law should inform the work  
19       of the international financial institutions, including  
20       through increased participation by Taiwan in the in-  
21       stitutions.

22       **SEC. 4. SUPPORT FOR TAIWAN ADMISSION TO THE IMF.**

23               (a) IN GENERAL.—The United States Governor of  
24       the International Monetary Fund (in this section referred

1 to as the “Fund”) shall use the voice and vote of the  
2 United States to vigorously support—

3 (1) the admission of Taiwan as a member of  
4 the Fund, to the extent that admission is sought by  
5 Taiwan;

6 (2) participation by Taiwan in regular surveil-  
7 lance activities of the Fund with respect to the eco-  
8 nomic and financial policies of Taiwan, consistent  
9 with Article IV consultation procedures of the Fund;

10 (3) employment opportunities for Taiwan na-  
11 tionals, without regard to any consideration that, in  
12 the determination of the United States Governor,  
13 does not generally restrict the employment of nation-  
14 als of member countries of the Fund; and

15 (4) the ability of Taiwan to receive appropriate  
16 technical assistance and training by the Fund.

17 (b) UNITED STATES POLICY.—It is the policy of the  
18 United States not to discourage or otherwise deter Taiwan  
19 from seeking admission as a member of the Fund.

20 (c) WAIVER.—The Secretary of the Treasury may  
21 waive any requirement of subsection (a) for up to 1 year  
22 at a time on reporting to Congress that providing the  
23 waiver will substantially promote the objective of securing  
24 the meaningful participation of Taiwan at each inter-  
25 national financial institution (as defined in section

1 1701(c)(2) of the International Financial Institutions  
2 Act).

3 (d) SUNSET.—This section shall have no force or ef-  
4 fect on the earlier of—

5 (1) the date of approval by the Board of Gov-  
6 ernors of the Fund for the admission of Taiwan as  
7 a member of the Fund; or

8 (2) the date that is 10 years after the date of  
9 the enactment of this Act.

10 **SEC. 5. TESTIMONY REQUIREMENT.**

11 In each of the next 7 years in which the Secretary  
12 of the Treasury is required by section 1705(b) of the  
13 International Financial Institutions Act to present testi-  
14 mony, the Secretary shall include in the testimony a de-  
15 scription of the efforts of the United States to support  
16 the greatest participation practicable by Taiwan at each  
17 international financial institution (as defined in section  
18 1701(c)(2) of such Act).

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