

119TH CONGRESS  
1ST SESSION

# H. R. 5535

To provide benefits for noncitizen members of the Armed Forces, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 19, 2025

Mr. TAKANO (for himself, Ms. LOFGREN, Mr. NADLER, Mr. CORREA, Mr. VARGAS, Mr. RUIZ, Mrs. RADEWAGEN, and Ms. SALAZAR) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Veterans' Affairs, and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide benefits for noncitizen members of the Armed Forces, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Veteran Service Rec-  
5 ognition Act of 2025”.

1 **SEC. 2. STUDY AND REPORT ON NONCITIZEN VETERANS**  
2 **REMOVED FROM THE UNITED STATES.**

3 (a) STUDY REQUIRED.—Not later than 1 year after  
4 the date of the enactment of this Act, the Secretary of  
5 Defense, the Secretary of Homeland Security, and the  
6 Secretary of Veterans Affairs shall jointly carry out a  
7 study on noncitizen veterans and noncitizen former mem-  
8 bers of the Armed Forces who were removed from the  
9 United States during the period beginning on January 1,  
10 1990, and ending on the date of the enactment of this  
11 Act, which shall include the following:

12 (1) The number of noncitizens removed by U.S.  
13 Immigration and Customs Enforcement or the Im-  
14 migration and Naturalization Service during the pe-  
15 riod covered by the report who served in the Armed  
16 Forces for an aggregate period of more than 180  
17 days.

18 (2) For each noncitizen described in paragraph  
19 (1)—

20 (A) the country of nationality or last habit-  
21 ual residence of the noncitizen;

22 (B) the total length of time the noncitizen  
23 served as a member of the Armed Forces;

24 (C) each ground on which the noncitizen  
25 was ordered removed under section 237(a) of  
26 the Immigration and Nationality Act (8 U.S.C.

1 1227(a)) or section 212(a) of the Immigration  
2 and Nationality Act (8 U.S.C. 1182(a)), as ap-  
3 plicable; and

4 (D) whether the noncitizen appealed the  
5 removal order to the Board of Immigration Ap-  
6 peals.

7 (3) Each of the following enumerations:

8 (A) The number of noncitizens described in  
9 paragraph (1) who were discharged or released  
10 from service under honorable conditions.

11 (B) The number of noncitizens described  
12 in paragraph (1) who were discharged or re-  
13 leased from service under other than honorable  
14 conditions.

15 (C) The number of noncitizens described in  
16 paragraph (1) who were deployed overseas.

17 (D) The number of noncitizens described  
18 in paragraph (1) who served on active duty in  
19 the Armed Forces in an overseas contingency  
20 operation.

21 (E) The number of noncitizens described  
22 in paragraph (1) who were awarded decorations  
23 or medals.

24 (F) The number of noncitizens described  
25 in paragraph (1) who applied for benefits under

1 laws administered by the Secretary of Veterans  
2 Affairs.

3 (G) The number of noncitizens described  
4 in paragraph (1) who receive benefits described  
5 in subparagraph (F).

6 (4) A description of the reasons preventing any  
7 of the noncitizens who applied for benefits described  
8 in paragraph (3)(F) from receiving such benefits.

9 (b) REPORT.—Not later than 90 days after the date  
10 of the completion of the study required under subsection  
11 (a), the Secretary of Defense, the Secretary of Homeland  
12 Security, and the Secretary of Veterans Affairs shall joint-  
13 ly submit a report containing the results of such study  
14 to the appropriate congressional committees.

15 **SEC. 3. INFORMATION SYSTEM ON VETERANS SUBJECT TO**  
16 **REMOVAL.**

17 (a) ESTABLISHMENT.—Not later than 180 days after  
18 the date of the enactment of this Act, the Secretary of  
19 Homeland Security shall create—

20 (1) a protocol for identifying noncitizens who  
21 are or may be veterans; and

22 (2) a system for maintaining information about  
23 noncitizen veterans identified pursuant to the pro-  
24 tocol created under paragraph (1) and information

1 provided by the Under Secretary of Defense for Per-  
2 sonnel and Readiness under section 4(d).

3 (b) INFORMATION SHARING.—The system shall be  
4 shared across all components of the Department of Home-  
5 land Security, including Enforcement and Removal Oper-  
6 ations, the Office of the Principal Legal Advisor, Home-  
7 land Security Investigations, and the Military Family Im-  
8 migration Advisory Committee.

9 (c) CONSIDERATION OF VETERAN STATUS.—The  
10 Secretary of Homeland Security shall ensure that, in the  
11 case of any noncitizen veteran who is potentially remov-  
12 able, and in any removal proceeding against such a noncit-  
13 izen veteran, information available under this system is  
14 taken into consideration, including for purposes of any ad-  
15 judication on the immigration status of such veteran.

16 (d) USE OF SYSTEM REQUIRED.—The Secretary of  
17 Homeland Security may not initiate removal proceedings  
18 against an individual prior to using the system established  
19 under subsection (a) to attempt to determine whether the  
20 individual is a veteran. If the Secretary of Homeland Se-  
21 curity determines that such an individual is or may be a  
22 veteran, the Secretary shall notify the Military Family Im-  
23 migration Advisory Committee concurrently upon initi-  
24 ating removal proceedings against such individual.

1 (e) TRAINING.—Beginning in the first fiscal year that  
2 begins after the Secretary of Homeland Security completes  
3 the requirements under subsection (a), personnel of U.S.  
4 Immigration and Customs Enforcement shall participate,  
5 on an annual basis, in a training on the protocol developed  
6 under this section.

7 **SEC. 4. MILITARY FAMILY IMMIGRATION ADVISORY COM-**  
8 **MITTEE.**

9 (a) ESTABLISHMENT.—Not later than 180 days after  
10 the date of the enactment of this Act, the Secretary of  
11 Homeland Security shall establish an advisory committee,  
12 to be known as the “Military Family Immigration Advi-  
13 sory Committee”, to provide recommendations to the Sec-  
14 retary of Homeland Security on the exercise of discretion  
15 in any case involving removal proceedings for—

16 (1) a member of the Armed Forces;

17 (2) a veteran; or

18 (3) a covered family member.

19 (b) MEMBERSHIP.—The Advisory Committee shall be  
20 composed of 9 members, appointed by the Secretary of  
21 Homeland Security.

22 (c) CASE REVIEWS.—

23 (1) IN GENERAL.—Not later than 30 days after  
24 the Advisory Committee identifies or is notified  
25 about the case of an individual described in sub-

1 section (a), the Advisory Committee shall meet to re-  
2 view the case and to provide a written recommenda-  
3 tion to the Secretary of Homeland Security on  
4 whether—

5 (A) an exercise of discretion is warranted,

6 including—

7 (i) termination of removal pro-  
8 ceedings;

9 (ii) parole;

10 (iii) deferred action;

11 (iv) a stay of removal;

12 (v) administrative closure; or

13 (vi) authorization to apply for any  
14 other form of relief; or

15 (B) to continue seeking the removal of  
16 such individual.

17 (2) SUBMISSION OF INFORMATION.—An indi-  
18 vidual who is the subject of a case review under  
19 paragraph (1) may submit information to the Advi-  
20 sory Committee, and the Advisory Committee shall  
21 consider such information.

22 (3) PROCEDURES.—In conducting each case re-  
23 view under paragraph (1), the Advisory Committee  
24 shall consider, as factors weighing in favor of a rec-  
25 ommendation under paragraph (1)(A)—

1 (A) with respect to a member of the  
2 Armed Forces, whether the individual—

3 (i) was an enlisted member or officer  
4 of the Armed Forces;

5 (ii) received a medal or decoration,  
6 was deployed, or was otherwise evaluated  
7 for merit in service during his or her serv-  
8 ice in the Armed Forces;

9 (iii) is a national of a country that  
10 prohibits repatriation of an individual after  
11 any service in the Armed Forces; or

12 (iv) contributed to his or her local  
13 community during his or her service in the  
14 Armed Forces;

15 (B) with respect to a veteran, whether the  
16 individual—

17 (i) was an enlisted member or officer  
18 of the Armed Forces;

19 (ii) completed a period of service in  
20 the Armed Forces and was discharged  
21 under conditions other than dishonorable;

22 (iii) received a medal or decoration,  
23 was deployed, or was otherwise evaluated  
24 for merit in service during his or her serv-  
25 ice in the Armed Forces;

1 (iv) is a national of a country that  
2 prohibits repatriation of an individual after  
3 any service in the Armed Forces of another  
4 country; or

5 (v) contributed to his or her local  
6 community during or after his or her serv-  
7 ice in the Armed Forces; and

8 (C) with respect to a covered family mem-  
9 ber, whether the individual—

10 (i) supported a member of the Armed  
11 Forces serving on active duty or a veteran,  
12 including through financial support, emo-  
13 tional support, or caregiving; or

14 (ii) contributed to his or her local  
15 community during or after the military  
16 service of the member or of the veteran.

17 (4) PRECLUDING FACTOR.—In conducting each  
18 case review under paragraph (1), the Advisory Com-  
19 mittee shall consider, as a factor requiring a rec-  
20 ommendation under paragraph (1)(B), whether the  
21 member of the Armed Forces, veteran, or covered  
22 family member has been convicted of 5 offenses for  
23 driving while intoxicated (including a conviction  
24 under the influence of or impaired by alcohol or  
25 drugs), unless the conviction is older than 25 years.

1 (d) BRIEFINGS ON NONCITIZEN VETERANS.—The  
2 Under Secretary of Defense for Personnel and Readiness  
3 shall provide detailed briefings to the Advisory Committee  
4 regarding the service of a noncitizen veteran when that  
5 individual’s case is being considered by the Advisory Com-  
6 mittee.

7 (e) BRIEFINGS ON ACTIONS IN RESPONSE TO REC-  
8 OMMENDATIONS.—Not less frequently than quarterly, the  
9 Secretary of Homeland Security shall provide detailed  
10 briefings to the Advisory Committee regarding actions  
11 taken in response to the recommendations of the Advisory  
12 Committee, including detailed explanations for any cases  
13 in which a recommendation of the Advisory Committee  
14 was not followed.

15 (f) TRANSFER OF CASE FILES.—For any individual  
16 with respect to whom the Advisory Committee is con-  
17 ducting a case review under this section, the Secretary of  
18 Defense and Secretary of Homeland Security shall provide  
19 to the Advisory Committee a copy of any available record  
20 pertaining to that individual, including such individual’s  
21 alien file, that is relevant to the case review.

22 (g) LIMITATION ON REMOVAL.—Notwithstanding  
23 any other provision of law, an individual described in sub-  
24 section (a) may not be ordered removed until the Advisory

1 Committee has provided a recommendation with respect  
2 to that individual to the Secretary of Homeland Security.

3 (h) **LIMITATION ON ELIGIBILITY FOR CASE RE-**  
4 **VIEW.**—An individual who is inadmissible based on a con-  
5 viction of an aggravated felony described in subparagraph  
6 (A) of section 101(a)(43) of the Immigration and Nation-  
7 ality Act (8 U.S.C. 1101(a)(43)) shall be ineligible for a  
8 case review under this section.

9 **SEC. 5. PROGRAM OF CITIZENSHIP THROUGH MILITARY**  
10 **SERVICE.**

11 (a) **IN GENERAL.**—

12 (1) **PROGRAM ESTABLISHED.**—The Secretary of  
13 Homeland Security, acting through the Director of  
14 U.S. Citizenship and Immigration Services, and in  
15 coordination with the Secretary of Defense, shall  
16 jointly implement a program to ensure that—

17 (A) each eligible noncitizen is afforded the  
18 opportunity to file an application for naturaliza-  
19 tion at any point on or after the first day of  
20 service on active duty or first day of service as  
21 a member of the Selected Reserve pursuant to  
22 section 329 of the Immigration and Nationality  
23 Act (8 U.S.C. 1440); and

24 (B) the duly authenticated certification (or  
25 any other successor form) required under sec-

1           tion 329(b)(3) of the Immigration and Nation-  
2           ality Act (8 U.S.C. 1140(b)(3)) is issued to  
3           each noncitizen not later than 30 days after the  
4           individual makes a request for such certifi-  
5           cation.

6           (2) ELIGIBLE NONCITIZEN.—For purposes of  
7           this subsection, the term “eligible noncitizen” means  
8           a noncitizen who serves or has served in the Armed  
9           Forces of the United States during any period that  
10          the President by Executive order designates as a pe-  
11          riod during which the Armed Forces of the United  
12          States are or were engaged in military operations in-  
13          volving armed conflict with a hostile foreign force.

14          (b) JAG TRAINING.—The Secretary of Defense shall  
15          ensure that appropriate members of the Judge Advocate  
16          General Corps of each Armed Force receive training to  
17          function as liaisons with U.S. Citizenship and Immigration  
18          Services with respect to applications for citizenship of non-  
19          citizen members of the Armed Forces.

20          (c) TRAINING FOR RECRUITERS.—The Secretary of  
21          Defense shall ensure that all recruiters in the Armed  
22          Forces receive training regarding—

23                  (1) the steps required for a noncitizen member  
24                  of the Armed Forces to receive citizenship;

1           (2) limitations on the path to citizenship for  
2 family members of such individuals; and

3           (3) points of contact at the Department of  
4 Homeland Security to resolve emergency immigra-  
5 tion-related situations with respect to such individ-  
6 uals and their family members.

7       (d) ANNUAL REPORTS.—The Secretary of each mili-  
8 tary department shall annually submit to the appropriate  
9 congressional committees a report on the number of all  
10 noncitizens who enlisted or were appointed in the military  
11 department concerned, all members of the Armed Forces  
12 in their department who naturalized, and all members of  
13 the Armed Forces in their department who were dis-  
14 charged or released without United States citizenship  
15 under the jurisdiction of such Secretary during the pre-  
16 ceding year.

17       (e) FURTHER FACILITATION NATURALIZATION FOR  
18 MILITARY PERSONNEL IN CONTINGENCY OPERATIONS.—  
19 Any person who has served honorably as a member of the  
20 Armed Forces of the United States in support of a contin-  
21 gency operation (as defined in section 101(a)(13) of title  
22 10, United States Code), and who, if separated from the  
23 Armed Forces, was separated under honorable conditions,  
24 may be naturalized as provided in section 329 of the Im-  
25 migration and Nationality Act (8 U.S.C. 1440) as though

1 the person had served during a period designated by the  
2 President under such section.

3 (f) NATURALIZATION THROUGH SERVICE IN THE  
4 ARMED FORCES OF THE UNITED STATES.—Section 328  
5 of the Immigration and Nationality Act (8 U.S.C. 1439)  
6 is amended—

7 (1) in subsection (a), by striking “six months”  
8 and inserting “one year”; and

9 (2) in subsection (d), by striking “six months”  
10 and inserting “one year”.

11 **SEC. 6. INFORMATION FOR MILITARY RECRUITS REGARD-**  
12 **ING NATURALIZATION THROUGH SERVICE IN**  
13 **THE ARMED FORCES.**

14 The Secretary of Defense, in coordination with the  
15 Secretary of Homeland Security, shall ensure that there  
16 is stationed or employed at each Military Entrance Proc-  
17 essing Station—

18 (1) an employee of U.S. Citizenship and Immi-  
19 gration Services; or

20 (2) in the case that the Secretary determines  
21 that it is impracticable to station or employ a person  
22 described in paragraph (1) at a Military Entrance  
23 Processing Station, a member of the Armed Forces  
24 or an employee of the Department of Defense—

1 (A) whom the Secretary determines is  
2 trained in the immigration laws; and

3 (B) who shall inform each military recruit  
4 who is not a citizen of the United States proc-  
5 essed at such Military Entrance Processing Sta-  
6 tion regarding naturalization through service in  
7 the Armed Forces under sections 328 and 329  
8 of the Immigration and Nationality Act (8  
9 U.S.C. 1439–1440).

10 **SEC. 7. RETURN OF ELIGIBLE VETERANS REMOVED FROM**  
11 **THE UNITED STATES; ADJUSTMENT OF STA-**  
12 **TUS.**

13 (a) **ELIGIBLE VETERANS.**—In the case of a noncit-  
14 izen who has been issued a final order of removal, the Sec-  
15 retary of Homeland Security, may, notwithstanding such  
16 order of removal, adjust that noncitizen’s status to that  
17 of an alien lawfully admitted for permanent residence, or  
18 admit such noncitizen for lawful permanent residence if  
19 the Secretary determines that such noncitizen is a veteran  
20 and, consistent with subsection (b), is not inadmissible.

21 (b) **WAIVER.**—

22 (1) **AUTHORITY.**—In the case of a noncitizen  
23 veteran described in subsection (a), the Secretary of  
24 Homeland Security may waive any applicable ground  
25 of inadmissibility under section 212(a) of the Immi-

1       gration and Nationality Act (8 U.S.C. 1182(a))  
2       (other than paragraphs (3) and (2)(H) of such sec-  
3       tion 212(a)), a finding of inadmissibility under para-  
4       graph (2)(A) based on a conviction of an aggravated  
5       felony described in subparagraph (A), (I), or (K) of  
6       section 101(a)(43) (8 U.S.C. 1101(a)(43)), or 5 con-  
7       victions for driving while intoxicated (including a  
8       conviction for driving while under the influence of or  
9       impaired by alcohol or drugs) unless the conviction  
10      is older than 25 years, if the Secretary determines  
11      that it is in the public interest.

12           (2) PUBLIC INTEREST CONSIDERATIONS.—In  
13      determining whether a waiver described in para-  
14      graph (1) is in the public interest, the Secretary of  
15      Homeland Security shall consider factors including  
16      the noncitizen’s service in the Armed Forces, and  
17      the recency and severity of any offense or conduct  
18      that forms the basis of a finding of inadmissibility  
19      under section 212(a) of the Immigration and Na-  
20      tionality Act (8 U.S.C. 1182(a)).

21           (c) PROCEDURES.—Not later than 180 days after the  
22      date of the enactment of this Act, the Secretary of Home-  
23      land Security shall, by rule, establish procedures to carry  
24      out this section.

1 (d) NO NUMERICAL LIMITATIONS.—Individuals who  
2 are granted lawful permanent residence under this section  
3 shall not be subject to the numerical limitations under sec-  
4 tion 201, 202, or 203 of the Immigration and Nationality  
5 Act (8 U.S.C. 1151, 1152, or 1153).

6 (e) CLARIFICATION.—If a noncitizen veteran’s status  
7 is adjusted under this section to that of an alien lawfully  
8 admitted for permanent residence, or if such noncitizen  
9 is lawfully admitted for permanent residence, such adjust-  
10 ment or admission shall create a presumption that the  
11 noncitizen has established good moral character under  
12 paragraphs (1) through (8) of section 101(f) of the Immi-  
13 gration and Nationality Act (8 U.S.C. 1101(f)).

14 (f) LIMITATION ON REMOVAL.—

15 (1) IN GENERAL.—A noncitizen who appears to  
16 be prima facie eligible for lawful permanent resident  
17 status under this section shall be given a reasonable  
18 opportunity to apply for such status. Such noncit-  
19 izen shall not be removed from the United States  
20 until a final administrative decision establishing in-  
21 eligibility for such status is rendered.

22 (2) EFFECT OF FINAL ORDER.—A noncitizen  
23 present in the United States who has been ordered  
24 removed or has been permitted to depart voluntarily  
25 from the United States may, notwithstanding such

1 order or permission to depart, apply for lawful per-  
2 manent resident status under this section. Such non-  
3 citizen shall not be required to file a separate motion  
4 to reopen, reconsider, or vacate the order of removal.  
5 If the Secretary of Homeland Security approves the  
6 application, the Secretary shall notify the Attorney  
7 General of such approval, and the Attorney General  
8 shall cancel the order of removal. If the Secretary  
9 renders a final administrative decision to deny the  
10 application, the order of removal or permission to  
11 depart shall be effective and enforceable to the same  
12 extent as if the application had not been made, only  
13 after all available administrative and judicial rem-  
14 edies have been exhausted.

15 **SEC. 8. ADJUSTMENT OF STATUS FOR CERTAIN IMMEDIATE**  
16 **RELATIVES OF UNITED STATES CITIZEN**  
17 **SERVICE MEMBERS OR VETERANS.**

18 (a) IN GENERAL.—For purposes of an application for  
19 adjustment of status pursuant to an approved petition for  
20 classification under section 204(a)(1)(A) of the Immigra-  
21 tion and Nationality Act (8 U.S.C. 1154(a)(1)(A)), an  
22 alien described in subsection (b)—

23 (1) is be deemed to have been inspected and ad-  
24 mitted into the United States; and

1           (2) shall not be subject to paragraphs (6)(A),  
2           (6)(C), (7)(A), and (9) of section 212(a) of such Act  
3           (8 U.S.C. 1182(a)).

4           (b) ALIEN DESCRIBED.—An alien is described in sub-  
5 section (a) if the alien is the beneficiary of an approved  
6 petition for classification under section 204(a)(1)(A) of  
7 the Immigration and Nationality Act (8 U.S.C.  
8 1154(a)(1)(A)) as an immediate relative (as defined in  
9 section 201(b)(2)(A)(i) of such Act (8 U.S.C.  
10 1151(b)(2)(A)(i))) of a citizen of the United States who—

11           (1) served, for a minimum of 2 years, on active  
12 duty in the Armed Forces or in a reserve component  
13 of the United States Armed Forces; and

14           (2) if discharged or released from service in the  
15 Armed Forces, was discharged or released under  
16 honorable conditions.

17 **SEC. 9. DEFINITIONS.**

18 In this Act:

19           (1) ADVISORY COMMITTEE.—The term “Advi-  
20 sory Committee” means the Military Family Immi-  
21 gration Advisory Committee established pursuant to  
22 section 4.

23           (2) APPROPRIATE CONGRESSIONAL COMMIT-  
24 TEES.—The term “appropriate congressional com-  
25 mittees” means—

1 (A) the Committee on Armed Services of  
2 the Senate;

3 (B) the Committee on Homeland Security  
4 and Governmental Affairs of the Senate;

5 (C) the Committee on the Judiciary of the  
6 Senate;

7 (D) the Committee on Veterans' Affairs of  
8 the Senate;

9 (E) the Committee on Armed Services of  
10 the House of Representatives;

11 (F) the Committee on Homeland Security  
12 of the House of Representatives;

13 (G) the Committee on the Judiciary of the  
14 House of Representatives; and

15 (H) the Committee on Veterans' Affairs of  
16 the House of Representatives.

17 (3) ARMED FORCES.—The term “Armed  
18 Forces” has the meaning given the term “armed  
19 forces” in section 101 of title 10, United States  
20 Code.

21 (4) COVERED FAMILY MEMBER.—The term  
22 “covered family member” means the noncitizen  
23 spouse or noncitizen child of—

24 (A) a member of the Armed Forces; or

25 (B) a veteran.

1           (5) IMMIGRATION LAWS.—The term “immigra-  
2           tion laws” has the meaning given that term in sec-  
3           tion 101 of the Immigration and Nationality Act (8  
4           U.S.C. 1101).

5           (6) NONCITIZEN.—The term “noncitizen”  
6           means an individual who is not a citizen or national  
7           of the United States (as defined in section 101(a) of  
8           the Immigration and Nationality Act (8 U.S.C.  
9           1101(a))).

10          (7) VETERAN.—The term “veteran” has the  
11          meaning given such term in section 101 of title 38,  
12          United States Code.

○