

119TH CONGRESS
1ST SESSION

S. 1289

To require the Secretary of the Treasury to mint coins in commemoration of the 25th anniversary of the September 11, 2001, terrorist attacks on the United States and to support programs at the National September 11 Memorial and Museum at the World Trade Center.

IN THE SENATE OF THE UNITED STATES

APRIL 3, 2025

Mrs. GILLIBRAND (for herself, Mrs. CAPITO, and Mr. SCHUMER) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To require the Secretary of the Treasury to mint coins in commemoration of the 25th anniversary of the September 11, 2001, terrorist attacks on the United States and to support programs at the National September 11 Memorial and Museum at the World Trade Center.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “25th Anniversary of
5 9/11 Commemorative Coin Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1 (1) On September 11, 2001, the United States
2 suffered the deadliest terrorist attacks on United
3 States soil (referred to in this section as “the at-
4 tacks”).

5 (2) 2,977 people were killed during the attacks,
6 marking the single worst foreign attack on United
7 States soil since Pearl Harbor in 1941.

8 (3) In New York City, 2 planes hit the Twin
9 Towers during the attacks, causing both 110-story
10 towers to collapse in less than 2 hours, as well as
11 destroying 5 other buildings in the World Trade
12 Center complex, leaving a death toll of 2,753 people,
13 including all passengers and crew members of Amer-
14 ican Airlines Flight 11 and all passengers and crew
15 members of United Airlines Flight 175.

16 (4) During the attacks, American Airlines
17 Flight 77 struck the side of the Pentagon, killing
18 184 passengers, crew members, and personnel.

19 (5) In Pennsylvania, during the attacks, United
20 Airlines Flight 93 crashed near Shanksville, killing
21 all 40 passengers and crew members.

22 (6) The attacks took the lives of 441 first re-
23 sponders in New York, specifically 343 firefighters
24 from the New York City Fire Department, 37 offi-
25 cers from the Port Authority Police Department, 23

1 officers from the New York City Police Department,
2 and 38 individuals from other agencies.

3 (7) The collapse of the towers following the at-
4 tacks created massive dust clouds that left hundreds
5 of densely populated city blocks covered with harm-
6 ful contaminants, exposing first responders, local
7 workers, residents, and students.

8 (8) More than 2 decades after these horrific
9 terrorist attacks took place, the ongoing physical
10 and mental health impacts continue to deeply affect
11 tens of thousands of individuals across the country
12 who were in lower Manhattan and the surrounding
13 area following the attacks, as well as those from
14 around the country who participated in the rescue,
15 recovery, and relief efforts, due to their exposure to
16 the dust, smoke, and debris. Thousands of others
17 have died due to illnesses and injuries relating to the
18 attacks.

19 (9) The National September 11 Memorial and
20 Museum at the World Trade Center is continuously
21 dedicated to remembering, reflecting, and educating
22 for many generations to come so that the story of
23 September 11, 2001, is never forgotten.

24 (10) The National September 11 Memorial and
25 Museum at the World Trade Center is committed to

1 supporting family members, survivors, rescue and re-
 2 covery workers, and military personnel who were af-
 3 fected by the attacks by providing services, edu-
 4 cation, and programming.

5 **SEC. 3. COIN SPECIFICATIONS.**

6 (a) DENOMINATIONS.—The Secretary of the Treas-
 7 ury (referred to in this Act as the “Secretary”) shall mint
 8 and issue the following coins in commemoration of the
 9 25th anniversary of the September 11, 2001, terrorist at-
 10 tacks on the United States and the establishment of the
 11 National September 11 Memorial and Museum at the
 12 World Trade Center:

13 (1) \$5 GOLD COINS.—Not more than 50,000 \$5
 14 coins, each of which shall—

15 (A) weigh 8.359 grams;

16 (B) have a diameter of 0.850 inches; and

17 (C) contain not less than 90 percent gold.

18 (2) \$1 SILVER COINS.—Not more than 400,000
 19 \$1 coins, each of which shall—

20 (A) weigh 26.73 grams;

21 (B) have a diameter of 1.500 inches; and

22 (C) contain not less than 90 percent silver.

23 (b) LEGAL TENDER.—The coins minted under this
 24 Act shall be legal tender, as provided in section 5103 of
 25 title 31, United States Code.

1 (c) NUMISMATIC ITEMS.—For purposes of sections
 2 5134 and 5136 of title 31, United States Code, all coins
 3 minted under this Act shall be considered to be numis-
 4 matic items.

5 **SEC. 4. DESIGN OF COINS.**

6 (a) DESIGN REQUIREMENTS.—

7 (1) IN GENERAL.—The designs of the coins
 8 minted under this Act shall be emblematic of the
 9 courage, sacrifice, and strength of those individuals
 10 who perished in the terrorist attacks of September
 11 11, 2001, the bravery of those who risked their lives
 12 to save others that day, and the endurance, resil-
 13 ience, and hope of those who survived. At least 1
 14 such coin shall bear the inscription “Never Forget”.

15 (2) DESIGNS AND INSCRIPTIONS.—On each coin
 16 minted under this Act, there shall be—

17 (A) a designation of the value of the coin;

18 (B) inscriptions of the words “Liberty”,
 19 “In God We Trust”, “United States of Amer-
 20 ica”, and “E Pluribus Unum”; and

21 (C) an inscription of the words “25th An-
 22 niversary”.

23 (b) SELECTION.—The designs for the coins minted
 24 under this Act shall be—

1 (1) selected by the Secretary, after consultation
2 with—

3 (A) the National September 11 Memorial
4 and Museum at the World Trade Center; and

5 (B) the Commission of Fine Arts; and

6 (2) reviewed by the Citizens Coinage Advisory
7 Committee.

8 **SEC. 5. ISSUANCE OF COINS.**

9 (a) **QUALITY OF COINS.**—The coins minted under
10 this Act shall be issued in uncirculated and proof qualities.

11 (b) **SENSE OF CONGRESS.**—It is the sense of Con-
12 gress that the coins minted under this Act should be
13 struck at the United States Mint at West Point, New
14 York, to the greatest extent possible.

15 (c) **PERIOD FOR ISSUANCE.**—The Secretary may
16 issue coins minted under this Act only during the 1-year
17 period beginning on January 1, 2027.

18 **SEC. 6. SALE OF COINS.**

19 (a) **SALE PRICE.**—The coins issued under this Act
20 shall be sold by the Secretary at the price equal to the
21 sum of—

22 (1) the face value of the coins;

23 (2) the surcharge provided in section 7(a) with
24 respect to the coins; and

1 (3) the cost of designing and issuing the coins
 2 (including labor, materials, dies, use of machinery,
 3 overhead expenses, marketing, and shipping).

4 (b) BULK SALES.—The Secretary shall make bulk
 5 sales of the coins issued under this Act at a reasonable
 6 discount.

7 (c) PREPAID ORDERS.—

8 (1) IN GENERAL.—The Secretary shall accept
 9 prepaid orders for the coins minted under this Act
 10 before the issuance of the coins.

11 (2) DISCOUNT.—Sale prices with respect to pre-
 12 paid orders under paragraph (1) shall be at a rea-
 13 sonable discount.

14 **SEC. 7. SURCHARGES.**

15 (a) IN GENERAL.—All sales of coins issued under this
 16 Act shall include a surcharge of—

17 (1) \$35 per coin for the \$5 gold coin; and

18 (2) \$10 per coin for the \$1 silver coin.

19 (b) DISTRIBUTION.—Subject to section 5134(f)(1) of
 20 title 31, United States Code, all surcharges received by
 21 the Secretary from the sale of coins issued under this Act
 22 shall be promptly paid by the Secretary to the National
 23 September 11 Memorial and Museum at the World Trade
 24 Center to support the operations and maintenance of the

1 National September 11 Memorial and Museum at the
2 World Trade Center.

3 (c) AUDITS.—The National September 11 Memorial
4 and Museum at the World Trade Center shall be subject
5 to the audit requirements of section 5134(f)(2) of title 31,
6 United States Code, with regard to the amounts received
7 under subsection (b).

8 (d) LIMITATION.—

9 (1) IN GENERAL.—Notwithstanding subsection
10 (a), no surcharge may be included with respect to
11 the issuance under this Act of any coin during a cal-
12 endar year if, as of the time of that issuance, the
13 issuance of that coin would result in the number of
14 commemorative coin programs issued during that
15 year to exceed the annual 2 commemorative coin
16 program issuance limitation under section
17 5112(m)(1) of title 31, United States Code.

18 (2) GUIDANCE.—The Secretary may issue guid-
19 ance to carry out this subsection.

20 **SEC. 8. FINANCIAL ASSURANCES.**

21 The Secretary shall take such actions as may be nec-
22 essary to ensure that—

23 (1) minting and issuing coins under this Act re-
24 sult in no net cost to the Federal Government; and

1 (2) no funds, including applicable surcharges,
2 are disbursed to any recipient designated in section
3 7(b) until the total cost of designing and issuing all
4 of the coins authorized by this Act, including labor,
5 materials, dies, use of machinery, overhead expenses,
6 marketing, and shipping, is recovered by the United
7 States Treasury, consistent with sections 5112(m)
8 and 5134(f) of title 31, United States Code.

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