

119TH CONGRESS
1ST SESSION

H. R. 6654

To amend title 38, United States Code, to require the Secretary of Veterans Affairs to establish and implement a comprehensive policy for managing software assets throughout the Department, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 11, 2025

Ms. MACE introduced the following bill; which was referred to the Committee on Veterans' Affairs

A BILL

To amend title 38, United States Code, to require the Secretary of Veterans Affairs to establish and implement a comprehensive policy for managing software assets throughout the Department, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Veterans Affairs Man-
5 agement and Oversight of Software Assets Act of 2025”
6 or the “VAMOS Act of 2025”.

1 **SEC. 2. DEPARTMENT-WIDE SOFTWARE ASSET MANAGE-**
2 **MENT POLICY FOR THE DEPARTMENT OF**
3 **VETERANS AFFAIRS.**

4 (a) IN GENERAL.—Subchapter II of chapter 5 of title
5 38, United States Code, is amended by adding at the end
6 the following new section:

7 **“§ 534. Department-wide software asset management**
8 **policy**

9 “(a) ESTABLISHMENT.—The Secretary shall ensure
10 coordination between the Chief Information Officer and
11 such other officers as the Secretary considers appropriate
12 to establish and implement a comprehensive policy for
13 managing software assets.

14 “(b) MINIMUM ELEMENTS.—The policy required by
15 subsection (a) shall, at a minimum, provide for the fol-
16 lowing:

17 “(1) Maintaining a comprehensive inventory of
18 software assets.

19 “(2) Assessing interoperability and license re-
20 strictions with respect to those assets.

21 “(3) Identifying and eliminating waste, fraud,
22 and abuse, including by regularly comparing the in-
23 ventory maintained under paragraph (1) against
24 purchase records, subscription records, vendor billing
25 records, and contract files to identify discrepancies,

1 over-procurement, redundant purchases, unauthor-
2 ized use, and under-utilized licenses.

3 “(4) Requiring that the Chief Information offi-
4 cer coordinate with the relevant officials in the De-
5 partment regarding any significant acquisition of a
6 software asset.

7 “(5) Adopting cost-effective licensing strategies,
8 including enterprise-wide agreements where prac-
9 ticable.

10 “(6) Measuring and enforcing compliance with
11 license terms.

12 “(c) REVIEWS AND UPDATES.—Not less than once
13 every three years, the Chief Information Officer, in con-
14 sultation with the Chief Financial Officer and any other
15 appropriate officials of the Department, or their designees,
16 shall review and update the policy.

17 “(d) TRAINING.—The Secretary shall ensure that
18 each employee responsible for acquiring, managing, or im-
19 plementing software assets receives training no less often
20 than annually on matters relevant to their duties, includ-
21 ing such matters as—

22 “(1) negotiating contract terms to minimize
23 vendor-imposed restrictions on deployment, data ac-
24 cess, and transferability;

1 “(2) the differences between acquiring commer-
2 cial software and custom software development; and

3 “(3) evaluating cost models for seat-based, con-
4 sumption-based, enterprise, or scalable license struc-
5 tures.

6 “(e) USE OF EXISTING RESOURCES.—This section
7 shall be implemented using existing personnel, systems,
8 and funds. This section does not authorize additional ap-
9 propriations or the establishment of a new program, office,
10 or organizational entity.

11 “(f) ANNUAL REPORT.—The Secretary shall include,
12 in the annual report submitted to Congress under section
13 529 of this title—

14 “(1) a description of any substantive updates to
15 the policy made during the preceding year; and

16 “(2) an estimate of cost savings realized from
17 implementation of the policy during the preceding
18 year.

19 “(g) DEFINITIONS.—In this section:

20 “(1) The term ‘comprehensive inventory of soft-
21 ware assets’—

22 “(A) includes—

23 “(i) the comprehensive inventory of
24 software licenses required by section
25 2(b)(2)(A) of the Making Electronic Gov-

ernment Accountable By Yielding Tangible
Efficiencies Act of 2016 (Public Law 114–
210; 40 U.S.C. 11302 note) and any direc-
tive issued by the Director of the Office of
Management and Budget under that Act;
and

“(ii) a comprehensive inventory of all
other software assets (as defined in this
section); and

“(B) reflects all accounts, subscriptions,
tenants, deployments, and associated license or
usage entitlements.

“(2) The term ‘software asset’ means any soft-
ware, software-as-a-service (SaaS) product, cloud-
based service, platform service, or application pro-
gramming interface (API) service for which the De-
partment incurs a cost to acquire, license, subscribe,
operate, or maintain, whether hosted on Govern-
ment-managed or vendor-managed infrastructure.
The term includes any associated software license,
subscription, usage right, seat entitlement, capacity
allocation, or consumption-based entitlement that
governs access to or use of such software
functionality.

1 “(h) SUNSET.—The requirements and authorities of
2 this section shall terminate on the date that is five years
3 after the date of the enactment of the VAMOSA Act.”.

4 (b) CLERICAL AMENDMENT.—The table of sections
5 at the beginning of such chapter is amended by inserting
6 after the item relating to section 533 the following new
7 item:

“534. Department-wide software asset management policy.”.

8 (c) GAO REPORT.—Not later than three years after
9 the date of the enactment of this Act, the Comptroller
10 General shall submit to the Committees on Veterans’ Af-
11 fairs of the Senate and the House of Representatives a
12 report evaluating—

13 (1) the Department’s implementation of section
14 534 of title 38, United States Code, as added by this
15 section;

16 (2) the cost savings achieved and duplication
17 reduced; and

18 (3) the degree of operational independence and
19 conflict avoidance in any contractor support used to
20 perform inventory management or entitlement rec-
21 onciliation.

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