

# Union Calendar No. 612

119<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 8671

**[Report No. 119-704]**

To require the Federal banking agencies to conduct a study on the use of advanced technologies in fraud detection and prevention, with particular attention to community financial institutions, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 7, 2026

Mr. FLOOD introduced the following bill; which was referred to the Committee on Financial Services

JUNE 18, 2026

Additional sponsor: Ms. PETTERSEN

JUNE 18, 2026

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 7, 2026]

# **A BILL**

To require the Federal banking agencies to conduct a study on the use of advanced technologies in fraud detection and prevention, with particular attention to community financial institutions, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       *This Act may be cited as the “Bank Fraud Technology*  
5       *Advancement Act of 2026”.*

6       **SEC. 2. DEFINITIONS.**

7       *In this Act:*

8               (1)   *ADVANCED FRAUD DETECTION TECH-*  
9       *NOLOGY.—The term “advanced fraud detection tech-*  
10       *nology” means emerging technologies used to detect,*  
11       *prevent, or mitigate financial fraud and scams, in-*  
12       *cluding artificial intelligence, machine learning, pre-*  
13       *dictive analytics, behavioral biometrics, network ana-*  
14       *lytics, data fusion tools, distributed ledger-based mon-*  
15       *itoring tools, and blockchain tracing tools.*

16              (2)   *ARTIFICIAL INTELLIGENCE.—The term “arti-*  
17       *ficial intelligence” has the meaning given that term*  
18       *in section 5002 of the National Artificial Intelligence*  
19       *Initiative Act of 2020 (15 U.S.C. 9401).*

20              (3)   *CREDIT UNION.—The term “credit union”*  
21       *has the meaning given the term “insured credit*  
22       *union” in section 101 of the Federal Credit Union*  
23       *Act (12 U.S.C. 1752).*

24              (4)   *FEDERAL BANKING AGENCY.—The term*  
25       *“Federal banking agency”—*

1                   (A) *has the meaning given such term in sec-*  
 2                   *tion 3 of the Federal Deposit Insurance Act (12*  
 3                   *U.S.C. 1813); and*

4                   (B) *means the National Credit Union Ad-*  
 5                   *ministration.*

6                   (5) *INSURED DEPOSITORY INSTITUTION.—The*  
 7                   *term “insured depository institution” has the mean-*  
 8                   *ing given such term in section 3 of the Federal De-*  
 9                   *posit Insurance Act (12 U.S.C. 1813).*

10                  (6) *MACHINE LEARNING.—The term “machine*  
 11                  *learning” has the meaning given that term in section*  
 12                  *5002 of the National Artificial Intelligence Initiative*  
 13                  *Act of 2020 (15 U.S.C. 9401).*

14 **SEC. 3. STUDY ON ADVANCED TECHNOLOGIES IN FRAUD**  
 15 **AND SCAM DETECTION AND PREVENTION.**

16                  (a) *IN GENERAL.—The Federal banking agencies, in*  
 17                  *consultation with the Secretary of the Treasury, the Finan-*  
 18                  *cial Crimes Enforcement Network, the Federal Trade Com-*  
 19                  *mission, the Bureau of Consumer Financial Protection, the*  
 20                  *Federal Communications Commission, and other appro-*  
 21                  *priate Federal and State government agencies, including*  
 22                  *appropriate law enforcement agencies, shall jointly conduct*  
 23                  *a comprehensive study on the use of advanced fraud detec-*  
 24                  *tion technology by insured depository institutions and cred-*  
 25                  *it unions.*

1       (b) *REQUIRED ELEMENTS.—The study required under*  
2 *subsection (a) shall evaluate the following:*

3           (1) *CURRENT USE AND EFFECTIVENESS.—The*  
4 *current use and effectiveness of advanced fraud detec-*  
5 *tion technologies, including—*

6               (A) *the extent to which insured depository*  
7 *institutions and credit unions of varying asset*  
8 *sizes deploy advanced fraud detection technology;*

9               (B) *measurable outcomes relating to fraud*  
10 *detection, prevention, loss reduction, loss mitiga-*  
11 *tion, privacy, and consumer protection;*

12              (C) *barriers to adoption and considerations*  
13 *of interoperability, data access, liability, error*  
14 *rates, and regulation; and*

15              (D) *how various fraud detection technologies*  
16 *differ in use, effectiveness, costs, benefits, and*  
17 *considerations under subparagraphs (A) through*  
18 *(C).*

19           (2) *COMMUNITY FINANCIAL INSTITUTION AC-*  
20 *CESS.—Community financial institution (that is ei-*  
21 *ther an insured depository institution or credit*  
22 *union) access to advanced fraud detection technology,*  
23 *including—*

24               (A) *challenges faced by community finan-*  
25 *cial institutions in accessing or deploying ad-*

1        *vanced fraud detection tools, including unique*  
2        *challenges faced by various types of community*  
3        *financial institutions;*

4                *(B) whether economies of scale disadvantage*  
5        *smaller community financial institutions in gen-*  
6        *eral, or certain types of smaller financial insti-*  
7        *tutions;*

8                *(C) options to facilitate shared services,*  
9        *utility models, managed-service providers, or*  
10       *consortium-based fraud detection platforms; and*

11               *(D) recommendations to ensure regulatory*  
12       *guidance is appropriately tailored to avoid dis-*  
13       *couraging adoption by smaller community fi-*  
14       *nancial institutions.*

15        *(3) ARTIFICIAL INTELLIGENCE AND MACHINE*  
16       *LEARNING.—Artificial intelligence and machine*  
17       *learning, including—*

18               *(A) the use by insured depository institu-*  
19       *tions and credit unions of artificial intelligence*  
20       *and machine learning models, applications, and*  
21       *tools in detecting fraud patterns, anomalies, syn-*  
22       *thetic identity fraud, and real-time payment*  
23       *fraud;*

24               *(B) governance frameworks used by insured*  
25       *depository institutions and credit unions to*

1        *manage fraud model risk, explainability, and*  
2        *validation; and*

3                *(C) steps Federal banking agencies can take*  
4        *in coordination with other relevant government*  
5        *agencies and the private sector to ensure access*  
6        *by insured depository institutions and credit*  
7        *unions, including community financial institu-*  
8        *tions and their third-party vendors, to such mod-*  
9        *els, applications, and tools.*

10        *(4) INFORMATION SHARING AND PUBLIC-PRIVATE*  
11        *PARTNERSHIPS.—Information sharing and public-*  
12        *private partnerships, including—*

13                *(A) the effectiveness of existing information-*  
14        *sharing frameworks;*

15                *(B) whether expanded public-private part-*  
16        *nerships or centralized fraud utilities would en-*  
17        *hance detection capabilities;*

18                *(C) the feasibility of a voluntary fraud ana-*  
19        *lytics consortium accessible to community finan-*  
20        *cial institutions; and*

21                *(D) privacy, data protection, and cybersecu-*  
22        *rity considerations associated with expanded*  
23        *data sharing.*

24        *(5) PAYMENTS SYSTEM RISKS.—Payments sys-*  
25        *tem risk, including—*

1           (A) *fraud risks associated with electronic*  
2           *funds transfers and checks; and*

3           (B) *whether advanced analytics can reduce*  
4           *fraud while preserving settlement finality and*  
5           *payment system stability.*

6           (6) *REGULATORY AND SUPERVISORY CONSIDER-*  
7           *ATIONS.—Regulatory and supervisory considerations,*  
8           *including—*

9           (A) *what benefits and risks arise from exist-*  
10          *ing supervisory expectations with respect to in-*  
11          *novations in fraud detection and prevention, in-*  
12          *cluding whether existing supervisory expectations*  
13          *create barriers to innovation while maintaining*  
14          *relevant safeguards;*

15          (B) *the need for interagency guidance, regu-*  
16          *latory clarity, or safe harbors to support tech-*  
17          *nology adoption in a manner that promotes*  
18          *fraud detection and prevention consistent with*  
19          *consumer protection, privacy, safety and sound-*  
20          *ness, and national security;*

21          (C) *opportunities to harmonize expectations*  
22          *across Federal banking agencies; and*

23          (D) *whether additional training for Federal*  
24          *banking agencies staff is necessary to promote ef-*  
25          *fective regulation and supervision of financial*

1        *institutions' use of advanced fraud detection*  
2        *technology, especially for community financial*  
3        *institutions.*

4        *(c) REPORT AND RECOMMENDATIONS.—*

5            *(1) REPORT.—Not later than 18 months after the*  
6        *date of enactment of this Act, the Federal banking*  
7        *agencies shall issue a report to the Committee on Fi-*  
8        *nancial Services of the House of Representatives and*  
9        *the Committee on Banking, Housing, and Urban Af-*  
10       *airs of the Senate containing all findings and deter-*  
11       *minations made in carrying out the study required*  
12       *under this section, and make such report publicly*  
13       *available.*

14           *(2) CLASSIFIED ANNEX.—A report under para-*  
15       *graph (1) may include a classified annex, if applica-*  
16       *ble, provided to the committees.*

17           *(3) RECOMMENDATIONS.—The report required*  
18       *under paragraph (1) shall include legislative, regu-*  
19       *latory, or supervisory recommendations that promote*  
20       *fraud detection and prevention consistent with con-*  
21       *sumer protection, safety and soundness, and national*  
22       *security, which may include—*

23                *(A) proposals to support shared fraud detec-*  
24        *tion utilities or consortium-based analytics plat-*  
25        *forms;*

1                   (B) guidance or safe harbors to encourage  
2                   artificial intelligence use in fraud prevention;

3                   (C) pilot programs tailored to community  
4                   financial institutions; and

5                   (D) recommendations to strengthen public-  
6                   private information sharing consistent with pri-  
7                   vacy and civil liberties protections.

8   **SEC. 4. COMMUNITY FINANCIAL INSTITUTION FRAUD TECH-**  
9                   **NOLOGY PILOT PROGRAM.**

10           (a) *IN GENERAL*.—Not later than 1 year after submis-  
11           sion of the report required under section 3(c), the Federal  
12           banking agencies may jointly establish a voluntary pilot  
13           program to facilitate community financial institution ac-  
14           cess for insured depository institutions and credit unions  
15           with less than \$10,000,000,000 in total consolidated assets  
16           to advanced fraud detection tools.

17           (b) *PROGRAM FEATURES*.—The pilot program de-  
18           scribed in subsection (a) may include—

19                   (1) pooled procurement or shared services models;

20                   (2) model validation assistance or technical sup-  
21           port;

22                   (3) standardized vendor risk management tem-  
23           plates;

24                   (4) regulatory clarity regarding model govern-  
25           ance expectations; and

1           (5) *collaboration with the Department of the*  
2           *Treasury and law enforcement to provide anonymized*  
3           *fraud typology data feeds.*

4           (c) *SUNSET AND REPORT.—*

5           (1) *SUNSET.—Any pilot program established*  
6           *under this section shall expire not later than 3 years*  
7           *after submission of the report required under section*  
8           *3(c).*

9           (2) *REPORT.—Not later than 6 months after the*  
10          *expiration of all pilot programs established under this*  
11          *section, the Federal banking agencies shall issue a re-*  
12          *port to the Committee on Financial Services of the*  
13          *House of Representatives and the Committee on*  
14          *Banking, Housing, and Urban Affairs of the Senate,*  
15          *and make such report available to the public, con-*  
16          *taining—*

17                (A) *all findings and determinations made*  
18                *by the Federal banking agencies in carrying out*  
19                *any pilot program established under this section;*  
20                *and*

21                (B) *any legislative, regulatory, or other rec-*  
22                *ommendations the Federal banking agencies may*  
23                *have based on such findings and determinations.*

- 1           (3) *CLASSIFIED ANNEX*.—A report under para-  
2       graph (2) may include a classified annex, if applica-  
3       ble, provided to the committees.



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