

119TH CONGRESS  
1ST SESSION

# H. R. 6032

To amend title 38, United States Code, to direct the Secretary of Veterans Affairs to furnish headstones, markers, and medallions for graves of certain enslaved individuals and individuals who performed military functions despite ineligibility to serve in the Armed Forces.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 12, 2025

Mr. HORSFORD (for himself and Mr. BACON) introduced the following bill;  
which was referred to the Committee on Veterans' Affairs

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## A BILL

To amend title 38, United States Code, to direct the Secretary of Veterans Affairs to furnish headstones, markers, and medallions for graves of certain enslaved individuals and individuals who performed military functions despite ineligibility to serve in the Armed Forces.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Headstones for Honor  
5 Act”.

1 **SEC. 2. ELIGIBILITY FOR HEADSTONES, MARKERS, AND ME-**  
2 **DALLIONS, FURNISHED BY THE SECRETARY**  
3 **OF VETERANS AFFAIRS, FOR GRAVES OF CER-**  
4 **TAIN ENSLAVED INDIVIDUALS AND INDIVID-**  
5 **UALS WHO PERFORMED MILITARY FUNC-**  
6 **TIONS DESPITE INELIGIBILITY TO SERVE IN**  
7 **THE ARMED FORCES.**

8 (a) ESTABLISHMENT.—Section 2306 of title 38,  
9 United States Code, is amended—

10 (1) in subsection (a)—

11 (A) in paragraph (3), by inserting “and  
12 Navies” after “Armies”; and

13 (B) by inserting, after paragraph (5), the  
14 following new paragraphs:

15 “(6) Any enslaved individual, determined by the Sec-  
16 retary to have—

17 “(A) accompanied a member of the Armed  
18 Forces or a Civil War veteran (as that term is de-  
19 fined in section 1501 of this title) during active mili-  
20 tary or naval service of such member or Civil War  
21 veteran; or

22 “(B) served in the Armed Forces (or Confed-  
23 erate Army or Navy) in lieu of another individual.

24 “(7) Any individual determined by the Secretary to  
25 have performed a military function while prohibited from  
26 serving as a member of the Armed Forces—

1 “(A) by Federal, State, or Tribal law; and

2 “(B) on the basis of race, gender, sex, or eth-  
3 nicity.”;

4 (2) in subsection (d)(1), by striking “or (5)”  
5 and inserting “, (5), (6), or (7)”;

6 (3) by redesignating subsections (j) and (k) as  
7 subsections (l) and (m), respectively; and

8 (4) by inserting after subsection (i) the fol-  
9 lowing new subsections:

10 “(j) With respect to an individual described in para-  
11 graph (6) of subsection (a), who served in the military or  
12 naval forces of the Confederate States of America during  
13 the Civil War, a headstone, marker, or medallion, fur-  
14 nished by the Secretary, shall include language that de-  
15 notes such individual was forced to support their own en-  
16 slavement.

17 “(k) With respect to an individual described in para-  
18 graph (6) or (7) of subsection (a), a request to the Sec-  
19 retary for a headstone, marker, or medallion may be made  
20 only by—

21 “(1) a direct descendant of the individual de-  
22 scribed in such paragraph; or

23 “(2) an individual whom the Secretary deter-  
24 mines has made a sufficiently reasonable attempt to  
25 solicit, from such a known direct descendant, con-

1 sent to make such request on behalf of such direct  
2 descendant.”.

3 (b) REGULATIONS.—Not later than one year after the  
4 date of the enactment of this Act, the Secretary of Vet-  
5 erans Affairs shall prescribe regulations to implement the  
6 amendments made by subsection (a). Such regulations  
7 shall—

8 (1) be informed by comment, solicited by the  
9 Secretary, from—

10 (A) Civil War historians;

11 (B) civil rights organizations; and

12 (C) direct descendants of individuals de-  
13 scribed in under paragraphs (6) and (7) of sec-  
14 tion 2306(a) of title 38, United States Code (as  
15 added by such subsection);

16 (2) define the term “military function” for pur-  
17 poses of such section; and

18 (3) establish what evidence the Secretary may  
19 consider when determining the performance of mili-  
20 tary functions of such individuals or family relation-  
21 ships to such individuals, which shall include—

22 (A) Federal or State pay records;

23 (B) Federal or State pension records;

24 (C) Confederate pay records;

25 (D) regimental histories;

- 1 (E) newspapers;  
2 (F) photographs;  
3 (G) ship logs;  
4 (H) diaries;  
5 (I) family records, including bibles; and  
6 (J) church records.

7 (c) EFFECTIVE DATE.—The amendments made by  
8 subsection (a) shall take effect on the earlier of—

9 (1) the date on which the Secretary prescribes  
10 regulations under subsection (b); and

11 (2) the date that is one year after the date of  
12 the enactment of this Act.

13 (d) REPORT.—Not later than 15 months after the  
14 date of the enactment of this Act, the Secretary shall sub-  
15 mit to the Committees on Veterans' Affairs of the Senate  
16 and the House of Representatives a report on the imple-  
17 mentation of the amendments made by subsection (a) and  
18 the regulations prescribed under subsection (b).

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