

119TH CONGRESS
1ST SESSION

H. R. 4436

To amend the Public Health Service Act with respect to cosmetic safety, with an emphasis on communities of color and professional salon workers, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 16, 2025

Ms. SCHAKOWSKY (for herself, Ms. PRESSLEY, Mrs. DINGELL, Mr. EVANS of Pennsylvania, Mr. KHANNA, Ms. NORTON, Mr. THANEDAR, Ms. TLAIB, and Mrs. WATSON COLEMAN) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Education and Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Public Health Service Act with respect to cosmetic safety, with an emphasis on communities of color and professional salon workers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Cosmetic Safety for
5 Communities of Color and Professional Salon Workers Act
6 of 2025”.

1 **SEC. 2. TABLE OF CONTENTS.**

2 The table of contents of this Act is as follows:

- 3 Sec. 1. Short title.
- 4 Sec. 2. Table of contents.
- 5 Sec. 3. Research on health disparities impacting communities of color.
- 6 Sec. 4. Research on health concerns impacting professional nail, hair, and beauty salon workers.
- 7 Sec. 5. Support for creating safer alternatives.
- 8 Sec. 6. National Resource Center on Beauty Justice.
- 9 Sec. 7. Translation of and access to safety data sheets.
- 10 Sec. 8. National Resource Center on Salon Worker Health and Safety.
- 11 Sec. 9. Food and Drug Administration regulation of synthetic braids.

12 **SEC. 3. RESEARCH ON HEALTH DISPARITIES IMPACTING**
 13 **COMMUNITIES OF COLOR.**

14 Part P of title III of the Public Health Service Act
 15 (42 U.S.C. 280 et seq.) is amended by adding at the end
 16 the following:

17 **“SEC. 399V-8. RESEARCH ON HEALTH DISPARITIES RE-**
 18 **LATED TO COSMETICS IMPACTING COMMU-**
 19 **NITIES OF COLOR.**

20 “(a) IN GENERAL.—The Secretary shall—

“(1) conduct, or award grants for, research, in-
 cluding community-based participatory research, re-
 lating to epidemiological, clinical, ecological, and so-
 cial scientific investigations into—

“(A) the chemicals that are linked to ad-
 verse health effects and most commonly found
 in cosmetics marketed to women and girls of
 color, including beauty, personal hygiene, and
 intimate care products;

1 “(B) the use of cosmetics containing such
2 chemicals by women and girls of color across
3 their lifespans;

4 “(C) the specific adverse health effects ex-
5 perienced by women and girls of color from ex-
6 posure to unsafe chemicals present in cosmetics
7 used by them; and

8 “(D) interventions that reduce exposure to,
9 or harm done by exposure to, unsafe chemicals
10 present in cosmetics used by women and girls
11 of color; and

12 “(2) disseminate the results of the investiga-
13 tions conducted or supported under paragraph (1) to
14 help communities of color identify and address po-
15 tentially unsafe chemical exposures in the use of cos-
16 metics.

17 “(b) REPORT.—Not later than 5 years after awarding
18 the first grant under subsection (a), the Secretary shall
19 make publicly available on the website of the Department
20 of Health and Human Services and submit to the Com-
21 mittee on Energy and Commerce of the House of Rep-
22 resentatives and the Committee on Health, Education,
23 Labor, and Pensions of the Senate a report on the results
24 of the investigations conducted or supported under sub-
25 section (a), including—

1 “(1) summary findings on—

2 “(A) marketing strategies, product cat-
3 egories, and specific cosmetics containing
4 chemicals linked to adverse health effects; and

5 “(B) the demographics of the populations
6 marketed to and using these cosmetics; and

7 “(2) recommended public health information
8 strategies to reduce potentially unsafe exposures
9 from cosmetics.

10 “(c) ELIGIBILITY.—To be eligible to receive a grant
11 under subsection (a), an eligible entity shall be any of the
12 following:

13 “(1) An accredited institution of higher edu-
14 cation.

15 “(2) A community-based organization.

16 “(3) A nongovernmental organization with ex-
17 pertise working with communities of color.

18 “(d) AUTHORIZATION OF APPROPRIATIONS.—To
19 carry out this section, there is authorized to be appro-
20 priated \$7,500,000, for the period of fiscal years begin-
21 ning with the fiscal year including the date of enactment
22 of this section and running through the fifth fiscal year
23 commencing after such date of enactment.”.

1 **SEC. 4. RESEARCH ON HEALTH CONCERNS IMPACTING**
2 **PROFESSIONAL NAIL, HAIR, AND BEAUTY**
3 **SALON WORKERS.**

4 Part P of title III of the Public Health Service Act
5 (42 U.S.C. 280 et seq.), as amended by section 3, is fur-
6 ther amended by adding at the end the following:

7 **“SEC. 399V-9. RESEARCH ON HEALTH CONCERNS IMPACT-**
8 **ING PROFESSIONAL NAIL, HAIR, AND BEAUTY**
9 **SALON WORKERS.**

10 “(a) IN GENERAL.—The Secretary shall—

11 “(1) conduct, or award grants for, research, in-
12 cluding community-based participatory research, re-
13 lating to epidemiological, clinical, ecological, and so-
14 cial scientific investigations into—

15 “(A) the chemicals that are linked to ad-
16 verse health effects and most commonly found
17 in cosmetics used by professional nail, hair, and
18 beauty salon workers;

19 “(B) the types and categories of profes-
20 sional salon products containing such chemicals
21 and the availability of safer alternatives;

22 “(C) the specific adverse health effects ex-
23 perience by professional nail, hair, and beauty
24 salon workers from exposure to unsafe chemi-
25 cals present in cosmetics used in nail, hair, and
26 beauty salons; and

1 “(D) interventions that reduce exposure to,
2 or harm done by exposure to, unsafe chemicals
3 present in cosmetics used in nail, hair, and
4 beauty salons; and

5 “(2) disseminate the results of the investiga-
6 tions conducted or supported under paragraph (1) to
7 help professional nail, hair, and beauty salon work-
8 ers identify and eliminate potentially unsafe chem-
9 ical exposures in their workplace.

10 “(b) ELIGIBILITY.—To be eligible to receive a grant
11 under subsection (a), an entity shall be any of the fol-
12 lowing:

13 “(1) An accredited institution of higher edu-
14 cation.

15 “(2) A community-based organization.

16 “(3) A nongovernmental organization with ex-
17 pertise working with communities of color or immi-
18 grant populations.

19 “(c) REPORT.—Not later than 5 years after awarding
20 the first grant under this section, the Secretary shall make
21 publicly available and submit to the Committee on Energy
22 and Commerce of the House of Representatives and the
23 Committee on Health, Education, Labor, and Pensions of
24 the Senate a report on the results of the investigations
25 conducted or supported under subsection (a), including—

1 “(1) summary findings, with respect to profes-
2 sional nail, hair, and beauty salon workers, on—

3 “(A) chemicals of concern and products
4 and product categories containing ingredients
5 linked to adverse health effects; and

6 “(B) the demographics of the populations
7 using these products and product categories;
8 and

9 “(2) recommended occupational health informa-
10 tion strategies for professional nail, hair, and beauty
11 salon workers to reduce potentially unsafe exposures
12 to cosmetics.

13 “(d) DEFINITION.—In this section, the term ‘salon
14 worker’ means a licensed or nonlicensed cosmetologist,
15 nail technician, barber, or esthetician who applies or ad-
16 ministers a cosmetic within the scope of their business
17 practices.

18 “(e) AUTHORIZATION OF APPROPRIATIONS.—To
19 carry out this section, there is authorized to be appro-
20 priated \$7,500,000, for the period of fiscal years begin-
21 ning with the fiscal year including the date of enactment
22 of this section and running through the fifth fiscal year
23 commencing after such date of enactment.”.

1 **SEC. 5. SUPPORT FOR CREATING SAFER ALTERNATIVES.**

2 (a) IN GENERAL.—The Secretary of Health and
3 Human Services (in this section referred to as the “Sec-
4 retary”), acting through the Commissioner of Food and
5 Drugs, shall award grants to support research focused on
6 the design of cosmetic chemicals that have no inherent
7 toxicity or association with adverse health effects.

8 (b) PRIORITY.—In awarding grants under subsection
9 (a), the Secretary shall give priority to applicants pro-
10 posing to focus on—

11 (1) replacing chemicals in professional cosmetic
12 products used by professional nail, hair, and beauty
13 salon workers with chemicals that are not associated
14 with adverse health events;

15 (2) replacing chemicals in cosmetic products
16 marketed to women and girls of color, including any
17 such beauty, personal hygiene, and intimate care
18 products, with chemicals that are not associated with
19 adverse health events; or

20 (3) providing assistance in creating safer prod-
21 uct formulations to minority-owned cosmetic compa-
22 nies that are manufacturing and marketing cosmetic
23 products to women or girls of color or professional
24 nail, hair, and beauty salon workers.

25 (c) DEFINITION.—In this section, the term “salon
26 worker” means a licensed or nonlicensed cosmetologist,

1 nail technician, barber, or esthetician who applies or ad-
2 ministers a cosmetic within the scope of their business
3 practices.

4 (d) AUTHORIZATION OF APPROPRIATIONS.—To carry
5 out this section, there is authorized to be appropriated
6 \$10,000,000 for the period of fiscal years beginning with
7 the fiscal year including the date of enactment of this sec-
8 tion and running through the fifth fiscal year commencing
9 after such date of enactment.

10 **SEC. 6. NATIONAL RESOURCE CENTER ON BEAUTY JUS-**
11 **TICE.**

12 (a) IN GENERAL.—The Secretary of Health and
13 Human Services shall award a grant to an eligible entity
14 to establish a National Resource Center on Beauty Justice
15 for the purpose of addressing unsafe cosmetic chemical ex-
16 posures experienced by—

- 17 (1) women and girls of color;
- 18 (2) men and boys of color;
- 19 (3) immigrant populations;
- 20 (4) language minorities;
- 21 (5) the LGBTQIA community; and
- 22 (6) other underserved populations as deter-
23 mined appropriate by the Secretary of Health and
24 Human Services for purposes of this subsection.

1 (b) ELIGIBILITY.—To be eligible to receive a grant
2 under subsection (a), an eligible entity shall be a commu-
3 nity-based or other nonprofit organization that—

4 (1) has a primary focus on eliminating toxic
5 chemical exposures linked to increasing rates of dis-
6 ease; and

7 (2) works with culturally and linguistically di-
8 verse minority communities, including populations
9 traditionally underserved due to—

10 (A) their immigration status;

11 (B) geographic location;

12 (C) sexual orientation;

13 (D) gender identity; or

14 (E) language barriers.

15 (c) USE OF FUNDS.—The National Resource Center
16 on Beauty Justice funded through this section shall use
17 such funds to carry out activities and initiatives that are
18 for the purpose described in subsection (a) and driven by
19 the needs, opportunities, and priorities of communities of
20 color, which may include activities and initiatives designed
21 to—

22 (1) conduct community outreach and organizing
23 and develop community-based interventions that em-
24 power and equip communities of color with the infor-
25 mation they need to select safe, non-toxic cosmetics;

1 (2) develop and implement outreach, awareness,
2 and education strategies targeted at women and
3 girls of color, men and boys of color, immigrant pop-
4 ulations, language minorities, and other underserved
5 populations, to decrease unsafe cosmetic chemical
6 exposures experienced by these populations;

7 (3) create or develop collaborative partnerships
8 to educate and train, and create best practices for,
9 relevant stakeholders including nongovernmental or-
10 ganizations, health care professionals, sororities and
11 fraternal organizations, community leaders, profes-
12 sional salon workers, brand owners, faith leaders,
13 teachers, and leaders from the LGBTQIA commu-
14 nity;

15 (4) develop educational curricula and outreach
16 strategies for middle and high schools and institu-
17 tions of higher education that include linguistically,
18 culturally, and community relevant content and sug-
19 gested interventions for youth populations; or

20 (5) create public education campaigns utilizing
21 culturally and linguistically appropriate images and
22 messaging for targeted populations including com-
23 munity members, youth, health care professionals,
24 salon workers, teachers, and other thought leaders.

25 (d) REPORT.—

1 (A) obtain or develop a safety data sheet
2 described in subsection (b) for each such cos-
3 metic that—

4 (i) the manufacturer or importer pro-
5 duces or imports; and

6 (ii) includes a hazardous chemical, or
7 a product ingredient associated with any
8 chemical hazard, that is classified as a
9 health hazard in accordance with the cri-
10 teria found in section 1910.1200(d) of title
11 29 of the Code of Federal Regulations, and
12 any successor regulations; and

13 (B) make the safety data sheet available
14 on the manufacturer or importer's website (in
15 addition to any other required manner of mak-
16 ing such sheet available) to distributors and
17 employers, including owners of hair, nail, and
18 beauty salons or spas or other establishments
19 that provide cosmetic services for humans, in
20 English, Spanish, Vietnamese, Chinese, Korean,
21 and upon request other languages.

22 (2) Each distributor of a cosmetic for profes-
23 sional use shall distribute and provide safety data
24 sheets described in subsection (b) in the same man-
25 ner as a distributor of a chemical hazard is required

1 to distribute and provide safety data sheets under
2 section 1910.1200(g) of title 29, Code of Federal
3 Regulations, or any successor regulations.

4 (3) Each employer, including any operator of a
5 salon or other establishment described in paragraph
6 (1)(B), shall—

7 (A) have a safety data sheet in the work-
8 place for each cosmetic for professional use that
9 is used in the course of the employer's business;

10 (B) make such safety data sheet available
11 to all employees of the employer who are ex-
12 posed or use the product to the same extent
13 and in the same manner as safety data sheets
14 are required to be made available under section
15 1910.1200(g) of title 29, Code of Federal Reg-
16 ulations, or any successor regulations; and

17 (C) upon request, provide employees with
18 translations of such safety data sheet in other
19 languages, including Spanish, Vietnamese, Chi-
20 nese, Korean, and upon request other lan-
21 guages.

22 (b) CONTENTS OF SAFETY DATA SHEET.—A safety
23 data sheet for a cosmetic for professional use described
24 in this section shall—

1 (1) contain the information required in a safety
2 data sheet under section 1910.1200(g) of title 29,
3 Code of Federal Regulations, or any successor regu-
4 lations, for each hazardous chemical, or product in-
5 gredient associated with any chemical hazard, de-
6 scribed in subsection (a)(1)(A)(ii); and

7 (2) include the following statement: “This safe-
8 ty data sheet is also available in multiple languages
9 by contacting the manufacturer, using the contact
10 information provided on this sheet.”.

11 (c) DEFINITIONS.—In this section:

12 (1) INGREDIENT.—The term “ingredient”
13 means an intentionally added chemical in a cosmetic
14 that has a technical or functional effect, including—

15 (A) the breakdown products of an inten-
16 tionally added chemical that also have a func-
17 tional or technical effect in the cosmetic;

18 (B) a fragrance, flavor, preservative, or
19 colorant (and the components thereof); and

20 (C) any individual component that the Sec-
21 retary deems an ingredient for purposes of this
22 section.

23 (2) MANUFACTURER.—The term “manufac-
24 turer” means the entity that produces ingredients or

1 combines one or more ingredients to produce a cos-
2 metic product.

3 (3) PROFESSIONAL.—The term “professional”
4 has the meaning given to such term in section
5 609(c) of the Federal Food, Drug, and Cosmetic Act
6 (21 U.S.C. 364e(c)).

7 **SEC. 8. NATIONAL RESOURCE CENTER ON SALON WORKER**
8 **HEALTH AND SAFETY.**

9 (a) IN GENERAL.—The Secretary of Health and
10 Human Services shall award a grant to an eligible entity
11 to establish a National Resource Center on Salon Worker
12 Health and Safety for the purpose of addressing unsafe
13 cosmetic chemical exposures experienced by—

- 14 (1) women and girls of color;
- 15 (2) men and boys of color;
- 16 (3) immigrant populations;
- 17 (4) language minorities;
- 18 (5) the LGBTQIA community; and
- 19 (6) other underserved populations as deter-
20 mined appropriate by Secretary of Health and
21 Human Services for purposes of this subsection.

22 (b) ELIGIBILITY.—To be eligible to receive a grant
23 under subsection (a), an entity shall be a community-
24 based or other nonprofit organization that—

1 (1) has a primary focus on eliminating toxic
2 chemical exposures linked to increasing rates of dis-
3 ease; and

4 (2) works with culturally and linguistically di-
5 verse minority communities, including populations
6 traditionally underserved due to—

7 (A) their immigration status;

8 (B) geographic location;

9 (C) sexual orientation;

10 (D) gender identity; or

11 (E) language barriers.

12 (c) USE OF FUNDS.—The National Resource Center
13 on Salon Worker Health and Safety funded through this
14 section shall use such funds to carry out activities and
15 initiatives that are for the purpose described in subsection
16 (a) and driven by the needs, opportunities, and priorities
17 of professional salon workers, which may include activities
18 and initiatives designed to—

19 (1) develop and disseminate information, edu-
20 cational resources, training, and technical assistance
21 to diverse populations of salon workers, including a
22 visual guide, training program, and instructional
23 video to teach salon workers how to read and under-
24 stand safety data sheets;

1 (2) conduct culturally appropriate and lan-
2 guage-specific salon worker outreach and develop
3 and implement culturally appropriate interventions
4 that empower and equip salon workers with the in-
5 formation they need to select safe, non-toxic hair,
6 nail, and beauty salon products;

7 (3) create culturally specific outreach strategies,
8 resource materials, training curricula, and training
9 programs to serve, and build the capacity of, com-
10 munity-based organizations seeking to support cul-
11 turally diverse and language-diverse populations of
12 professional salon workers; or

13 (4) create or develop collaborative partnerships
14 to create, and educate and train regarding, best
15 practices for health care professionals, brand own-
16 ers, and other relevant stakeholders to identify and
17 treat the negative health impacts experienced by pro-
18 fessional salon workers because of toxic cosmetic
19 chemical exposures.

20 (d) REPORT.—

21 (1) IN GENERAL.—Not later than 1 year after
22 the date of enactment of this Act, and annually
23 thereafter, the recipient of the grant under sub-
24 section (a) shall submit an annual report to the Sec-
25 retary of Health and Human Services and the Con-

1 gress regarding activities carried out pursuant to the
2 grant and an evaluation of the results of the activi-
3 ties.

4 (2) PUBLIC AVAILABILITY.—The Secretary of
5 Health and Human Services shall make each report
6 under paragraph (1) available to the public by post-
7 ing a copy of the report on the website of the Food
8 and Drug Administration.

9 (e) AUTHORIZATION OF APPROPRIATIONS.—There is
10 authorized to be appropriated to carry out this section
11 \$2,000,000 for each of fiscal years 2026 through 2030

12 **SEC. 9. FOOD AND DRUG ADMINISTRATION REGULATION**
13 **OF SYNTHETIC BRAIDS.**

14 (a) INCLUSION IN DEFINITION OF COSMETIC.—Sec-
15 tion 201(i) of the Federal Food, Drug, and Cosmetic Act
16 (21 U.S.C. 321(i)) is amended by striking “the appear-
17 ance” and inserting “the appearance (including synthetic
18 braids)”.

19 (b) MISBRANDED.—Section 602 of the Federal Food,
20 Drug, and Cosmetic Act (21 U.S.C. 362) is amended by
21 adding at the end the following:

22 “(g) If it is a set of synthetic braids that do not meet
23 the safety standards required by section 9 of the Cosmetic
24 Safety for Communities of Color and Professional Salon

1 Workers Act of 2025 and the labeling and packaging of
2 the synthetic braids—

3 “(1) does not display a warning label with the
4 following statement: ‘This product does not meet the
5 FDA’s standard of safety for synthetic braids.’; or

6 “(2) such warning is not displayed on the
7 website of the manufacturer of the synthetic
8 braids.”.

9 (c) NON-PREEMPTION.—Section 614(b) of the Fed-
10 eral Food, Drug, and Cosmetic Act (21 U.S.C. 364j(b))
11 is amended to read as follows:

12 “(b) LIMITATIONS.—

13 “(1) IN GENERAL.—Notwithstanding subsection
14 (a), nothing in this section shall be construed to pre-
15 vent any State (or a political subdivision thereof)
16 from—

17 “(A) prohibiting the use or limiting the
18 amount of an ingredient in a cosmetic product;

19 “(B) continuing to implement a require-
20 ment of such State (or a political subdivision
21 thereof) that is in effect at the time of enact-
22 ment of the Modernization of Cosmetics Regu-
23 lation Act of 2022 for the reporting to the
24 State (or a political subdivision thereof) of an
25 ingredient in a cosmetic product; or

1 “(C) implementing a requirement of such
2 State (or a political subdivision thereof) that
3 provides for greater transparency, disclosure, or
4 protection with respect to synthetic braids than
5 the requirements established under the amend-
6 ments made by the Cosmetic Safety for Com-
7 munities of Color and Professional Salon Work-
8 ers Act of 2025 (or continuing to implement
9 any such requirement that is in effect as of the
10 date of the enactment of such Act).

11 “(2) MODERNIZATION OF COSMETICS REGULA-
12 TION ACT OF 2022.—Nothing in the amendments to
13 this Act made by the Modernization of Cosmetics
14 Regulation Act of 2022 shall be construed to pre-
15 empt any State statute, public initiative, ref-
16 erendum, regulation, or other State action, except as
17 expressly provided in subsection (a).”.

18 (d) REGULATIONS.—Not later than 1 year after the
19 date of the enactment of this Act, the Secretary of Health
20 and Human Services, acting through the Commissioner of
21 Food and Drugs, shall issue regulations to implement the
22 amendments made by subsections (a) and (b). Such regu-
23 lations shall establish safety standards for the use of syn-
24 thetic braids.

○