

119TH CONGRESS  
1ST SESSION

# H. R. 5908

To require Executive agencies to submit reports to Congress regarding employees who are furloughed during any period during which there is a lapse in appropriations, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 2025

Mr. SCOTT FRANKLIN of Florida (for himself, Mr. WEBSTER of Florida, Ms. STEFANIK, Mr. CLINE, Mr. BUCHANAN, and Mr. FALLON) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

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## A BILL

To require Executive agencies to submit reports to Congress regarding employees who are furloughed during any period during which there is a lapse in appropriations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Non-Essential Workers  
5 Transparency Act”.

6 **SEC. 2. REPORTING REQUIREMENTS.**

7 (a) **DEFINITIONS.**—In this section:

1           (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2           TEES.—The term “appropriate congressional com-  
3           mittees” means, with respect to an Executive agen-  
4           cy—

5                   (A) the Committee on Homeland Security  
6                   and Governmental Affairs of the Senate;

7                   (B) the Committee on Oversight and Gov-  
8                   ernment Reform of the House of Representa-  
9                   tives; and

10                  (C) any other committee of Congress with  
11                  jurisdiction with respect to the Executive agen-  
12                  cy.

13           (2) COVERED EMPLOYEE.—The term “covered  
14           employee” means an employee of an Executive agen-  
15           cy who is furloughed (as defined in section 7511(a)  
16           of title 5, United States Code) during a covered pe-  
17           riod with respect to that Executive agency.

18           (3) COVERED PERIOD.—The term “covered pe-  
19           riod” means, with respect to an Executive agency, a  
20           period beginning on the date which a lapse in appro-  
21           priations with respect to such Executive agency be-  
22           gins and ending on the date on which such lapse in  
23           appropriation ends.

1           (4) EXECUTIVE AGENCY.—The term “Executive  
2           agency” has the meaning given the term in section  
3           105 of title 5, United States Code.

4           (b) REQUIREMENTS.—Not later than 30 days after  
5           the date on which a covered period with respect to an Ex-  
6           ecutive agency ends, the Under Secretary (or the equiva-  
7           lent) of that Executive agency shall electronically submit  
8           to the appropriate congressional committees with respect  
9           to that Executive agency a report that contains—

10           (1) the total number of employees (including  
11           contract employees) employed by the Executive  
12           agency, as of the day before the day on which that  
13           covered period began;

14           (2) the total amount expended by the Executive  
15           agency on salaries of employees during the fiscal  
16           year preceding the fiscal year in which that covered  
17           period began;

18           (3) the total number of employees of the Execu-  
19           tive agency who were covered employees during that  
20           covered period;

21           (4) the sum obtained by adding the annual rate  
22           of basic pay of each employee described in para-  
23           graph (3);

1           (5) the total number of employees of the Execu-  
2           tive agency who were not covered employees during  
3           that covered period; and

4           (6) the sum obtained by adding the annual rate  
5           of basic pay of each employee described in para-  
6           graph (5).

7           (c) PROCEDURES.—

8           (1) CLASSIFICATION.—Each Executive agency  
9           submitting a report under subsection (b), or an up-  
10          date to such a report, shall submit that report or  
11          update in unclassified form, but that report or up-  
12          date may include a classified annex.

13          (2) PUBLICATION.—Not later than 30 days  
14          after the date on which an appropriate congressional  
15          committee receives a report submitted under sub-  
16          section (b), that appropriate congressional com-  
17          mittee shall publish the report on the website of the  
18          appropriate congressional committee.

19          (d) ECONOMIC EFFECT REPORT.—Not later than 30  
20          days after the date on which a covered period ends, the  
21          Director of the Congressional Budget Office shall submit  
22          to Congress and make publicly available on a website of  
23          the Congressional Budget Office a report on the effects

- 1 on the economy of the United States of the lapse in appro-
- 2 priations occurring during such covered period.

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