

119TH CONGRESS
1ST SESSION

S. 136

To lift the trade embargo on Cuba, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 16, 2025

Mr. WYDEN (for himself and Mr. MERKLEY) introduced the following bill;
which was read twice and referred to the Committee on Finance

A BILL

To lift the trade embargo on Cuba, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States-Cuba
5 Trade Act of 2025”.

6 **SEC. 2. REMOVAL OF PROVISIONS RESTRICTING TRADE**
7 **AND OTHER RELATIONS WITH CUBA.**

8 (a) **AUTHORITY FOR EMBARGO AND SUGAR**
9 **QUOTA.—**

10 (1) **IN GENERAL.**—Section 620(a) of the For-
11 eign Assistance Act of 1961 (22 U.S.C. 2370(a)) is
12 repealed.

1 (2) CONFORMING AMENDMENT.—Section
 2 1610(f)(1)(A) of title 28, United States Code, is
 3 amended by striking “section 620(a) of the Foreign
 4 Assistance Act of 1961 (22 U.S.C. 2370(a)),”.

5 (b) TRADING WITH THE ENEMY ACT.—

6 (1) IN GENERAL.—The authorities conferred
 7 upon the President by section 5(b) of the Trading
 8 With the Enemy Act (50 U.S.C. 4305(b)), which
 9 were being exercised with respect to Cuba on July
 10 1, 1977, as a result of a national emergency de-
 11 clared by the President before that date, and are
 12 being exercised on the day before the effective date
 13 of this Act, may not be exercised on or after such
 14 effective date with respect to Cuba.

15 (2) REGULATIONS.—Any regulation in effect on
 16 the day before the effective date of this Act pursuant
 17 to the exercise of authorities described in paragraph
 18 (1) shall cease to be effective on such effective date.

19 (c) EXERCISE OF AUTHORITIES UNDER OTHER PRO-
 20 VISIONS OF LAW.—

21 (1) REMOVAL OF PROHIBITIONS.—Any prohibi-
 22 tion on exports to Cuba that is in effect on the day
 23 before the effective date of this Act under the Ex-
 24 port Administration Act of 1979 (Public Law 96–
 25 72; 93 Stat. 503) or the Export Control Reform Act

1 of 2018 (50 U.S.C. 4801 et seq.) shall cease to be
2 effective on such effective date.

3 (2) AUTHORITY FOR NEW RESTRICTIONS.—The
4 President may, on and after the effective date of this
5 Act—

6 (A) impose export controls with respect to
7 Cuba under the Export Control Reform Act of
8 2018 (50 U.S.C. 4801 et seq.); and

9 (B) exercise the authorities the President
10 has under the International Emergency Eco-
11 nomic Powers Act (50 U.S.C. 1701 et seq.)
12 with respect to Cuba pursuant to a declaration
13 of national emergency required by that Act that
14 is made on account of an unusual and extraor-
15 dinary threat to the national security, foreign
16 policy, or economy of the United States, that
17 did not exist before the date of the enactment
18 of this Act.

19 (d) REPEAL OF CUBAN DEMOCRACY ACT OF 1992.—
20 The Cuban Democracy Act of 1992 (22 U.S.C. 6001 et
21 seq.) is repealed.

22 (e) REPEAL OF CUBAN LIBERTY AND DEMOCRATIC
23 SOLIDARITY (LIBERTAD) ACT OF 1996.—

1 (1) REPEAL.—The Cuban Liberty and Demo-
 2 cratic Solidarity (LIBERTAD) Act of 1996 (22
 3 U.S.C. 6021 et seq.) is repealed.

4 (2) CONFORMING AMENDMENTS.—

5 (A) VISA REVOCATION.—Section 428(c)(2)
 6 of the Homeland Security Act of 2002 (6
 7 U.S.C. 236(c)(2)) is amended—

8 (i) by striking subparagraph (K); and
 9 (ii) by redesignating subparagraphs
 10 (L) through (P) as subparagraphs (K)
 11 through (O), respectively.

12 (B) EFFECT OF DETERMINATION.—Sec-
 13 tion 606 of the Illegal Immigration Reform and
 14 Immigrant Responsibility Act of 1996 (Public
 15 Law 104–208; 8 U.S.C. 1255 note) is repealed.

16 (C) PROPERTY IMMUNE FROM ATTACH-
 17 MENT.—Section 1611 of title 28, United States
 18 Code, is amended by striking subsection (c).

19 (D) INTERNATIONAL CLAIMS.—Sections
 20 514 and 515 of the International Claims Settle-
 21 ment Act of 1949 (22 U.S.C. 1643l and
 22 1643m) are repealed.

23 (f) REPEAL OF PROVISIONS IMPOSING CERTAIN RE-
 24 STRICTIONS ON ASSISTANCE TO FORMER SOVIET COUN-
 25 TRIES.—

1 (1) IN GENERAL.—Section 498A of the Foreign
 2 Assistance Act of 1961 (22 U.S.C. 2295a) is amend-
 3 ed—

4 (A) in subsection (a)(11), by striking “and
 5 intelligence facilities, including the military and
 6 intelligence facilities at Lourdes and Cien-
 7 fuegos,” and inserting “facilities,”;

8 (B) in subsection (b)—

9 (i) in paragraph (4), by inserting “or”
 10 after the semicolon;

11 (ii) by striking paragraph (5); and

12 (iii) by redesignating paragraph (6) as
 13 paragraph (5); and

14 (C) by striking subsection (d).

15 (2) DEFINITIONS.—Section 498B(k) of the
 16 Foreign Assistance Act of 1961 (22 U.S.C.
 17 2295b(k)) is amended by striking paragraphs (3)
 18 and (4).

19 (g) TRADE SANCTIONS REFORM AND EXPORT EN-
 20 HANCEMENT ACT OF 2000.—The Trade Sanctions Re-
 21 form and Export Enhancement Act of 2000 (22 U.S.C.
 22 7201 et seq.) is amended—

23 (1) in section 906(a)(1) (22 U.S.C.
 24 7205(a)(1)), by striking “Cuba,”;

25 (2) in section 908 (22 U.S.C. 7207)—

1 (A) by striking subsection (b);

2 (B) in subsection (a)—

3 (i) by striking “PROHIBITION” and all
4 that follows through “(1) IN GENERAL.—
5 Notwithstanding” and inserting “IN GEN-
6 ERAL.—Notwithstanding”;

7 (ii) by striking “for exports to Cuba
8 or”;

9 (iii) by striking paragraph (2); and

10 (iv) by redesignating paragraph (3) as
11 subsection (b) and by moving such sub-
12 section, as so redesignated, 2 ems to the
13 left; and

14 (C) in subsection (b), as redesignated by
15 subparagraph (B)(iv), by striking “paragraph
16 (1)” and inserting “subsection (a)”;

17 (3) by striking section 909 (22 U.S.C. 7208);

18 (4) by striking section 910 (22 U.S.C. 7209);

19 and

20 (5) by redesignating section 911 (Public Law
21 106–387; 114 Stat. 1549A–72) as section 909.

22 (h) REPEAL OF PROHIBITION ON TRANSACTIONS OR
23 PAYMENTS WITH RESPECT TO CERTAIN UNITED STATES
24 INTELLECTUAL PROPERTY.—Section 211 of the Depart-
25 ment of Commerce and Related Agencies Appropriations

1 Act, 1999 (as contained in section 101(b) of division A
2 of Public Law 105–277; 112 Stat. 2681–88) is repealed.

3 (i) SUGAR QUOTA PROHIBITION UNDER FOOD SECU-
4 RITY ACT OF 1985.—Subsection (c) of section 902 of the
5 Food Security Act of 1985 (Public Law 99–198; 99 Stat.
6 1444) is repealed.

7 **SEC. 3. TELECOMMUNICATIONS EQUIPMENT AND FACILI-**
8 **TIES.**

9 (a) IN GENERAL.—Any common carrier, as defined
10 in section 3 of the Communications Act of 1934 (47
11 U.S.C. 153), may install, maintain, and repair tele-
12 communications equipment and facilities in Cuba, and
13 otherwise provide telecommunications services between the
14 United States and Cuba.

15 (b) UPGRADE OF FACILITIES AND EQUIPMENT.—
16 The authority under subsection (a) includes the authority
17 to upgrade facilities and equipment.

18 **SEC. 4. TRAVEL.**

19 (a) IN GENERAL.—Travel to and from Cuba by indi-
20 viduals who are citizens or residents of the United States,
21 and any transactions ordinarily incident to such travel,
22 may not be regulated or prohibited if that travel would
23 be lawful in the United States.

24 (b) TRANSACTIONS INCIDENT TO TRAVEL.—Trans-
25 actions ordinarily incident to travel that may not be regu-

lated or prohibited under subsection (a) include the following:

(1) Transactions ordinarily incident to travel or maintenance in Cuba.

(2) Normal banking transactions involving foreign currency drafts, traveler's checks, or other negotiable instruments incident to that travel.

SEC. 5. NEGOTIATIONS WITH CUBA.

(a) NEGOTIATIONS.—The President should take all necessary steps to advance negotiations with the Government of Cuba—

(1) for the purpose of settling claims of nationals of the United States against the Government of Cuba for the taking of property by such government; and

(2) for the purpose of securing the protection of internationally recognized human rights.

(b) DEFINITIONS.—In this section, the terms “national of the United States” and “property” have the meanings given those terms in section 502 of the International Claims Settlement Act of 1949 (22 U.S.C. 1643a).

SEC. 6. EXTENSION OF NONDISCRIMINATORY TRADE TREATMENT.

(a) SENSE OF CONGRESS.—

1 (1) IN GENERAL.—It is the sense of the Con-
2 gress that—

3 (A) the United States should promote
4 democratic change and economic reform by nor-
5 malizing trade relations with Cuba; and

6 (B) upon the enactment of this Act, it will
7 no longer be necessary for the United States to
8 continue to use article XXI of the GATT 1994
9 with respect to Cuba, understanding that the
10 President retains full authority to invoke article
11 XXI of the GATT 1994 and comparable provi-
12 sions in other Uruguay Round Agreements in
13 the future in all appropriate circumstances.

14 (2) DEFINITIONS.—In this subsection, the
15 terms “GATT 1994” and “Uruguay Round Agree-
16 ments” have the meanings given those terms in sec-
17 tion 2 of the Uruguay Round Agreements Act (19
18 U.S.C. 3501).

19 (b) EXTENSION OF NONDISCRIMINATORY TREAT-
20 MENT TO THE PRODUCTS OF CUBA.—

21 (1) HARMONIZED TARIFF SCHEDULE AMEND-
22 MENTS.—Subdivision (b) of general note 3 of the
23 Harmonized Tariff Schedule of the United States is
24 amended—

1 (A) by striking “to section 401 of the Tar-
 2 iff Classification Act of 1962,”; and

3 (B) by striking “Cuba”.

4 (2) REPEAL OF SECTION 401 OF THE TARIFF
 5 CLASSIFICATION ACT OF 1962.—Section 401 of the
 6 Tariff Classification Act of 1962 (Public Law 87–
 7 456; 76 Stat. 78) is repealed.

8 (3) TERMINATION OF APPLICATION OF TITLE IV
 9 OF THE TRADE ACT OF 1974 TO CUBA.—

10 (A) EXTENSION OF NONDISCRIMINATORY
 11 TREATMENT.—Nondiscriminatory treatment
 12 (normal trade relations treatment) shall apply
 13 to the products of Cuba.

14 (B) TERMINATION OF APPLICATION OF
 15 TITLE IV.—Title IV of the Trade Act of 1974
 16 (19 U.S.C. 2431 et seq.) shall cease to apply to
 17 Cuba.

18 (4) EFFECTIVE DATE.—This section, and the
 19 amendments made by this section, shall apply with
 20 respect to goods entered, or withdrawn from ware-
 21 house for consumption, on or after the 15th day
 22 after the date of the enactment of this Act.

23 (c) REPORT TO CONGRESS.—The President shall
 24 submit to Congress, not later than 18 months after the

1 date of the enactment of this Act, a report on trade rela-
2 tions between the United States and Cuba.

3 **SEC. 7. PROHIBITION ON LIMITING ANNUAL REMITTANCES.**

4 (a) IN GENERAL.—Except as provided in subsection
5 (b), the Secretary of the Treasury may not limit the
6 amount of remittances to Cuba that may be made by any
7 person who is subject to the jurisdiction of the United
8 States, and the Secretary shall rescind all regulations in
9 effect on the date of the enactment of this Act that so
10 limit the amount of those remittances.

11 (b) RULE OF CONSTRUCTION.—Nothing in sub-
12 section (a) may be construed to prohibit the prosecution
13 or conviction of any person committing an offense de-
14 scribed in section 1956 of title 18, United States Code
15 (relating to the laundering of monetary instruments), or
16 section 1957 of such title (relating to engaging in mone-
17 tary transactions in property derived from specific unlaw-
18 ful activity).

19 **SEC. 8. REQUIREMENT TO REPORT TO CONGRESS PRIOR**
20 **TO DENIAL OF FOREIGN TAX CREDIT WITH**
21 **RESPECT TO CERTAIN FOREIGN COUNTRIES.**

22 (a) IN GENERAL.—Subclause (II) of section
23 901(j)(2)(B)(i) of the Internal Revenue Code of 1986 is
24 amended by striking “such country becomes” and insert-

1 ing “the date on which the President reports to Congress
2 that such country has been determined to be”.

3 (b) EFFECTIVE DATE.—

4 (1) IN GENERAL.—Subject to paragraph (2),
5 the amendment made by this section shall apply to
6 any determination regarding whether a foreign coun-
7 try is described in subparagraph (A) of section
8 901(j)(2) of the Internal Revenue Code of 1986
9 which is made after the date of the enactment of
10 this Act.

11 (2) NON-APPLICATION TO COUNTRIES SUBJECT
12 TO DENIAL OF FOREIGN TAX CREDIT.—Nothing in
13 this section, or the amendment made by this section,
14 shall be construed to alter, amend, or otherwise af-
15 fect the application of subsection (j) of section 901
16 of such Code to any country which has been deter-
17 mined to be a country described in paragraph (2)(A)
18 of such subsection on or before the date of the en-
19 actment of this Act.

20 **SEC. 9. EFFECTIVE DATE.**

21 Except as provided in sections 6 and 8, this Act and
22 the amendments made by this Act shall take effect on the
23 date that is 60 days after the date of the enactment of
24 this Act.

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